

# CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

## (1) THE FINANCIAL REPORTING ENTITY

San Francisco is a city and county chartered by the State of California and as such can exercise the powers as both a city and a county under state law. As required by generally accepted accounting principles, the accompanying financial statements present the City and County of San Francisco (the City or primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationships with the City.

As a government agency, the City is exempt from both federal income taxes and California State franchise taxes.

### ***Blended Component Units***

Following is a description of those legally separate component units for which the City is financially accountable that are blended with the primary government because of their individual governance or financial relationships to the City.

*San Francisco County Transportation Authority (The Authority)* – The voters of the City created the Authority in 1989 to impose a voter-approved sales and use tax of one-half of one percent, for a period not to exceed 20 years, to fund essential traffic and transportation projects. In 2003, the voters approved Proposition K, extending the city-wide one-half of one percent sales tax with a new 30 year plan. A board consisting of the eleven members of the City's Board of Supervisors serving ex officio governs the Authority. The Authority is reported in a special revenue fund in the City's basic financial statements. Financial statements for the Authority can be obtained from their finance and administrative offices at 100 Van Ness Avenue, 26<sup>th</sup> Floor, San Francisco, CA 94102.

*San Francisco City and County Finance Corporation (The Finance Corporation)* – The Finance Corporation was created in 1990 by a vote of the electorate to allow the City to lease-purchase \$20 million (plus 5% per year growth) of equipment using tax-exempt obligations. Although legally separate from the City, the Finance Corporation is reported as if it were part of the primary government because its sole purpose is to provide lease financing to the City. The Finance Corporation is governed by a three-member board of directors approved by the Mayor and the Board of Supervisors. The Finance Corporation is reported as an internal service fund. Financial statements for the Finance Corporation can be obtained from their administrative offices at City Hall, Room 336, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

*San Francisco Parking Authority (The Parking Authority)* – The Parking Authority was created in October 1949 to provide services exclusively to the City. In accordance with Proposition D authorized by the City's electorate in November 1988, a City Charter amendment created the Parking and Traffic Commission (DPC). The PTC consists of five commissioners appointed by the mayor. Upon creation of the PTC, the responsibility to oversee the City's off-street parking operations was transferred from the Parking Authority to the PTC. The staff and fiscal operations of the Parking Authority were also incorporated into the PTC. Beginning on July 1, 2002, the responsibility for overseeing the operations of the PTC became the responsibility of the Municipal Transportation Agency (MTA) pursuant to Proposition E which was passed by the voters in November 1999. Separate financial statements are not prepared for the Parking Authority. Further information about the Parking Authority can be obtained from the MTA administrative offices at 1 South Van Ness Avenue, 7<sup>th</sup> Floor, San Francisco, CA 94102.

### ***Discretely Presented Component Units***

*San Francisco Redevelopment Agency (The Agency)* – The Agency is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern it. The Agency has adopted as its mission the creation of affordable housing and

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

economic development opportunities Citywide. Included in its financial data are the accounts of the San Francisco Redevelopment Financing Authority (SFRFA), a blended component unit of the Agency. The SFRFA is a separate joint-powers authority formed between the Agency and the City to facilitate the long-term financing of Agency activities. The Agency's governing commission serves as the Board of Directors of the SFRFA.

In May 2002, the Public Initiatives Development Corporation (PIDC) was formed to develop affordable housing on the Agency's behalf. The PIDC is reported as a blended component unit of the Agency, due to the Board of the PIDC being comprised of management of the Agency and other appointed individuals. Future funding will be dependent on the Agency.

The Agency's governing body is not substantively the same as that of the City, and the Agency does not provide services entirely or almost entirely to the City. The Agency is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the Agency through the appointment of the Agency's Board and the ability of the City to approve the Agency's budget. Disclosures related to the Agency, where significant, are identified separately throughout these notes. Complete financial statements can be obtained from the Agency's finance department at 1 South Van Ness Avenue, 5<sup>th</sup> Floor, San Francisco, CA 94103.

*Treasure Island Development Authority (TIDA)* – The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern the TIDA. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse, and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare, and common benefit of the inhabitants of the City. The TIDA has adopted as its mission the creation of affordable housing and economic development opportunities on Treasure Island.

The TIDA's governing body is not substantively the same as that of the City and does not provide services entirely or almost entirely to the City. The TIDA is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the TIDA through the appointment of the TIDA's Board and the ability of the City to approve the TIDA's budget. Disclosures related to the TIDA, where significant, are separately identified throughout these notes. Separate financial statements are not prepared for TIDA. Further information about TIDA can be obtained from their administrative offices at 410 Palm Avenue, Building 1, Room 223, Treasure Island, San Francisco, CA 94130.

### ***Non-Disclosed Organizations***

There are other governmental agencies that provide services within the City. These entities have independent governing boards and the City is not financially accountable for them. The City's basic financial statements, except for certain cash held by the City as an agent, do not reflect operations of the San Francisco Airport Improvement Corporation, San Francisco Health Authority, San Francisco Housing Authority, Private Industry Council of San Francisco, San Francisco Unified School District and San Francisco Community College District. The City is represented in two regional agencies, the Bay Area Rapid Transit District and the Bay Area Air Quality Management District, both of which are also excluded from the City's reporting entity.

# CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

## **(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **(a) Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The basic financial statements include certain prior-year summarized comparative information. This information is presented only to facilitate financial analysis.

### **(b) Measurement focus, basis of accounting, and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, report only assets and liabilities and cannot be said to have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are generally collected within 120 days of the end of the current fiscal period. It is the City's policy to submit reimbursement and claim requests for federal and state grant revenues within 30 days of the end of the program cycle and payment is generally received within the first or second quarter of the following fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to vacation, sick leave, claims and judgments, are recorded only when payment is due.

Property taxes, other local taxes, grants and subventions, licenses, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The City reports the following major governmental fund:

- The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The City reports the following major proprietary (enterprise) funds:

- The **San Francisco International Airport Fund** accounts for the activities of the City-owned commercial service airport in the San Francisco Bay Area.
- The **San Francisco Water Enterprise Fund** accounts for the activities of the San Francisco Water Enterprise (Water Enterprise). The Water Enterprise is engaged in the distribution of water to the City and certain suburban areas.
- The **Hetch Hetchy Water and Power Enterprise Fund** accounts for the activities of Hetch Hetchy Water and Power Department (Hetch Hetchy). The department is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity.
- The **Municipal Transportation Agency Fund** accounts for the activities of the Municipal Transportation Agency (MTA). The MTA was established by Proposition E, passed by the City's voters in November 1999. The MTA includes the San Francisco Municipal Railway (MUNI), San Francisco Municipal Railway Improvement Corporation (SFMRIC), and the operations of the Department of Parking and Traffic (DPT), which includes the Parking Authority. MUNI was established in 1912 and is responsible for the operations of the City's public transportation system. SFMRIC is a nonprofit corporation established to provide capital financial assistance for the modernization of MUNI by acquiring, constructing, and financing improvements to the City's public transportation system. DPT is responsible for proposing and implementing street and traffic changes and oversees the City's off-street parking operations. DPT is a separate department of the MTA. The parking garages fund accounted for the activities of various non-profit corporations formed by the Parking Authority to provide financial and other assistance to the City to acquire land, construct facilities, and manage various parking facilities.
- The **San Francisco General Hospital Medical Center Fund** accounts for the activities of the San Francisco General Hospital Medical Center (SFGH), a City-owned acute care hospital.
- The **San Francisco Wastewater Enterprise Fund** (formerly known as the Clean Water Program) was created after the San Francisco voters approved a proposition in 1976, authorizing the City to issue \$240 million in bonds for the purpose of acquiring, construction, improving, and financing improvements to the City municipal sewage treatment and disposal system.
- The **Port of San Francisco Fund** accounts for the operation, development, and maintenance of seven and one-half miles of waterfront property of the Port of San Francisco (Port). This was established in 1969 after the San Francisco voters approved a proposition to accept the transfer of the Harbor of San Francisco from the State of California.
- The **Laguna Honda Hospital Fund** accounts for the activities of Laguna Honda Hospital, the City-owned skilled nursing facility which specializes in serving elderly and disabled residents.

Additionally, the City reports the following fund types:

- The **Permanent Fund** accounts for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

- The **Internal Service Funds** account for the financing of goods or services provided by one City department to another City department on a cost-reimbursement basis. Internal Service Funds account for the activities of the equipment maintenance services, centralized printing and mailing services, centralized telecommunications and information services, and lease financing through the Finance Corporation.
- The **Pension and Other Employee Benefit Trust Funds** reflect the activities of the Employees' Retirement System and the Health Service System. The Retirement System accounts for employee contributions, City contributions, and the earnings and profits from investments. It also accounts for the disbursements made for employee retirement benefits, withdrawals, disability and death benefits as well as administrative expenses. The Health Service System accounts for contributions from active and retired employees and surviving spouses, City contributions, and the earnings and profits from investments. It also accounts for the disbursements to various health plans and health care providers for the medical expenses of beneficiaries.
- The **Investment Trust Fund** accounts for the external portion of the Treasurer's Office investment pool. The funds of the San Francisco Community College District, San Francisco Unified School District, and the Trial Courts of the State of California are accounted for within the Investment Trust Fund.
- The **Agency Funds** account for the resources held by the City in a custodial capacity on behalf of: the State of California, human welfare, community health, and transportation programs.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB). Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

In general, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges to other City departments from the General Fund, Water Enterprise and Hetch Hetchy. These charges have not been eliminated because elimination would distort the direct costs and program revenues reported in the statement of activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges for customer services including: water, sewer and power charges, public transportation fees, airline fees and charges, parking fees, hospital patient service fees, commercial and industrial rents, printing services, vehicle maintenance fees, and telecommunication and information system support charges. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### (c) Budgetary Data

The City adopts annual budgets for all governmental funds on a substantially modified accrual basis of accounting except for capital project funds and certain debt service funds which substantially adopt project length budgets.

# CITY AND COUNTY OF SAN FRANCISCO

## Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are deliberated, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

The Administrative Code Chapter 3 outlines the City's general budgetary procedures, with Section 3.3 detailing the budget timeline. A summary of the key budgetary steps are summarized as follows:

### ***Original Budget***

- (1) Departments and Commissions conduct hearings to obtain public comment on their proposed annual budgets beginning in December and submit their budget proposals to the Controller's Office no later than February 21.
- (2) The Controller's Office consolidates the budget estimates and transmits them to the Mayor's Office no later than the first working day of March. Staff of the Mayor's Office analyze, review and refine the budget estimates before transmitting the Mayor's Proposed Budget to the Board of Supervisors.
- (3) By the first working day of May, the Mayor submits the Proposed Budget for selected departments to the Board of Supervisors. The selected departments are determined by the Controller in consultation with the Board President and the Mayor's Budget Director. Criteria for selecting the departments include (1) that they are not supported by the City's General Fund or (2) that they do not rely on the State's budget submission in May for their revenue sources.
- (4) By the first working day of June, the Mayor submits the complete Proposed Budget to the Board of Supervisors along with a draft of the Annual Appropriation Ordinance prepared by the Controller's Office.
- (5) Within five working days of the Mayor's proposed budget transmission to the Board of Supervisors, the Controller reviews the estimated revenues and assumptions in the Mayor's Proposed Budget and provides an opinion as to their accuracy and reasonableness. The Controller also may make a recommendation regarding prudent reserves given the Mayor's proposed resources and expenditures.
- (6) The designated Committee (usually the Budget Committee) of the Board of Supervisors conducts hearings, hears public comment, and reviews the Mayor's Proposed Budget. The Committee recommends an interim budget reflecting the Mayor's budget transmittal and, by June 30, the Board of Supervisors passes an interim appropriation and salary ordinances.
- (7) Not later than the last working day of July, the Board of Supervisors adopts the budget through passage of the Annual Appropriation Ordinance, the legal authority for enactment of the budget.

### ***Final Budget***

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

- (1) Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations, including encumbered funds, are carried forward to the following year. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated funds, not authorized to be carried forward, lapse at the end of the fiscal year. Appropriations carried forward from the prior year are included in the final budgetary data.
- (2) Appropriations may be adjusted during the year with the approval of the Mayor and the Board of Supervisors, e.g. supplemental appropriations. Additionally, the Controller is authorized to make

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.

The Annual Appropriation Ordinance adopts the budget at the character level of expenditure within departments. As described above, the Controller is authorized to make certain transfers of appropriations within departments. Accordingly, the legal level of budgetary control by the Board of Supervisors is the department level.

Budgetary data, as revised, is presented in the basic financial statements for the General Fund. Final budgetary data excludes the amount reserved for encumbrances for appropriate comparison to actual expenditures.

### **(d) Deposits and Investments**

#### ***Investment in the Treasurer's Pool***

The Treasurer invests on behalf of most funds of the City and external participants in accordance with the City's investment policy and the California State Government Code. The City Treasurer who reports on a monthly basis to the Board of Supervisors manages the Treasurer's pool. In addition, the function of the County Treasury Oversight Committee is to review and monitor the City's investment policy and to monitor compliance with the investment policy and reporting provisions of the law through an annual audit.

The Treasurer's investment pool consists of two components: 1) pooled deposits and investments and 2) dedicated investment funds. The dedicated investment funds represent restricted funds and relate to bond issues of the Enterprise Funds and the General Fund's cash reserve requirement. In addition to the Treasurer's investment pool, the City has other funds that are held by trustees. These funds are related to the issuance of bonds and certain loan programs of the City. The investments of the Employees' Retirement System and deposits and investments of the Redevelopment Agency are held by trustees (note 5).

The San Francisco Unified School District (School District), San Francisco Community College District (Community College District), and the City are involuntary participants in the City's investment pool. As of June 30, 2009, involuntary participants accounted for approximately 95.4% of the pool. Voluntary participants accounted for 4.6% of the pool. Further, the School District, Community College District, trial courts of the State of California and the Transbay Joint Powers Authority are external participants of the City's pool. At June 30, 2009, \$565.4 million was held on behalf of these external participants. The total percentage share of the City's pool that relates to these three external participants is 19%. Internal participants accounted for 81% of the pool.

For reports on the external investment pool, contact the Office of the Treasurer, Room 140, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

#### ***Investment Valuation***

Investments are carried at fair value, except for certain non-negotiable investments that are reported at cost because they are not transferable and have terms that are not affected by changes in market interest rates, such as collateralized certificates of deposits and public time deposits. The fair value of investments is determined monthly and is based on current market prices. The fair value of participants' position in the pool approximates the value of the pool shares. The method used to determine the value of participants' equity is based on the book value of the participants' percentage participation. In the event that a certain fund overdraws its share of pooled cash, the overdraft is covered by the General Fund and a payable to the General Fund is established in the City's basic financial statements.

*Employees' Retirement System (Retirement System)* – Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

current exchange rates. Investments that do not have an established market price are reported at estimated fair value derived from third party pricing services. Purchases and sales of investments are recorded on a trade date basis.

The fair values of the Retirement System's real estate investments are based on net asset values provided by the investment managers. Partnership financial statements are audited annually as of December 31 and net asset values are adjusted monthly or quarterly for cash flows to/from the Retirement System, investment earnings and expenses, and changes in fair value. The Retirement System has established leverage limits for each investment style based on the risk/return profile of the underlying investments. The leverage limits for core and value-added real estate investments are 50% and 60% respectively. The leverage limits for high return real estate investments depend on each specific offering. The underlying real estate holdings are valued periodically based on appraisals performed by independent appraisers in accordance with Uniform Standards of Professional Appraisal Practice (USPAP). Such fair value estimates involve subjective judgments of unrealized gains and losses, and the actual market price of the real estate can only be determined by negotiation between independent third parties in a sales transaction.

Alternative investments represent the Retirement System's interest in limited partnerships. The fair values of alternative investments are based on net asset values provided by the general partners. Partnership financial statements are audited annually as of December 31 and net asset values are adjusted monthly or quarterly for cash flows to/from the Retirement System, investment earnings and changes in fair value. Such fair value estimates involve subjective judgments of unrealized gains and losses, and the actual market price of the investments can only be determined by negotiation between independent third parties in a sales transaction.

The Charter and Retirement Board policies permit the Retirement System to use investments to enter into securities lending transactions – loans of securities to broker-dealers and other entities for collateral with a simultaneous agreement to return the collateral for the same securities in the future. The collateral may consist of cash or non-cash; non-cash collateral is generally U.S. treasuries or other U.S. government obligations. The Retirement System's securities custodian is the agent in lending the Retirement System's domestic securities for cash collateral of 102% and international securities for cash collateral of 105%. Contracts with the lending agent require them to indemnify the Retirement System if the borrowers fail to return the securities (and if the collateral were inadequate to replace the securities lent) or fail to pay the Retirement System for income distributions by the securities' issuers while the securities are on loan. Non-cash collateral cannot be pledged or sold unless the borrower defaults.

All securities loans can be terminated on demand by either the Retirement System or the borrower, although the average term of the loans as of June 30, 2009 was 85 days. In lending domestic securities, cash collateral is invested in the lending agent's short-term investment pool, which had a weighted average maturity as of June 30, 2009 of 38 days. In lending international securities, cash collateral is invested in a separate short-term investment pool, which had a weighted average maturity as of June 30, 2009 of 17 days. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the said collateral. Cash collateral may also be invested separately in term loans, in which case the maturity of the loaned securities matches the term of the loan.

Cash collateral invested in the lending agent's short-term investment pools is reported at fair value. The lending agent's short-term investment pools have not been rated by a nationally recognized statistical rating organization. Payable to borrowers of securities in the statements of plan net assets represents the cash collateral received from borrowers. Additionally, the costs of securities lending transactions, such as borrower rebates and fees, are recorded as expenses in the statements of plan net assets.



## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The Charter and Retirement Board policies permit the Retirement System to use investments to enter into fixed coupon dollar repurchase agreements, that is, a sale of securities with a simultaneous agreement to repurchase similar securities in the future at a lower price that reflects a financing rate. The fair value of the securities underlying fixed coupon dollar repurchase agreements equals the cash received. If the dealers default on their obligations to resell these securities to the Retirement System at the agreed-upon buy back price, the Retirement System could suffer an economic loss if the securities have to be purchased at a higher price (than the agreed-upon buy back price) in the open market. The Retirement System opted out of this program in September 2008 and transferred remaining funds to the Investment Cash Account or segregated account for cash management activities. This credit exposure at June 30, 2009 was \$0.

*Other funds* – Non-pooled investments are also generally carried at fair value. However, money market investments (such as short term, highly liquid debt instruments including commercial paper, bankers' acceptances, and U.S. Treasury and agency obligations) that have a remaining maturity at the time of purchase of one year or less and participating interest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) are carried at amortized cost, which approximates fair value. The fair value of non-pooled investments is determined annually and is based on current market prices. The fair value of investments in open-end mutual funds is determined based on the fund's current share price.

*Component Unit – San Francisco Redevelopment Agency (The Agency)* – The Agency pools deposits and investments, except for certain investments restricted for developers' deposits and pledged assets relating to specific projects. The Agency's investments are stated at fair value. Fair value has been obtained by using market quotes as of June 30, 2009. Money market investments (such as short-term, highly liquid debt instruments including commercial paper, bankers' acceptances, and U.S. Treasury and agency obligations) that have a remaining maturity of less than one year at the date of purchase and participating interest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) are valued at the amortized cost, which approximates fair value as of June 30, 2009.

### ***Investment Income***

Income from pooled investments is allocated at month-end to the individual funds or external participants based on the fund or participant's average daily cash balance in relation to total pooled investments. City management has determined that the investment income related to certain funds should be allocated to the General Fund. On a budget basis, the interest income is recorded in the General Fund. On a generally accepted accounting principles (GAAP) basis, the income is reported in the fund where the related investments reside. A transfer is then recorded to transfer an amount equal to the interest earnings to the General Fund. This is the case for certain other governmental funds, Internal Service, Investment Trust and Agency Funds.

It is the City's policy to charge interest at month-end to those funds that have a negative average daily cash balance. In certain instances, City management has determined that the interest expense related to the fund should be allocated to the General Fund. On a budget basis, the interest expense is recorded in the General Fund. On a GAAP basis, the interest expense is recorded in the fund and then a transfer from the General Fund for an amount equal to the interest expense is made to the fund. This is the case for certain other funds, MTA, Laguna Honda Hospital, General Hospital Medical Center, and the Internal Service Funds.

Income from non-pooled investments is recorded based on the specific investments held by the fund. The interest income is recorded in the fund that earned the interest.

### **(e) Loans Receivable**

The Mayor's Office of Housing (MOH) and the Mayor's Office of Community Development (MOCD) administer several housing and small business subsidy programs and issues loans to qualified

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

applicants. Management has determined through policy that many of these loans may be forgiven or renegotiated and extended long into the future if certain terms and conditions of the loans are met. At June 30, 2009, it was determined that \$510.1 million of the \$579.6 million loan portfolio is not expected to be ultimately collected.

For the purposes of the fund financial statements, the governmental funds expenditures relating to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred credit account. For purposes of the government-wide financial statements, long-term loans are not offset by deferred credit accounts.

**(f) Inventory**

Inventory recorded in the proprietary funds primarily consists of construction materials and maintenance supplies, as well as pharmaceutical supplies maintained by the hospitals. Generally, proprietary funds value inventory at cost or average cost and expense supply inventory as it is consumed. This is referred to as the consumption method of inventory accounting. The governmental fund types also use the purchase method to account for supply inventories, which are not material. This method records items as expenditures when they are acquired.

**(g) Redevelopment Agency Property Held for Resale**

Property held for resale are both residential and commercial and are recorded as an asset at the lower of estimated cost or estimated conveyance value. Estimated conveyance value is management's estimate of net realizable value of a property based on current intended use. Property held for sale may, during the period it is held by the Agency, generate rental income, which is recognized as it becomes due and is considered collectible.

**(h) Capital Assets**

Capital assets, which include land, facilities and improvements, machinery and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than \$5 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and other governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Interest incurred during the construction phase of the capital assets of business-type activities is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Amortization of assets acquired under capital leases is included in depreciation and amortization. Facilities and improvements, infrastructure, machinery and equipment, and easements of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u>               | <u>Years</u> |
|-----------------------------|--------------|
| Facilities and Improvements | 15 to 175    |
| Infrastructure              | 15 to 70     |
| Machinery and Equipment     | 2 to 75      |
| Easements                   | 20           |

Works of art, historical treasures and zoological animals held for public exhibition, education, or research in furtherance of public service, rather than financial gain, are not capitalized. These items are protected, kept unencumbered, cared for, and preserved by the City. It is the City's policy to utilize proceeds from the sale of these items for the acquisition of other items for collection and display.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### **(i) Accrued Vacation and Sick Leave Pay**

Vacation pay, which may be accumulated up to ten weeks depending on an employee's length of service, is payable upon termination.

Sick leave may be accumulated up to six months, except for Local 21 members, who are all entitled to accumulate all unused sick leave. Unused amounts accumulated prior to December 6, 1978 are vested and payable upon termination of employment by retirement or disability caused by industrial accident or death. Effective July 1, 2002, the City established a pilot "Wellness Incentive Program" (the Program) to promote workforce attendance. The Program was initially negotiated as part of the July 1, 2001 to June 30, 2004 labor contract between the City and forty-one labor organizations, representing about 48% of the City's workforce. It is described in several Memorandums of Understanding (MOUs) dated since July 1, 2001, between the City and the affected labor organizations. Under the terms of these MOUs and the labor contracts, the Program is in effect from July 1, 2002 and begins to sunset by June 30, 2010.

This Program provides:

Effective July 1, 2002, any full-time employee leaving the employment of the City upon service or disability retirement may receive payment for a portion of sick leave earned but unused at the time of separation. The amount of this payment shall be equal to 2.5% of sick leave balances earned but unused at the time of separation times the number of whole years of continuous employment times an employee's salary rate, exclusive of premiums or supplements, at the time of separation. Vested sick leave hours as described by Civil Service Commission rules, shall not be included in this computation.

The City accrues for all salary-related items, including the Program, in the government-wide and proprietary fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for vacation and sick leave pay.

### **(j) Bond Issuance Costs, Premiums, Discounts and Interest Accretion**

In the government-wide financial statements and in the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. San Francisco International Airport's bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. The remaining bond premiums, discounts, and issuance costs are calculated using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs as debt service expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

Interest accreted on capital appreciation bonds is reported as accrued interest payable in the government-wide and proprietary fund financial statements.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### **(k) Fund Equity**

#### ***Reservations of Fund Equity***

Reservations of fund balances of the governmental funds indicate that portion of fund equity which is not available for appropriation for expenditure or is legally segregated for a specific future use. Following is a brief description of the nature of certain reserves.

*Reserve for rainy day* – The City's Charter requires that the City set aside funds into a reserve account in years in which revenue growth exceeds five percent compared to the year before. The City will be able to spend those funds in years in which revenues decline or grow by less than two percent.

*Reserve for assets not available for appropriation* – Certain assets, primarily cash and investments outside the City Treasury and deferred charges, do not represent expendable available financial resources. Therefore, a portion of fund equity is reserved to offset the balance of these assets.

*Reserve for debt service* – The fund balance of the debt service funds is reserved for the payment of debt service in the subsequent year.

*Reserve for encumbrances* – Encumbrances are recorded as reservations of fund balances because they do not constitute expenditures or liabilities. In certain other governmental funds, this accounting treatment results in a deficit unreserved fund balance. This deficiency is carried forward to the next fiscal year where it is applied against estimated revenues in the year the commitments are expended.

*Reserve for appropriation carryforward* – At the end of the fiscal year, certain budgeted expenditures are authorized to be carried over and expended in the ensuing year. A reserve of fund balance is established in the amount of these budget authorizations.

*Reserve for subsequent years' budgets* – A portion of fund balance is reserved for subsequent years' budgets. This balance includes the reserve required by the City's Administrative Code for the budget incentive program for the purpose of making additional funds available for items and services that will improve the efficient operations of departments.

#### ***Restricted Net Assets***

The government-wide and proprietary fund financial statements utilize a net assets presentation. Net assets are categorized as invested in capital assets (net of related debt), restricted, and unrestricted.

- *Invested in Capital Assets, Net of Related Debt* – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.
- *Restricted Net Assets* – This category represents net assets that have external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. At June 30, 2009, the government-wide statement of net assets reported restricted assets of \$371.8 million in governmental activities and \$415.2 million in business-type activities. For governmental activities, \$2.5 million is restricted by enabling legislation.
- *Unrestricted Net Assets* – This category represents net assets of the City, not restricted for any project or other purpose.

The City issued general obligation bonds for the purpose of rebuilding and improving Laguna Honda Hospital. These capital assets are reported in the City's business-type activities. However, the debt service will be paid with governmental revenues and as such the general obligation bonds are reported with unrestricted net assets in the City's governmental activities. In accordance with GASB implementation guidance, the City reclassified \$299.3 million of total net assets to unrestricted net

# CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

assets from net assets invested in capital assets, net of related debt to reflect the primary government as a whole perspective.

## ***Designations of Fund Equity***

Designations of fund balances (note 4) indicate that portion of fund balance that is not available for appropriation based on management's plans for future use of the funds. Following is a brief description of the nature of the designation as of June 30, 2009.

*Designation for litigation and contingencies* – This designation represents management's estimate of anticipated legal settlements or contingencies to be paid in the subsequent fiscal year. At June 30, 2009, \$32.9 million was designated for litigation and contingencies which is included in the unreserved General Fund balance.

## ***Deficit Net Assets/Fund Balances***

The Environmental Protection Fund and Senior Citizens' Program Fund had deficits of \$0.2 million and \$0.9 million, respectively, as of June 30, 2009. The deficits relate to increases of deferred tax, grant and subvention revenues on various programs which are expected to be collected beyond 120 days of the end of fiscal year 2009.

The San Francisco County Transportation Authority Fund had a \$23.3 million deficit as of June 30, 2009. The deficit relates to the Authority's capital projects which are scheduled to be implemented over the course of several fiscal periods and are funded with non-current revenues.

The Moscone Convention Center Fund had a \$3.6 million deficit as of June 30, 2009. The deficit will be covered as hotel tax revenues are realized.

The Central Shops Fund and Telecommunications and Information Internal Service Fund had deficits in total net assets of \$1.7 million and \$0.3 million, respectively as of June 30, 2009 mainly due to the other postemployment benefits liability accrued as per GASB Statement 45. The deficits are expected to be reduced in future years through anticipated rate increases or reductions in the operating expenses. The rates are reviewed and updated annually.

## **(l) Interfund Transfers**

Interfund transfers are generally recorded as transfers in (out) except for certain types of transactions that are described below.

- Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund and a liability of the requesting fund at the end of the fiscal year.
- Reimbursements for expenditures, initially made by one fund which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

## **(m) Refunding of Debt**

Gains or losses occurring from advance refundings, completed subsequent to June 30, 1993, are deferred and amortized into expense for both business-type activities and proprietary funds. For governmental activities, they are deferred and amortized into expense if they occurred subsequent to June 30, 2000.

# CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

## **(n) Pollution Remediation Obligations**

Pollution remediation obligations are measured at their current value using a cost-accumulation approach, based on the pollution remediation outlays expected to be incurred to settle those obligations. Each obligation or obligating event is measured as the sum of probability-weighted amounts in a range of possible estimated amounts. Some estimates of ranges of possible cash flows may be limited to a few discrete scenarios or a single scenario, such as the amount specified in a contract for pollution remediation services.

## **(o) Cash Flows**

Statements of cash flows are presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits. The City determined that certain cash equivalents reported in its Airport, MTA and Market Corporation enterprise funds totaling \$22 million for 2008 should have been classified as investments. As a result of this determination, the Statement of Cash Flows reflects a decrease of \$22 million in cash equivalents from \$1.35 billion to \$1.33 billion for 2008.

## **(p) Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## **(q) Reclassifications**

Certain amounts presented as 2007-2008 Summarized Comparative Financial Information in the basic financial statements have been reclassified for comparative purposes to conform to the presentation in the 2008-2009 basic financial statements.

## **(r) Effects of New Pronouncements**

During fiscal year 2009, the City implemented the following accounting standards:

On July 1, 2008, the City adopted GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, which identifies the circumstances under which a government is required to report a liability related to pollution remediation. Pursuant to Paragraph 11 of GASB Statement No. 49, a government should estimate its expected pollution remediation outlays using the Expected Cash Flow Measurement technique as described in GASB Statement No. 49 for pollution remediation if it knows a site is polluted and any of the following obligating events occurs:

- The government is compelled to take remediation action because pollution creates an imminent endangerment to public health or welfare or the environment, leaving it little or no discretion to avoid remediation action.
- The government is in violation of a pollution prevention-related permit or license, such as a Resource Conservation and Recovery Act permit or similar permits under state law.
- The government is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation, or as a government responsible for sharing costs.
- The government is named, or evidence indicates that it will be named, in a lawsuit to compel the government to participate in remediation.
- The government commences, or legally obligates itself to commence, cleanup activities or monitoring or operation and maintenance of the remediation effort. If these activities are

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

voluntarily commenced and none of the other obligating events have occurred relative to the entire site, the amount recognized should be based on the portion of the remediation project that the government has initiated and is legally required to complete.

GASB Statement No. 49 also requires governments to disclose information about their pollution obligations associated with clean up efforts in the notes to the financial statements. For the year ended June 30, 2009, the City recorded \$1.8 million for soil remediation efforts and \$31.7 million in other pollution remediation costs as other liabilities in its governmental activities and business-type activities, respectively. The disclosures required by GASB Statement No. 49 for the City's business-type activities are provided in Note 11.

The City is currently analyzing its accounting practices to determine the potential impact on the financial statements for the following GASB Statements:

In June 2007, GASB issued Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. This Statement requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. Accordingly, existing authoritative guidance related to the accounting and financial reporting for capital assets should be applied to these intangible assets, as applicable. This Statement also provides authoritative guidance that specifically addresses the nature of these intangible assets. Such guidance should be applied in addition to the existing authoritative guidance for capital assets. Application of this statement is effective for the City's fiscal year ending June 30, 2010.

In June 2008, GASB issued Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. The Statement specifically requires governments to measure and report most derivative instruments at fair value in their financial statements that are prepared using the economic resources measurement focus and the accrual basis of accounting. The requirement of reporting the derivative instruments at fair value on the face of financial statements gives the users of financial statements a clearer look into the risks their governments are sometimes exposed to when they enter into these transactions and how those risks are managed. The Statement also addresses hedge accounting requirements and improves disclosures, providing a summary of the government's derivative instrument activity, its objectives for entering into derivative instruments, and their significant terms and risks. Application of this Statement is effective for the City's fiscal year ending June 30, 2010.

In March 2009, GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective to this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Application of this Statement is effective for the City's fiscal year ending June 30, 2011.

### **(s) Restricted Assets**

Certain proceeds of the City's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets because the use of the proceeds is limited by applicable bond covenants and resolutions. Restricted assets account for the principal and interest amounts accumulated to pay debt service, unspent bond proceeds, and amounts restricted for future capital projects.

### **(t) Restatement of Net Assets**

Net assets of the business-type activities and the Port Enterprise fund have been reduced by \$43.0 million. As allowed by GASB Statement No. 49, existing pollution remediation liabilities associated with the Pier 70 project area (see Note 11) from prior periods in the amount of \$27.5 million is being recognized as a reduction of beginning net assets. In addition, Port

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

management determined in 2009 that certain land improvements that had not been depreciated were exhaustible assets and should have been depreciated in prior periods. Beginning net assets at June 30, 2008 have been restated by \$15.5 million for the required accumulated depreciation and related adjustments of such land improvements.

**(3) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**(a) Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net assets**

Total fund balances of the City's governmental funds, \$985,012, differs from net assets of governmental activities, \$1,305,203, reported in the statement of net assets. The difference primarily results from the long-term economic focus in the statement of net assets versus the current financial resources focus in the governmental funds balance sheets.

**Balance Sheet/Statement of Net Assets**

|   | Governmental<br>Funds<br>Total | Long-term<br>Assets,<br>Liabilities <sup>(1)</sup> | Internal<br>Service<br>Funds <sup>(2)</sup> | Reclassi-<br>fications and<br>Eliminations | Statement of<br>Net Assets<br>Totals |
|---|--------------------------------|--|---|--|--------------------------------------|
| <b>Assets</b>   |                                |  |   |  |                                      |
| Deposits and investments with City Treasury.....      | \$ 967,957                     | \$ -   | \$ 16,309                                   | \$ -                                       | \$ 984,266                           |
| Deposits and investments outside City Treasury.....   | 209,021                        | -  | 96,050                                      | -  | 305,071                              |
| Receivables, net:                                     |                                |  |   |  |                                      |
| Property taxes and penalties.....                     | 73,715                         | -  | -   | -  | 73,715                               |
| Other local taxes.....                                | 218,348                        | -  | -   | -  | 218,348                              |
| Federal and state grants and subventions.....         | 220,738                        | -  | -   | -  | 220,738                              |
| Charges for services.....                             | 54,556                         | -  | 89  | -  | 54,645                               |
| Interest and other.....                               | 8,453                          | -  | 853   | -  | 9,306                                |
| Due from other funds.....                             | 28,561                         | -  | -   | (28,561)                                   | -                                    |
| Due from/advances to component unit.....              | 11,738                         | -  | -   | -  | 11,738                               |
| Loans receivable, net.....                            | 69,431                         | -  | -   | -  | 69,431                               |
| Capital assets, net.....                              | -                              | 3,022,552  | 6,363                                       | -  | 3,028,915                            |
| Deferred charges and other assets.....                | 9,589                          | 18,406   | 6,868                                       | -  | 34,863                               |
| <b>Total assets</b>                                   | <b>\$ 1,872,107</b>            | <b>\$ 3,040,958</b>                                | <b>\$ 126,532</b>                           | <b>\$ (28,561)</b>                         | <b>\$ 5,011,036</b>                  |
| <b>Liabilities</b>                                    |                                |  |   |  |                                      |
| Accounts payable.....                                 | \$ 198,319                     | \$ -   | \$ 8,963                                    | \$ -                                       | \$ 207,282                           |
| Accrued payroll.....                                  | 89,206                         | -  | 1,904                                       | -  | 91,110                               |
| Accrued vacation and sick leave pay.....              | -                              | 140,145  | 3,383                                       | -  | 143,528                              |
| Accrued workers' compensation.....                    | -                              | 211,854  | 1,027                                       | -  | 212,881                              |
| Other postemployment benefits obligation.....         | -                              | 330,937  | 7,885                                       | -  | 338,822                              |
| Estimated claims payable.....                         | -                              | 145,006  | -   | -  | 145,006                              |
| Accrued interest payable.....                         | -                              | 10,378   | 2,090                                       | -  | 12,468                               |
| Deferred tax, grant and subvention revenues.....      | 147,990                        | (132,295)  | -   | -  | 15,695                               |
| Due to other funds/internal balances.....             | 44,860                         | -  | 3,141                                       | (28,561)                                   | 19,440                               |
| Deferred credits and other liabilities.....           | 256,720                        | (129,562)  | 1,463                                       | -  | 128,621                              |
| Bonds, loans, capital leases, and other payables..... | 150,000                        | 1,946,943  | 294,037                                     | -  | 2,390,980                            |
| <b>Total liabilities</b>                              | <b>887,095</b>                 | <b>2,523,406</b>                                   | <b>323,893</b>                              | <b>(28,561)</b>                            | <b>3,705,833</b>                     |
| <b>Fund balances/net assets</b>                       |                                |  |   |  |                                      |
| Total fund balances/net assets.....                   | 985,012                        | 517,552  | (197,361)                                   | -  | 1,305,203                            |
| <b>Total liabilities and fund balances/net assets</b> | <b>\$ 1,872,107</b>            | <b>\$ 3,040,958</b>                                | <b>\$ 126,532</b>                           | <b>\$ (28,561)</b>                         | <b>\$ 5,011,036</b>                  |



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

- (1) When capital assets (land, infrastructure, buildings, and equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net assets includes those capital assets, net of accumulated depreciation, among the assets of the City as a whole.

|                                |                     |
|--------------------------------|---------------------|
| Cost of capital assets .....   | \$ 3,911,495        |
| Accumulated depreciation ..... | (888,943)           |
|                                | <u>\$ 3,022,552</u> |

Bond issuance costs are expended in governmental funds when paid and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of net assets. .... \$ 18,406

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets

|   |                      |
|---|----------------------|
| Accrued vacation and sick leave pay .....             | \$ (140,145)         |
| Accrued workers' compensation .....                   | (211,854)            |
| Other postemployment benefits obligation .....        | (330,937)            |
| Estimated claims payable .....                        | (145,006)            |
| Bonds, loans, capital leases, and other payables..... | (1,946,943)          |
| Deferred credits and other liabilities.....           | (3,647)              |
|   | <u>\$(2,778,532)</u> |

Interest on long-term debt is not accrued in governmental funds, but rather is recognized as expenditure when paid. .... \$ (10,378)

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.

|   |                   |
|---|-------------------|
| Deferred tax, grant and subvention revenues ..... | \$ 132,295        |
| Deferred credits and other liabilities .....      | 133,209           |
|   | <u>\$ 265,504</u> |

- (2) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.

|  |                     |
|--|---------------------|
| Net deficit before adjustments .....   | \$ (1,444)          |
| Adjustments for internal balances with San Francisco Finance Corporation:    |                     |
| Capital lease receivables from other governmental and enterprise funds ..... | (293,291)           |
| Deferred charges and other assets .....                                      | 2,635               |
| Deferred credits and other liabilities .....                                 | 94,739              |
|  | <u>\$ (197,361)</u> |

In addition, intrafund receivables and payables among various internal service funds of \$0.3 million are eliminated.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**(b) Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**

The net change in fund balances for governmental funds, \$13,343, differs from the change in net assets for governmental activities, (\$279,853), reported in the statement of activities. The differences arise primarily from the long-term economic focus in the statement of activities versus the current financial resources focus in the governmental funds. The effect of the differences is illustrated below.

**Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities**

|  | Governmental<br>Funds<br>Totals | Long-term<br>Revenues/<br>Expenses <sup>(3)</sup> | Capital-<br>related<br>Items <sup>(4)</sup> | Internal<br>Service<br>Funds <sup>(5)</sup> | Long-term<br>Debt<br>Transactions <sup>(6)</sup> | Statement of<br>Activities<br>Totals |
|--|---------------------------------|---|---|---|--|--------------------------------------|
| <b>Revenues</b>  |                                 |   |   |   |  |                                      |
| Property taxes.....  | \$ 1,272,385                    | \$ 29,686   | \$ -  | \$ -  | \$ -   | \$ 1,302,071                         |
| Business taxes.....  | 388,653                         | -   | -   | -   | -  | 388,653                              |
| Sales and use tax.....   | 172,794                         | -   | -   | -   | -  | 172,794                              |
| Hotel room tax.....  | 214,460                         | -   | -   | -   | -  | 214,460                              |
| Utility users tax.....   | 89,801                          | -   | -   | -   | -  | 89,801                               |
| Other local taxes.....   | 126,017                         | -   | -   | -   | -  | 126,017                              |
| Licenses, permits and franchises.....                                  | 32,153                          | 244   | -   | -   | -  | 32,397                               |
| Fines, forfeitures and penalties.....                                  | 9,694                           | -   | -   | -   | -  | 9,694                                |
| Interest and investment income.....                                    | 33,547                          | 330   | -   | 1,557                                       | -  | 35,434                               |
| Rents and concessions.....   | 73,225                          | 1,042   | -   | -   | -  | 74,267                               |
| Intergovernmental:   |                                 |   |   |   |  |                                      |
| Federal.....   | 357,612                         | (2,150)   | -   | -   | -  | 355,462                              |
| State.....   | 581,047                         | 7,677   | -   | -   | -  | 588,724                              |
| Other.....   | 14,883                          | (44)  | -   | -   | -  | 14,839                               |
| Charges for services.....  | 284,196                         | 450   | -   | -   | -  | 284,646                              |
| Other revenues.....  | 30,318                          | (107)   | -   | -   | -  | 30,211                               |
| <b>Total revenues.....</b>   | <b>3,680,785</b>                | <b>37,128</b>                                     | <b>-</b>                                    | <b>1,557</b>                                | <b>-</b>   | <b>3,719,470</b>                     |
| <b>Expenditures/Expenses</b>   |                                 |   |   |   |  |                                      |
| Expenditures:  |                                 |   |   |   |  |                                      |
| Public protection.....   | 999,518                         | 99,898  | 13,913                                      | (4,018)                                     | -  | 1,109,311                            |
| Public works, transportation and commerce.....                         | 248,161                         | 20,997  | (2,425)                                     | (11,778)                                    | -  | 254,955                              |
| Human welfare and neighborhood development.....                        | 886,686                         | 21,242  | 521   | -   | -  | 908,449                              |
| Community health.....  | 578,828                         | 28,939  | 966   | -   | -  | 608,733                              |
| Culture and recreation.....  | 313,442                         | 15,445  | 25,603                                      | (14,981)                                    | (19,515)   | 319,994                              |
| General administration and finance.....                                | 190,680                         | 28,719  | 17,435                                      | 1,767                                       | -  | 238,601                              |
| General City responsibilities.....                                     | 73,147                          | 77  | -   | (1,623)                                     | 1,033  | 72,634                               |
| Debt service:  |                                 |   |   |   |  |                                      |
| Principal retirement.....  | 126,501                         | -   | -   | -   | (126,501)  | -                                    |
| Interest and fiscal charges.....                                       | 74,466                          | -   | -   | 8,974                                       | 9,947  | 93,387                               |
| Bond issuance costs.....   | 4,746                           | -   | -   | -   | (4,746)  | -                                    |
| Capital outlay.....  | 152,473                         | -   | (152,473)                                   | -   | -  | -                                    |
| <b>Total expenditures/expenses.....</b>                                | <b>3,648,648</b>                | <b>215,317</b>                                    | <b>(96,460)</b>                             | <b>(21,659)</b>                             | <b>(139,782)</b>                                 | <b>3,606,064</b>                     |
| <b>Other financing sources (uses)/changes in net assets</b>            |                                 |   |   |   |  |                                      |
| Net transfers (to) from other funds.....                               | (393,485)                       | -   | -   | 226   | -  | (393,259)                            |
| Issuance of bonds:   |                                 |   |   |   |  |                                      |
| Face value of bonds issued.....  | 456,935                         | -   | -   | -   | (456,935)  | -                                    |
| Premium on issuance of bonds.....                                      | 12,875                          | -   | -   | -   | (12,875)   | -                                    |
| Payment to escrow for refunded debt.....                               | (120,000)                       | -   | -   | -   | 120,000  | -                                    |
| Other financing sources - capital leases.....                          | 24,881                          | -   | -   | (24,881)                                    | -  | -                                    |
| <b>Total other financing sources (uses)/changes in net assets.....</b> | <b>(18,794)</b>                 | <b>-</b>  | <b>-</b>                                    | <b>(24,655)</b>                             | <b>(349,810)</b>                                 | <b>(393,259)</b>                     |
| <b>Net change for the year.....</b>                                    | <b>\$ 13,343</b>                | <b>\$ (178,189)</b>                               | <b>\$ 96,460</b>                            | <b>\$ (1,439)</b>                           | <b>\$ (210,028)</b>                              | <b>\$ (279,853)</b>                  |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

- (3) Because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered as available revenues in the governmental funds. \$ 29,686

Some other revenues that do not provide current financial resources are not reported as revenues in the governmental funds but are recognized in the statement of activities.

7,442  
\$ 37,128

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Certain long-term liabilities reported in the prior year statement of net assets were paid during the current period resulting in expenditures in the governmental funds. This is the amount by which the increase in long-term liabilities exceeded expenditures in funds that do not require the use of current financial resources. \$ (215,629)

Some expenditures reported in the governmental funds pertain to the establishment of deferred credits on long-term loans since the loans are not considered "available" to pay current period expenditures. The deferred credits are not reported in the statement of net assets and, therefore, the related expenditures are not reported in the statement of activities.

312  
\$ (215,317)

- (4) When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net assets decrease by the amount of depreciation expense charged for the year, the loss on disposal of capital assets and capital asset acquired or funded by donation and other revenues.

|   |                  |
|---|------------------|
| Capital expenditures.....               | \$ 179,419       |
| Depreciation expense.....               | (81,589)         |
| Loss on disposal of capital assets..... | <u>(1,370)</u>   |
| Difference.....                         | <u>\$ 96,460</u> |

- (5) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The adjustments for internal service funds "close" those funds by charging additional amounts to participating governmental activities to completely cover the internal service funds' costs for the year. \$ (1,439)

- (6) Lease payments on the Moscone Convention Center (note 8) are reported as a culture and recreation expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. For the City as a whole, however, the principal payments reduce the liability in the statement of net assets and do not result in an expense in the statement of activities. The City's capital lease obligation was reduced because principal payments were made to lessee.

Total property rent payments.....\$ 19,515

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Bond issuance costs are expended in governmental funds when paid, and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of activities.

|   |                 |
|---|-----------------|
| Bond issuance costs.....                  | \$ 4,746        |
| Amortization of bond issuance costs ..... | (1,033)         |
| Difference.....                           | <u>\$ 3,713</u> |

Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized in the statement of net assets. This is the amount of premiums capitalized during the current period.....\$ (12,875)

Repayment of bond principal and the payment to escrow for refunding of debt are reported as expenditures in governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. For the City as a whole however, the principal payments and payment to escrow for refunded debt reduce the liabilities in the statement of net assets and do not result in expenses in the statement of activities. The City's bonded debt was reduced because principal payments were made to bond holders and payments were made to escrow for refunded debt.

|   |                |
|---|----------------|
| Principal payments made .....             | \$ 126,501     |
| Payments to escrow for refunded debt..... | <u>120,000</u> |
|   | <u>246,501</u> |

Bond and loan proceeds and capital leases are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the government-wide statements, however, issuing debt increases long-term liabilities in the statement of net assets and do not affect the statement of activities. Proceeds were received from:

|   |                     |
|---|---------------------|
| General obligation bonds.....           | (185,540)           |
| Refunding general obligation bonds..... | <u>(271,395)</u>    |
|   | <u>(456,935)</u>    |
|   | <u>\$ (210,434)</u> |

Interest expense in the statement of activities differs from the amount reported in governmental funds because (1) additional accrued and accreted interest was calculated for bonds, notes payable and capital leases, (2) amortization of bond discounts, premiums and refunding losses are not expended within the fund statements, and (3) additional interest expense was recognized on the accrual of an arbitrage rebate liability which will not be recognized in the governmental funds until the liability is due and payable.

|  |                   |
|--|-------------------|
| Increase in accrued interest .....   | \$ (1,513)        |
| Loss on refunding .....  | (1,779)           |
| Interest payment on capital lease obligations on the Moscone Convention Center ..... | (10,232)          |
| Amortization of bond premiums, discounts and refunding losses .....                  | 2,756             |
| Increase in arbitrage rebate liability .....   | 821               |
|  | <u>\$ (9,947)</u> |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**(4) BUDGETARY RESULTS RECONCILED TO RESULTS IN ACCORDANCE WITH GENERALLY ACCEPTED ACCOUNTING PRINCIPLES**

***Budgetary Results Reconciliation***

The budgetary process is based upon accounting for certain transactions on a basis other than generally accepted accounting principles (GAAP). The results of operations are presented in the budget-to-actual comparison statement in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget.

The major differences between the Budget basis “actual” and GAAP basis are timing differences. Timing differences represent transactions that are accounted for in different periods for Budget basis and GAAP basis reporting. Certain revenues accrued on a Budget basis have been deferred for GAAP reporting. These primarily relate to the accounting for property tax revenues under the Teeter Plan (note 6), revenues not meeting the 120 day availability period and other assets not available for budgetary appropriation.

The fund balance of the General Fund as of June 30, 2009 on a budget basis is reconciled to the fund balance on a GAAP basis as follows:

|   | <u>General Fund</u> |
|---|---------------------|
| Fund Balance – Budget Basis   | \$ 390,512          |
| Unrealized Losses on Investments  | (1,148)             |
| Cumulative Excess Property Tax Revenues Recognized on a Budget Basis                                      | (56,426)            |
| Cumulative Excess Health, Human Service, Franchise Tax and Other Revenues<br>Recognized on a Budget Basis | (37,940)            |
| Deferred amounts on loan receivables  | (4,630)             |
| Reserved for Assets Not Available for Appropriation   | 11,307              |
| Fund Balance - GAAP Basis   | <u>\$ 301,675</u>   |

General Fund Budget basis fund balance at June 30, 2009 is composed of the following:

|  |           |                   |
|--|-----------|-------------------|
| Reserved for Rainy Day - Economic Stabilization Reserve..... | \$ 98,297 |                   |
| Reserved for Encumbrances .....                              | 65,902    |                   |
| Reserved for Appropriation Carryforward .....                | 91,075    |                   |
| Reserved for Subsequent Years' Budgets:                      |           |                   |
| Budget Savings Incentive Program - Recreation and Park.....  | 6,575     |                   |
| Salaries and benefits costs (MOU).....                       | 316       |                   |
| Total Reserved Fund Balance .....                            |           | \$ 262,165        |
| Designated for Litigation and Contingencies .....            | 32,900    |                   |
| Unreserved, Undesignated Fund Balance –                      |           |                   |
| Available for Appropriation .....                            | 95,447    |                   |
| Total Unreserved Amounts .....                               |           | 128,347           |
| Fund Balance, June 30, 2009 – Budget basis. ....             |           | <u>\$ 390,512</u> |

Of the \$95.4 million unreserved, undesignated fund balance – available for appropriation, \$94.5 million has been subsequently appropriated as part of the General Fund budget for use in fiscal year 2009-2010.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

**(5) DEPOSITS AND INVESTMENTS**

**(a) Cash, Deposits and Investments Presentation**

Total City cash, deposits and investments, at fair value, are as follows:

|   | Primary Government      |                          |                      | Total                | Component Units   |
|---|-------------------------|--------------------------|----------------------|----------------------|-------------------|
|   | Governmental Activities | Business-type Activities | Fiduciary Funds      |                      |                   |
| Deposits and investments with               |                         |                          |                      |                      |                   |
| City Treasury .....                         | \$ 984,266              | \$ 970,347               | \$ 727,137           | \$ 2,681,750         | \$ 2,821          |
| Deposits and investments outside            |                         |                          |                      |                      |                   |
| City Treasury .....                         | 209,021                 | 8,041                    | 12,057,992           | 12,275,054           | 207,059           |
| Restricted assets:                          |                         |                          |                      |                      |                   |
| Deposits and investments with               |                         |                          |                      |                      |                   |
| City Treasury .....                         | -                       | 316,971                  | -                    | 316,971              | -                 |
| Deposits and investments outside            |                         |                          |                      |                      |                   |
| City Treasury .....                         | 96,050                  | 358,617                  | -                    | 454,667              | 108,668           |
| Invested securities lending collateral .... | -                       | -                        | 837,074              | 837,074              | -                 |
| <b>Total deposits and investments .....</b> | <b>\$ 1,289,337</b>     | <b>\$ 1,653,976</b>      | <b>\$ 13,622,203</b> | <b>\$ 16,565,516</b> | <b>\$ 318,548</b> |
| Cash and deposits .....                     |                         |                          |                      | \$ 26,757            | \$ 29,555         |
| Investments .....                           |                         |                          |                      | 16,538,759           | 288,993           |
| <b>Total deposits and investments .....</b> |                         |                          |                      | <b>\$ 16,565,516</b> | <b>\$ 318,548</b> |

***Custodial Credit Risk - Deposits***

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code, the City's investment policy and the Retirement System's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. In addition, the City's investment policy states that mortgage-backed collateral will not be accepted. As of June 30, 2009, \$0.2 million and \$5.7 million of the business-type activities and the Retirement System's bank balances, respectively, were exposed to custodial credit risk by not being insured or collateralized.

**(b) Investment Policies**

***Treasurer's Pool***

The City's investment policy addresses the soundness of financial institutions in which the City will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity. The objectives of the policy, in order of priority, are safety, liquidity, and yield. The City has established a Treasury Oversight Committee (Oversight Committee) as defined in the City Administrative Code section 10.80-3, comprised of various City officials and representatives of agencies with large cash balances, to monitor and review the management of public funds maintained in the investment pool in accordance with Sections 27130 to 27137 of the California Government Code. The Treasurer prepares and submits a comprehensive investment report to the

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

members of the Oversight Committee and the investment pool participants every month. The report covers the type of investments in the pool, maturity dates, par value, actual cost, and fair value.

The California Government Code does not limit the amount of City funds that may be invested in federal agency instruments. However, the City's investment policy requires that investments in federal agencies should not exceed 60 percent of the total portfolio at the time of purchase. The investment policy also limits the maximum maturity of each type of agency instrument and does not permit the investments in medium term corporate notes.

The City's investment policy also limits the purchase of negotiable certificates of deposit to the five largest domestic commercial banks that have demonstrated profitability in their most recent audited financial statements at the time of purchase. In addition, the investment policy requires that public time deposits be made only at approved financial institutions with at least one full service branch within the geographical boundaries of the City, and that they yield a minimum of 0.125% higher than equal maturity U.S. Treasury instruments except in special circumstances specifically authorized by the Treasurer. The investment policy restricts exposure to the amount fully guaranteed by the Federal Deposit Insurance Corporation for each savings institution. The current guarantee limit is \$250. The investment policy also requires that commercial bank deposits be made on a competitive basis with risk exposure based on financial statements and related information gathered on each individual bank.

The table below identifies the investment types that are authorized by the City, along with the related interest rate and concentration of credit limits.

| Authorized Investment Type                       | Maximum Maturity | Maximum Percentage of Portfolio | Maximum Investment in One Issuer |
|--|------------------|---------------------------------|----------------------------------|
| U.S. Treasury bills, notes, and bonds            | 5 years          | None                            | None                             |
| U.S. Agency Securities (all):                    | 5 years          | 60% *                           | n/a                              |
| Federal National Mortgage Association            | 5 years          | n/a                             | 30% *                            |
| Federal Home Loan Mortgage Corporation           | 5 years          | n/a                             | 30% *                            |
| Federal Home Loan Bank                           | 270 days *       | n/a                             | 30% *                            |
| Federal Farm Credit Bank                         | 270 days *       | n/a                             | 30% *                            |
| Federal Agricultural Mortgage Association        | 270 days *       | n/a                             | 10% *                            |
| Resolution Trust Funding Corporation             | 270 days *       | n/a                             | 5% *                             |
| Tennessee Valley Authority                       | 270 days *       | n/a                             | 10% *                            |
| Commercial Paper                                 | 270 days         | 25%                             | 10% *                            |
| Bankers Acceptances                              | 180 days         | 40%                             | 30% *                            |
| Temporary Liquidity Guarantee Program            | 5 years          | 30%                             | None                             |
| State and local government agencies indebtedness | 5 years          | 20%                             | None                             |
| Repurchase Agreements                            | 30 days *        | None                            | \$75 million                     |
| Reverse Repurchase Agreements                    | 45 days *        | 20%                             | \$75 million                     |
| State of California Local Agency Investment Fund | n/a              | None                            | None                             |
| Bank and Thrift:                                 |                  |                                 |                                  |
| Public Time Deposits                             | 5 years          | None                            | None                             |
| Public Demand Accounts                           | 5 years          | None                            | None                             |
| Negotiable Certificates of Deposit               | 5 years          | 30%                             | None                             |

\* Represents restriction on which the City's investment policy is more restrictive than the California Government Code.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The Treasurer also holds for safekeeping bequests, trust funds, and lease deposits for other City departments. The bequests and trust funds consist of stocks and debentures. Those instruments are valued at par, cost, or fair value at the time of donation.

### ***Other Funds***

Other funds consist primarily of deposits and investments with trustees related to the issuance of bonds and to certain loan programs operated by the City. These funds are invested either in accordance with bond covenants and are pledged for payment of principal, interest, and specified capital improvements or in accordance with grant agreements and may be restricted for the issuance of loans.

### ***Employees' Retirement System***

The Retirement System's investments are invested pursuant to investment policy guidelines as established by the Retirement Board. The objective of the policy is to maximize the expected return of the fund at an acceptable level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolio is diversified.

The investment policy permits investments in domestic and international debt and equity securities; real estate; securities lending; and alternative investments, which include investments in a variety of commingled partnership vehicles.

### ***San Francisco Redevelopment Agency***

The investment policy of the Redevelopment Agency is governed by Article 2 of the California Government Code. Investments are restricted to certain types of instruments and certain of these instruments are only allowed within limits. The California Government Code permits reverse repurchase agreements, but reverse repurchase agreements require the prior approval of the Agency Commission. The Agency does not participate in reverse repurchase agreements or other high-risk investments as defined by the Agency's investment policy. It is the Agency's intention to hold investments until maturity, unless earlier liquidation would result in an investment gain.

Certain investments of the Agency are in the Local Agency Investment Fund (LAIF). LAIF is sponsored by the State Treasurer and prepares its market value report detailing the carrying cost and the estimated fair value for the entire pool. The Agency has used a multiplier provided by LAIF to determine estimated fair values. In addition, the Agency has investments with trustees. These investments are restricted by various bond covenants and are pledged for payment of principal, interest and specified capital improvements.

### **(c) Investment Risks**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The following schedule indicates the interest rate risk of the City's investments as of June 30, 2009. The Employees' Retirement System's interest rate risk information is discussed in section (e) of this note.



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

|  | Fair Value           | Investment Maturities |                     |                  |                       |
|--|----------------------|-----------------------|---------------------|------------------|-----------------------|
|  |                      | Less than<br>1 year   | 1 to 5<br>years     | 5 to<br>10 years | More than<br>10 years |
| <b>Primary Government:</b>   |                      |                       |                     |                  |                       |
| Investments in City Treasury:  |                      |                       |                     |                  |                       |
| U.S. Treasury Bills  | \$ 294,190           | \$ 294,190            | \$ -                | \$ -             | \$ -                  |
| U.S. Treasury Notes  | 362,845              | 181,283               | 181,562             | -                | -                     |
| U.S. Agencies - Coupon   | 1,175,399            | 279,653               | 895,746             | -                | -                     |
| U.S. Agencies - Discount   | 194,544              | 194,544               | -                   | -                | -                     |
| Temporary Liquidity Guarantee Program                                  | 554,562              | -                     | 554,562             | -                | -                     |
| Negotiable certificates of deposits                                    | 425,000              | 425,000               | -                   | -                | -                     |
| Public time deposits   | 15,300               | 5,300                 | 10,000              | -                | -                     |
| Less: Treasure Island Development Authority                            |                      |                       |                     |                  |                       |
| Investments with City Treasury   | (2,821)              | (2,821)               | -                   | -                | -                     |
| Subtotal investments in City Treasury                                  | <u>3,019,019</u>     | <u>\$ 1,377,149</u>   | <u>\$ 1,641,870</u> | <u>\$ -</u>      | <u>\$ -</u>           |
| Investments Outside City Treasury:<br>(Governmental and Business-Type) |                      |                       |                     |                  |                       |
| U.S. Treasury Notes  | 6,142                | \$ 6,142              | \$ -                | \$ -             | \$ -                  |
| U.S. Treasury Bills  | 2,499                | 2,499                 | -                   | -                | -                     |
| U.S. Agencies - Coupon   | 32,250               | 18,375                | 13,875              | -                | -                     |
| U.S. Agencies - Discount   | 312,315              | 312,315               | -                   | -                | -                     |
| Money market mutual funds  | 281,758              | 281,758               | -                   | -                | -                     |
| Guaranteed investment contract   | 15,958               | -                     | 15,958              | -                | -                     |
| Commercial paper   | 732                  | 732                   | -                   | -                | -                     |
| Certificate of deposits  | 923                  | 923                   | -                   | -                | -                     |
| Subtotal investments outside City Treasury                             | <u>652,577</u>       | <u>\$ 622,744</u>     | <u>\$ 29,833</u>    | <u>\$ -</u>      | <u>\$ -</u>           |
| Employees' Retirement System investments                               | <u>12,867,163</u>    |                       |                     |                  |                       |
| <b>Total Primary Government</b>  | <u>16,538,759</u>    |                       |                     |                  |                       |
| <b>Component Units:</b>  |                      |                       |                     |                  |                       |
| Redevelopment Agency:  |                      |                       |                     |                  |                       |
| U.S. Treasury Bills  | 61,995               | \$ 61,995             | \$ -                | \$ -             | \$ -                  |
| U.S. Agencies - Coupon   | 2,009                | 2,009                 | -                   | -                | -                     |
| U.S. Agencies - Discount   | 29,999               | 29,999                | -                   | -                | -                     |
| Commercial paper   | 19,987               | 19,987                | -                   | -                | -                     |
| State Local Agency Investment Fund                                     | 16,718               | 16,718                | -                   | -                | -                     |
| Money market mutual funds  | 149,161              | 149,161               | -                   | -                | -                     |
| Guaranteed investment contracts  | 6,303                | 987                   | -                   | -                | 5,316                 |
| Subtotal Redevelopment Agency  | <u>286,172</u>       | <u>\$ 280,856</u>     | <u>\$ -</u>         | <u>\$ -</u>      | <u>\$ 5,316</u>       |
| Treasure Island Development Authority:                                 |                      |                       |                     |                  |                       |
| Investments with City Treasury   | <u>2,821</u>         | <u>\$ 2,821</u>       | <u>\$ -</u>         | <u>\$ -</u>      | <u>\$ -</u>           |
| Subtotal Treasure Island Development Authority                         | <u>2,821</u>         | <u>\$ 2,821</u>       | <u>\$ -</u>         | <u>\$ -</u>      | <u>\$ -</u>           |
| <b>Total Component Units</b>   | <u>288,993</u>       |                       |                     |                  |                       |
| <b>Total Investments</b>   | <u>\$ 16,827,752</u> |                       |                     |                  |                       |

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

One of the ways that the Treasurer manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. All security transactions including collateral for repurchase agreements, entered into by the Treasurer are conducted on a deliver-versus-payment basis pursuant to approved custodial safekeeping agreements. Securities are held by a third party custodian designated by the Treasurer and evidenced by safekeeping receipts.

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Agency's investment policy limits investments to securities with short maturities, such as the following:

- The maximum maturity of commercial paper is 180 days. Investment in commercial paper will comprise not more than 25% of the Agency's portfolio.
- The maximum maturity of bankers' acceptance is 180 days.
- The maximum maturity of corporate notes is five years. Investment in corporate notes may not exceed 15% of the Agency's portfolio.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

Presented below is the minimum rating required by the California Government Code and the City's investment policy and the actual rating as of June 30, 2009 for each investment type in the City's Treasury.

| <u>Investment Type</u>                | <u>Minimum<br/>Legal Rating</u> | <u>Standard<br/>&amp; Poor's<br/>Rating</u> | <u>Total<br/>Investment<br/>Portfolio</u> |
|---------------------------------------|---------------------------------|---|---|
| U.S. Treasury Bills                   | N/A                             | A-1   | 9.7%                                      |
| U.S. Treasury Notes                   | N/A                             | AAA/A-1                                     | 12.0%                                     |
| U.S. Agencies                         | N/A                             | AAA/A-1                                     | 45.3%                                     |
| Temporary Liquidity Guarantee Program | N/A                             | AAA   | 18.4%                                     |
| Negotiable Certificates of Deposits   | N/A                             | N/A   | 14.1%                                     |
| Public Time Deposits                  | N/A                             | N/A   | 0.5%                                      |

As a means of limiting its exposure to credit risk, the Agency's investment policy limits investments to high-quality securities with an investment grade of A-1/P-1 or better for commercial paper and AAA for money market mutual funds, as well as maintaining a portfolio diversified by type and issuer.

| <u>Investment Type</u>             | <u>Credit<br/>Ratings</u> | <u>Total<br/>Investment<br/>Portfolio</u> |
|------------------------------------|---------------------------|---|
| Treasury Bills                     | Exempt                    | 21.7%                                     |
| U.S. Agencies – Coupon             | AAA                       | 0.7%                                      |
| U.S. Agencies – Discount           | A-1/P-1                   | 10.5%                                     |
| Commercial paper                   | A -1/P-1                  | 7.0%                                      |
| State Local Agency Investment Fund | Not rated                 | 5.8%                                      |
| Money market mutual funds          | AAAm                      | 52.1%                                     |
| Guaranteed investment contracts    | Not Rated                 | 2.2%                                      |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments; however, it is the practice of the City Treasurer that all investments are insured, registered or held by the Treasurer's custodial agent in the City's name.

**Concentration of Credit Risk**

The City's investment policy contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. U.S. Treasury and Agency securities are not subject to single issuer limitation. As of June 30, 2009, the City Treasurer has investments in U.S. Agencies that represent 5 percent or more of the total Pool in the following: Federal Home Loan Mortgage Corporation, Federal National Mortgage Association Notes, and Federal Home Loan Bank. These investments represent 13.4 percent, 14.9 percent, 11.7 percent, respectively.

In addition, 84 percent of Airport's investments with its trustees are held in Federal National Mortgage Association and 16 percent in Federal Home Loan Bank securities. The Finance Corporation's investments with its trustee are held in securities of Federal Home Loan Bank for 29 percent and Federal Farm Credit Bank for 6.4 percent. The Redevelopment Agency held investments with Federal Home Loan Bank and GE Capital Temporary Liquidity Guarantee Program for 17.8 percent and 11.1 percent, respectively.

**(d) Treasurer's Pool**

The following represents a condensed statement of net assets and changes in net assets for the Treasurer's Pool as of June 30, 2009:

**Statement of Net Assets**

|  |                     |
|--|---------------------|
| Net assets held in trust for all pool participants ..... | \$ 3,001,542        |
| Equity of internal pool participants .....               | 2,436,161           |
| Equity of external pool participants .....               | 565,381             |
| Total equity .....                                       | <u>\$ 3,001,542</u> |

**Statement of Changes in Net Assets**

|  |                     |
|--|---------------------|
| Net assets at July 1, 2008 .....                     | \$ 3,157,781        |
| Net change in investments by pool participants ..... | <u>(156,239)</u>    |
| Net assets at June 30, 2009 .....                    | <u>\$ 3,001,542</u> |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The following provides a summary of key investment information for the Treasurer's Pool as of June 30, 2009 (in thousands):

| Type of Investment                                    | Rates         | Maturities          | Par Value           | Carrying Value      |
|---|---------------|---------------------|---------------------|---------------------|
| U.S. government securities .....                      | 0.13% - 3.86% | 07/23/09 - 05/31/11 | \$ 650,100          | \$ 657,035          |
| Federal agencies .....                                | 0.11% - 3.60% | 07/07/09 - 04/21/14 | 1,369,550           | 1,369,943           |
| Negotiable certificates of deposits .....             | 1.20% - 2.52% | 09/02/09 - 04/14/10 | 425,000             | 425,000             |
| Temporary Liquidity Guarantee Program .....           | 0.77% - 2.13% | 01/07/11 - 12/26/12 | 551,000             | 554,562             |
| Public time deposits .....                            | 1.00% - 3.90% | 07/16/09 - 12/20/10 | 15,300              | 15,300              |
|   |               |                     | <u>\$ 3,010,950</u> | <u>3,021,840</u>    |
| Carrying amount of deposits in Treasurer's Pool ..... |               |                     |                     | (20,298)            |
| Total cash and investments in Treasurer's Pool .....  |               |                     |                     | <u>\$ 3,001,542</u> |

**(e) Retirement System Investments**

The Retirement System's investments as of June 30, 2009 are summarized as follows:

|  |                      |
|--|----------------------|
| Fixed Income Investments:                                |                      |
| Short-term investments                                   | <u>\$ 504,096</u>    |
| Debt securities:   |                      |
| U.S. Government and agencies                             | 1,053,552            |
| Other debt securities                                    | <u>2,662,681</u>     |
| Subtotal debt securities                                 | <u>3,716,233</u>     |
| Total fixed income investments                           | <u>4,220,329</u>     |
| Equity securities:                                       |                      |
| Domestic   | 2,835,168            |
| International  | <u>2,279,316</u>     |
| Total equity securities                                  | <u>5,114,484</u>     |
| Real estate holdings                                     | 1,181,932            |
| Alternative investments                                  | 1,511,250            |
| Foreign currency contracts, net                          | 2,094                |
| Investment in lending agent's short-term investment pool | <u>837,074</u>       |
| Total Retirement System Investments                      | <u>\$ 12,867,163</u> |

**Interest Rate Risk**

The Retirement System does not have a specific policy to manage interest rate risk, but requires investment managers to diversify by issue, maturity, sector, coupon and geography. Investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Any exemption from general guidelines requires approval from the Retirement Board.

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Below is a table depicting the segmented time distribution for fixed income investments based upon the expected maturity (in years) as of June 30, 2009:

| Investment Type  | Fair Value          | Less than 1<br>year | 1-5 years           | 6-10 years        | 10+ years           |
|--|---------------------|---------------------|---------------------|-------------------|---------------------|
| Asset Backed Securities                                      | \$ 155,664          | \$ 2                | \$ 72,070           | \$ 14,549         | \$ 69,043           |
| Bank Loans   | 31,848              | 774                 | 8,767               | 21,104            | 1,203               |
| Collateralized Bonds   | 3,017               | -                   | -                   | 470               | 2,547               |
| Commercial Mortgage-Backed                                   | 482,725             | 892                 | 64,534              | 130,896           | 286,403             |
| Corporate Bonds  | 1,380,439           | 83,990              | 768,418             | 387,346           | 140,685             |
| Corporate Convertible Bonds                                  | 159,112             | 3,599               | 74,444              | 11,743            | 69,326              |
| Government Agencies  | 14,401              | -                   | 9,174               | 3,836             | 1,391               |
| Government Bonds   | 409,885             | -                   | 320,627             | 52,709            | 36,549              |
| Government Mortgage-Backed Securities                        | 655,933             | -                   | 152,746             | 34,030            | 469,157             |
| Index Linked Government Bonds                                | 9,320               | -                   | -                   | 1,909             | 7,411               |
| Mortgages  | 132                 | -                   | -                   | 132               | -                   |
| Municipal/Provincial Bonds                                   | 26,743              | -                   | 901                 | 12,316            | 13,526              |
| Non-Government Backed Collateralized<br>Mortgage Obligations | 157,258             | 900                 | -                   | 3,188             | 153,170             |
| Options and swaps  | (8,201)             | (2,535)             | (1,964)             | (2,851)           | (851)               |
| Other Fixed Income   | 484,658             | 390,657             | 62,688              | 24,293            | 7,020               |
| Short-term Bills and Notes                                   | 17,877              | 17,877              | -                   | -                 | -                   |
| Short-term Investment Funds                                  | 233,870             | 233,870             | -                   | -                 | -                   |
| <b>Total</b>   | <b>\$ 4,214,681</b> | <b>\$ 730,026</b>   | <b>\$ 1,532,405</b> | <b>\$ 695,670</b> | <b>\$ 1,256,580</b> |

As of June 30, 2009, two Argentina government bonds and four other fixed income funds amounting to \$0.2 and \$5.5 million, respectively, are in default. The latter amount is awaiting the outcome of the Lehman bankruptcy proceedings. These securities are excluded from the table above.

### **Credit Risk**

Fixed income investment managers typically are limited within their portfolios to no more than 5% exposure in any single security, with the exception of United States Treasury and government agencies. The following table illustrates the Retirement System's exposure to credit risk excluding obligations of the U.S. government and those explicitly guaranteed by the U.S. government of \$598.3 million as of June 30, 2009:

| Credit Rating | Fair Value          | Fair Value as a<br>Percentage of Total |
|---------------|---------------------|--|
| AAA           | \$ 754,702          | 20.8%                                  |
| AA            | 143,653             | 4.0%                                   |
| A             | 320,312             | 8.8%                                   |
| BBB           | 428,870             | 11.8%                                  |
| BB            | 186,482             | 5.1%                                   |
| B             | 185,971             | 5.1%                                   |
| CCC           | 107,140             | 3.0%                                   |
| CC            | 13,104              | 0.4%                                   |
| C             | 1,785               | 0.0%                                   |
| D             | 8,167               | 0.2%                                   |
| Not rated     | 1,471,872           | 40.8%                                  |
| <b>Total</b>  | <b>\$ 3,622,058</b> | <b>100.0%</b>                          |

Investments are classified and rated using the lower of (1) Standard & Poor's (S&P) rating or (2) Moody's Investors Service (Moody's) rating corresponding to the equivalent S&P rating. If only a Moody's rating is available, the rating equivalent to S&P is used for the purpose of this disclosure.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### ***Concentration of Credit Risk***

Concentration of credit risk is the risk of loss attributed to the magnitude of the Retirement System's investment in a single issuer. Guidelines for investment managers typically restrict a position to become no more than 5% (at market) of the investment manager's portfolio. Securities issued or guaranteed by the U.S. government or its agencies are exempt from this limit.

As of June 30, 2009, the Retirement System had no investments of a single issuer that equal or exceed 5% of total Retirement System net assets.

### ***Custodial Credit Risk***

The Retirement System does not have a specific policy addressing custodial credit risk for investments, but it is the practice of the Retirement System that all investments are insured, registered, or held by the Retirement System or its agent in the Retirement System's name. As of June 30, 2009, \$12.0 million of the Retirement System's investments were exposed to custodial credit risk because they were not insured or registered in the name of the Retirement System, and were held by the counterparty's trust department or agent but not in the Retirement System's name. Cash received as securities lending collateral is invested in a securities lending collateral investment pool and is not exposed to custodial credit risk.

### ***Foreign Currency Risk***

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of investments. As of June 30, 2009, the Retirement System was subjected to foreign currency risk. To mitigate this risk, the Retirement System's investment policy allows international managers to enter into foreign currency exchange contracts limited to hedging currency exposure existing in the portfolio. The Retirement System's exposure to foreign currency risk derives from its positions in foreign currency denominated cash equity, fixed income, alternative investments, real estate, and swap investments.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The Retirement System's net exposure to foreign currency risk as of June 30, 2009 is as follows:

| Currency               | Cash             | Equity              | Fixed<br>Income  | Alternative<br>Investments | Real<br>Estate   | Total               |
|------------------------|------------------|---------------------|------------------|----------------------------|------------------|---------------------|
| Australian dollar      | \$ 501           | \$ 91,955           | \$ 8,491         | \$ -                       | \$ -             | \$ 100,947          |
| Brazilian real         | -                | 27,807              | 2,684            | -                          | -                | 30,491              |
| British pound sterling | 345              | 301,598             | -                | 836                        | -                | 302,779             |
| Canadian dollar        | 211              | 65,378              | 1,991            | -                          | -                | 67,580              |
| Colombian peso         | -                | -                   | 658              | -                          | -                | 658                 |
| Czech koruna           | 468              | 10,918              | -                | -                          | -                | 11,386              |
| Danish krone           | 99               | 17,717              | -                | -                          | -                | 17,816              |
| Egyptian pound         | -                | 7,389               | -                | -                          | -                | 7,389               |
| Euro                   | 11,965           | 553,951             | 11,631           | 180,119                    | -                | 757,666             |
| Hong Kong dollar       | 750              | 147,121             | -                | -                          | -                | 147,871             |
| Hungarian forint       | -                | 6,132               | -                | -                          | -                | 6,132               |
| Indonesian rupiah      | 12               | 3,719               | -                | -                          | -                | 3,731               |
| Japanese yen           | 3,214            | 416,627             | -                | -                          | 63,994           | 483,835             |
| Malaysian ringgit      | -                | 1,776               | -                | -                          | -                | 1,776               |
| Mexican peso           | -                | 4,582               | 896              | -                          | -                | 5,478               |
| New Israeli shekel     | -                | 2,833               | -                | -                          | -                | 2,833               |
| New Taiwan dollar      | -                | 29,445              | -                | -                          | -                | 29,445              |
| New Zealand dollar     | 28               | 1,621               | -                | -                          | -                | 1,649               |
| Nigerian naira         | -                | -                   | 2,801            | -                          | -                | 2,801               |
| Norwegian krone        | 131              | 17,611              | -                | -                          | -                | 17,742              |
| Polish zloty           | -                | 3,330               | -                | -                          | -                | 3,330               |
| Russian ruble (new)    | 27               | -                   | 1,670            | -                          | -                | 1,697               |
| Singapore dollar       | 280              | 39,228              | -                | -                          | -                | 39,508              |
| South African rand     | 24               | 27,151              | -                | -                          | -                | 27,175              |
| South Korean won       | 1,150            | 61,383              | -                | -                          | -                | 62,533              |
| Swedish krona          | (27)             | 37,695              | -                | -                          | -                | 37,668              |
| Swiss franc            | 351              | 138,954             | 1,238            | -                          | -                | 140,543             |
| Thai baht              | -                | 8,926               | -                | -                          | -                | 8,926               |
| Turkish lira           | -                | 14,169              | 3,699            | -                          | -                | 17,868              |
| United Arab dirham     | -                | -                   | 5,164            | -                          | -                | 5,164               |
| <b>TOTAL</b>           | <b>\$ 19,529</b> | <b>\$ 2,039,016</b> | <b>\$ 40,923</b> | <b>\$ 180,955</b>          | <b>\$ 63,994</b> | <b>\$ 2,344,417</b> |

Investments in forward currency contract investments are commitments to purchase or sell stated amounts of foreign currency. Changes in fair value of open contracts are immediately recognized as gains or losses. The fair values of forward currency contracts are determined by quoted currency prices from national exchanges. As of June 30, 2009, the fair value of open contracts is summarized as follows:

|                    |                 |
|--------------------|-----------------|
| Purchase contracts | \$ 1,752,959    |
| Sales contracts    | (1,750,865)     |
| Net fair value     | <u>\$ 2,094</u> |

The Retirement System utilized these contracts to hedge (or decrease) the currency risk of foreign investments, to increase investment exposure in foreign currencies beyond the amounts reported as international investment securities, or to settle trades. Additionally, contracts may be used to effectively cancel previous contracts. The impact on market risk of these contracts can be summarized as follows:

|  |                 |
|--|-----------------|
| Contracts used to hedge or to settle trades, net   | \$ (429,284)    |
| Contracts used to increase investment exposure in a<br>foreign currency or to settle trades, net | 431,378         |
| Net fair value   | <u>\$ 2,094</u> |

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### **Securities Lending**

The Retirement System lends U.S. government obligations, domestic and international bonds, and equities to various brokers with a simultaneous agreement to return collateral for the same securities plus a fee in the future. The securities lending agent manages the securities lending program and receives securities and cash as collateral. Collateral cash is pledged at 102% and securities at 105% of the fair value of domestic securities and international securities lent. There are no restrictions on the amount of securities that can be lent at one time. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the said collateral.

The Retirement System lent \$1.0 billion in securities and received collateral of \$0.88 billion and \$0.17 billion in cash and securities, respectively, from borrowers. Due to the decline in the fair value of assets held by the short-term investment pool, the Retirement System's invested cash collateral was valued at \$0.84 billion. The unrealized loss of \$44.8 million is presented as part of the net depreciation in fair value of investments in the statement of changes in fiduciary net assets. The Retirement System is exposed to investment risk including the possible loss of principal value in the short-term investment pool due to the fluctuation in the fair value of the assets held by the short-term investment pool.

The Retirement System does not have the ability to pledge or sell collateral securities unless a borrower defaults. The securities collateral is not reported on the statement of fiduciary net assets. As of June 30, 2009, the Retirement System has no credit risk exposure to borrowers because the amounts the Retirement System owes them exceed the amounts they owe the Retirement System. As with other extensions of credit, the Retirement System may bear the risk of delay in recovery or of rights in the collateral should the borrower of securities fail financially. In addition, the lending agent indemnifies the Retirement System against all borrower defaults.

The Retirement System's securities lending transactions as of June 30, 2009, are summarized in the following table:

| <u>Security Type</u>                        | <u>Fair Value of<br/>Loaned<br/>Securities</u> | <u>Cash Collateral</u> | <u>Fair Value of<br/>Securities<br/>Collateral</u> |
|---|--|------------------------|--|
| Securities Loaned for Cash Collateral:      |  |                        |  |
| International Equities                      | \$ 136,365                                     | \$ 144,864             | \$ -   |
| International Corporate Fixed Income        | 1,242  | 1,284                  | -  |
| International Government Fixed Income       | 11,478   | 12,001                 | -  |
| U.S. Government Agencies                    | 1,860  | 1,906                  | -  |
| U.S. Corporate Fixed Income                 | 97,479   | 100,108                | -  |
| U.S. Equities                               | 312,137  | 320,923                | -  |
| U.S. Government Fixed Income                | 294,014  | 300,744                | -  |
| Securities Loaned with Non-Cash Collateral: |  |                        |  |
| International Equities                      | 167,406  | -                      | 167,586  |
| International Government Fixed Income       | 75   | -                      | 67   |
| U.S. Equities                               | 393  | -                      | 386  |
| <b>Total</b>                                | <u>\$ 1,022,449</u>                            | <u>\$ 881,830</u>      | <u>\$ 168,039</u>                                  |



## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### (6) PROPERTY TAXES

The City is responsible for assessing, collecting and distributing property taxes in accordance with enabling state law. Property taxes are levied on both real and personal property. Liens for secured property taxes attach on January 1<sup>st</sup> preceding the fiscal year for which taxes are levied. Secured property taxes are levied on the first business day of September and are payable in two equal installments: the first is due on November 1<sup>st</sup> and delinquent with penalties after December 10<sup>th</sup>; the second is due February 1<sup>st</sup> and delinquent with penalties after April 10<sup>th</sup>. Secured property taxes that are delinquent and unpaid as of June 30<sup>th</sup> are subject to redemption penalties, costs, and interest when paid. If not paid at the end of five years, the property may be sold at public auction and the proceeds used to pay delinquent amounts due. Any excess is remitted, if claimed, to the taxpayer. Unsecured personal property taxes do not represent a lien on real property. Those taxes are levied on January 1<sup>st</sup> and become delinquent with penalties after August 31<sup>st</sup>. Supplemental property tax assessments associated with changes in the assessed valuation due to transfer of ownership in property or upon completion of new construction are levied in two equal installments and have variable due dates based on the date the bill is mailed.

Since the passage of California's Proposition 13, beginning with fiscal year 1978-1979, general property taxes are based either on a flat 1% rate applied to the adjusted 1975-1976 value of the property or on 1% of the sales price of the property on sales transactions or construction value added after the 1975-1976 valuation. Taxable values on properties (exclusive of increases related to sales and construction) can rise or be adjusted at the lesser of 2% per year or inflation.

The Proposition 13 limitations on general property taxes do not limit taxes levied to pay the interest and redemption charges on any indebtedness approved by the voters prior to June 6, 1978 (the date of passage of Proposition 13). Proposition 13 was amended in 1986 to allow property taxes in excess of the 1% tax rate limit to fund general obligation bond debt service when such bonds are approved by two-thirds of the local voters. In 2000, California voters approved Proposition 39 which set the approval threshold at 55% for school facilities-related bonds. These "override" taxes for debt service amounted to approximately \$158 million for the year ended June 30, 2009.

Taxable valuation for the year ended June 30, 2009 (net of non-reimbursable exemptions, reimbursable exemptions, and tax increment allocations to the Redevelopment Agency) was approximately \$140 billion, an increase of 13.0%. The secured tax rate was \$1.163 per \$100 of assessed valuation. After adjusting for a State mandated property tax shift to schools, the tax rate is comprised of: \$0.65 for general government, \$0.35 for other taxing entities including the San Francisco Unified School District, San Francisco Community College District, the Bay Area Air Quality Management District and the Bay Area Rapid Transit District, and also \$0.163 for bond debt service. Delinquencies in the current year on secured taxes and unsecured taxes amounted to 3.11% and 3.80%, respectively, of the current year tax levy, for an average delinquency rate of 3.16% of the current year tax levy.

As established by the Teeter Plan, the Controller allocates to the City and other agencies 100% of the secured property taxes billed but not yet collected by the City; in return, as the delinquent property taxes and associated penalties and interest are collected, the City retains such tax amounts in the Agency Fund. To the extent the Agency Fund balances are higher than required, transfers may be made to benefit the City's General Fund on a budgetary basis. The balance of the tax loss reserve as of June 30, 2009 was \$16.2 million, which is included in the Agency Fund for reporting purposes. The City has funded payment of accrued and current delinquencies, together with the required reserve, from interfund borrowing.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**(7) CAPITAL ASSETS**

**Primary Government**

Capital asset activity of the primary government for the year ended June 30, 2009 was as follows:

**Governmental Activities:**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases*</b> | <b>Decreases*</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|-------------------|---------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                   |                     |                                      |
| Land.....   | \$ 151,917                          | \$ 3,595          | \$ -                | \$ 155,512                           |
| Construction in progress.....                     | 248,587                             | 164,572           | (226,026)           | 187,133                              |
| Total capital assets, not being depreciated....   | <u>400,504</u>                      | <u>168,167</u>    | <u>(226,026)</u>    | <u>342,645</u>                       |
| Capital assets, being depreciated:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 2,759,693                           | 205,873           | (5,598)             | 2,959,968                            |
| Machinery and equipment.....                      | 315,598                             | 16,899            | (8,599)             | 323,898                              |
| Infrastructure.....                               | 310,556                             | 17,242            | -                   | 327,798                              |
| Total capital assets, being depreciated.....      | <u>3,385,847</u>                    | <u>240,014</u>    | <u>(14,197)</u>     | <u>3,611,664</u>                     |
| Less accumulated depreciation for:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 571,150                             | 55,610            | (4,270)             | 622,490                              |
| Machinery and equipment.....                      | 254,897                             | 18,910            | (8,557)             | 265,250                              |
| Infrastructure.....                               | 29,227                              | 8,427             | -                   | 37,654                               |
| Total accumulated depreciation.....               | <u>855,274</u>                      | <u>82,947</u>     | <u>(12,827)</u>     | <u>925,394</u>                       |
| Total capital assets, being depreciated, net..... | <u>2,530,573</u>                    | <u>157,067</u>    | <u>(1,370)</u>      | <u>2,686,270</u>                     |
| Governmental activities capital assets, net.....  | <u>\$ 2,931,077</u>                 | <u>\$ 325,234</u> | <u>\$ (227,396)</u> | <u>\$ 3,028,915</u>                  |

\* The increases and decreases include transfers of categories of capital assets from construction in progress to depreciable categories.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Business-type Activities:**

Capital asset activity of the business enterprises for the year ended June 30, 2009, was as follows:

**San Francisco International Airport**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|--------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                    |                                      |
| Land.....   | \$ 2,787                            | \$ -             | \$ -               | \$ 2,787                             |
| Construction in progress.....                     | 55,150                              | 146,639          | (91,889)           | 109,900                              |
| Total capital assets, not being depreciated....   | <u>57,937</u>                       | <u>146,639</u>   | <u>(91,889)</u>    | <u>112,687</u>                       |
| Capital assets, being depreciated:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 5,037,915                           | 72,677           | (22,528)           | 5,088,064                            |
| Machinery and equipment.....                      | 66,835                              | 16,620           | (4,294)            | 79,161                               |
| Easements.....                                    | 139,367                             | 250              | -                  | 139,617                              |
| Total capital assets, being depreciated.....      | <u>5,244,117</u>                    | <u>89,547</u>    | <u>(26,822)</u>    | <u>5,306,842</u>                     |
| Less accumulated depreciation for:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 1,572,935                           | 148,770          | (20,260)           | 1,701,445                            |
| Machinery and equipment.....                      | 54,568                              | 2,492            | (4,274)            | 52,786                               |
| Easements.....                                    | 73,919                              | 6,954            | -                  | 80,873                               |
| Total accumulated depreciation.....               | <u>1,701,422</u>                    | <u>158,216</u>   | <u>(24,534)</u>    | <u>1,835,104</u>                     |
| Total capital assets, being depreciated, net..... | <u>3,542,695</u>                    | <u>(68,669)</u>  | <u>(2,288)</u>     | <u>3,471,738</u>                     |
| Capital assets, net.....                          | <u>\$ 3,600,632</u>                 | <u>\$ 77,970</u> | <u>\$ (94,177)</u> | <u>\$ 3,584,425</u>                  |

**San Francisco Water Enterprise**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b>  | <b>Decreases</b>    | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|-------------------|---------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                   |                     |                                      |
| Land.....   | \$ 17,886                           | \$ 500            | \$ -                | \$ 18,386                            |
| Construction in progress.....                     | 423,063                             | 282,705           | (158,475)           | 547,293                              |
| Total capital assets, not being depreciated....   | <u>440,949</u>                      | <u>283,205</u>    | <u>(158,475)</u>    | <u>565,679</u>                       |
| Capital assets, being depreciated:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 1,287,404                           | 138,776           | -                   | 1,426,180                            |
| Machinery and equipment.....                      | 128,758                             | 18,821            | (791)               | 146,788                              |
| Total capital assets, being depreciated.....      | <u>1,416,162</u>                    | <u>157,597</u>    | <u>(791)</u>        | <u>1,572,968</u>                     |
| Less accumulated depreciation for:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 496,886                             | 41,085            | (51)                | 537,920                              |
| Machinery and equipment.....                      | 92,231                              | 8,015             | (779)               | 99,467                               |
| Total accumulated depreciation.....               | <u>589,117</u>                      | <u>49,100</u>     | <u>(830)</u>        | <u>637,387</u>                       |
| Total capital assets, being depreciated, net..... | <u>827,045</u>                      | <u>108,497</u>    | <u>39</u>           | <u>935,581</u>                       |
| Capital assets, net.....                          | <u>\$ 1,267,994</u>                 | <u>\$ 391,702</u> | <u>\$ (158,436)</u> | <u>\$ 1,501,260</u>                  |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Hetch Hetchy Water and Power**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b>  | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|-------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                   |                                      |
| Land.....   | \$ 4,594                            | \$ 82            | \$ -              | \$ 4,676                             |
| Construction in progress.....                     | 24,517                              | 23,642           | (9,194)           | 38,965                               |
| Total capital assets, not being depreciated....   | <u>29,111</u>                       | <u>23,724</u>    | <u>(9,194)</u>    | <u>43,641</u>                        |
| Capital assets, being depreciated:                |                                     |                  |                   |                                      |
| Facilities and improvements.....                  | 484,567                             | 4,775            | -                 | 489,342                              |
| Machinery and equipment.....                      | 48,501                              | 6,830            | (169)             | 55,162                               |
| Total capital assets, being depreciated.....      | <u>533,068</u>                      | <u>11,605</u>    | <u>(169)</u>      | <u>544,504</u>                       |
| Less accumulated depreciation for:                |                                     |                  |                   |                                      |
| Facilities and improvements.....                  | 270,951                             | 9,915            | -                 | 280,866                              |
| Machinery and equipment.....                      | 31,852                              | 1,954            | (166)             | 33,640                               |
| Total accumulated depreciation.....               | <u>302,803</u>                      | <u>11,869</u>    | <u>(166)</u>      | <u>314,506</u>                       |
| Total capital assets, being depreciated, net..... | <u>230,265</u>                      | <u>(264)</u>     | <u>(3)</u>        | <u>229,998</u>                       |
| Capital assets, net.....                          | <u>\$ 259,376</u>                   | <u>\$ 23,460</u> | <u>\$ (9,197)</u> | <u>\$ 273,639</u>                    |

**Municipal Transportation Agency**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b>  | <b>Decreases</b>    | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|-------------------|---------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                   |                     |                                      |
| Land.....   | \$ 26,245                           | \$ -              | \$ -                | \$ 26,245                            |
| Construction in progress.....                     | 263,631                             | 68,168            | (221,236)           | 110,563                              |
| Total capital assets, not being depreciated....   | <u>289,876</u>                      | <u>68,168</u>     | <u>(221,236)</u>    | <u>136,808</u>                       |
| Capital assets, being depreciated:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 415,834                             | 178,176           | -                   | 594,010                              |
| Machinery and equipment.....                      | 1,140,301                           | 37,176            | (759)               | 1,176,718                            |
| Infrastructure.....                               | 1,101,857                           | 5,898             | -                   | 1,107,755                            |
| Total capital assets, being depreciated.....      | <u>2,657,992</u>                    | <u>221,250</u>    | <u>(759)</u>        | <u>2,878,483</u>                     |
| Less accumulated depreciation for:                |                                     |                   |                     |                                      |
| Facilities and improvements.....                  | 179,847                             | 7,660             | -                   | 187,507                              |
| Machinery and equipment.....                      | 466,352                             | 64,518            | (731)               | 530,139                              |
| Infrastructure.....                               | 307,677                             | 32,308            | -                   | 339,985                              |
| Total accumulated depreciation.....               | <u>953,876</u>                      | <u>104,486</u>    | <u>(731)</u>        | <u>1,057,631</u>                     |
| Total capital assets, being depreciated, net..... | <u>1,704,116</u>                    | <u>116,764</u>    | <u>(28)</u>         | <u>1,820,852</u>                     |
| Capital assets, net.....                          | <u>\$ 1,993,992</u>                 | <u>\$ 184,932</u> | <u>\$ (221,264)</u> | <u>\$ 1,957,660</u>                  |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**San Francisco General Hospital Medical Center**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|--------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                    |                                      |
| Land.....   | \$ 542                              | \$ -             | \$ -               | \$ 542                               |
| Construction in progress.....                     | 21,670                              | 18,680           | (27,241)           | 13,109                               |
| Total capital assets, not being depreciated....   | 22,212                              | 18,680           | (27,241)           | 13,651                               |
| Capital assets, being depreciated:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 135,231                             | 853              | -                  | 136,084                              |
| Machinery and equipment.....                      | 56,830                              | 1,123            | -                  | 57,953                               |
| Total capital assets, being depreciated.....      | 192,061                             | 1,976            | -                  | 194,037                              |
| Less accumulated depreciation for:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 98,953                              | 4,787            | -                  | 103,740                              |
| Machinery and equipment.....                      | 47,947                              | 2,126            | -                  | 50,073                               |
| Total accumulated depreciation.....               | 146,900                             | 6,913            | -                  | 153,813                              |
| Total capital assets, being depreciated, net..... | 45,161                              | (4,937)          | -                  | 40,224                               |
| Capital assets, net.....                          | <u>\$ 67,373</u>                    | <u>\$ 13,743</u> | <u>\$ (27,241)</u> | <u>\$ 53,875</u>                     |

**San Francisco Wastewater Enterprise**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|--------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                    |                                      |
| Land.....   | \$ 21,787                           | \$ -             | \$ -               | \$ 21,787                            |
| Construction in progress.....                     | 62,975                              | 73,538           | (59,183)           | 77,330                               |
| Total capital assets, not being depreciated....   | 84,762                              | 73,538           | (59,183)           | 99,117                               |
| Capital assets, being depreciated:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 2,057,625                           | 51,757           | -                  | 2,109,382                            |
| Machinery and equipment.....                      | 51,583                              | 6,765            | (335)              | 58,013                               |
| Total capital assets, being depreciated.....      | 2,109,208                           | 58,522           | (335)              | 2,167,395                            |
| Less accumulated depreciation for:                |                                     |                  |                    |                                      |
| Facilities and improvements.....                  | 807,038                             | 36,368           | -                  | 843,406                              |
| Machinery and equipment.....                      | 26,071                              | 2,447            | (335)              | 28,183                               |
| Total accumulated depreciation.....               | 833,109                             | 38,815           | (335)              | 871,589                              |
| Total capital assets, being depreciated, net..... | 1,276,099                           | 19,707           | -                  | 1,295,806                            |
| Capital assets, net.....                          | <u>\$ 1,360,861</u>                 | <u>\$ 93,245</u> | <u>\$ (59,183)</u> | <u>\$ 1,394,923</u>                  |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Port of San Francisco**

|   | <b>Balance<br/>July 1, 2008<br/>(as restated)</b> | <b>Increases</b> | <b>Decreases</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|---|------------------|--------------------|--------------------------------------|
| Capital assets, not being depreciated:            |   |                  |                    |                                      |
| Land.....   | \$ 104,345  | \$ 1,237         | \$ -               | \$ 105,582                           |
| Construction in progress.....                     | 32,730  | 6,911            | (33,484)           | 6,157                                |
| Total capital assets, not being depreciated....   | <u>137,075</u>                                    | <u>8,148</u>     | <u>(33,484)</u>    | <u>111,739</u>                       |
| Capital assets, being depreciated:                |   |                  |                    |                                      |
| Facilities and improvements.....                  | 320,632   | 4,304            | -                  | 324,936                              |
| Machinery and equipment.....                      | 16,527  | 861              | (887)              | 16,501                               |
| Infrastructure.....                               | 1,069   | 26,843           | (1,928)            | 25,984                               |
| Easements and other intangible assets.....        | 5,480   | 3,369            | -                  | 8,849                                |
| Total capital assets, being depreciated.....      | <u>343,708</u>                                    | <u>35,377</u>    | <u>(2,815)</u>     | <u>376,270</u>                       |
| Less accumulated depreciation for:                |   |                  |                    |                                      |
| Facilities and improvements.....                  | 204,173   | 8,906            | -                  | 213,079                              |
| Machinery and equipment.....                      | 11,027  | 1,249            | (887)              | 11,389                               |
| Infrastructure.....                               | 571   | 1,245            | (1,928)            | (112)                                |
| Easements and other intangible assets.....        | 2,951   | 1,948            | -                  | 4,899                                |
| Total accumulated depreciation.....               | <u>218,722</u>                                    | <u>13,348</u>    | <u>(2,815)</u>     | <u>229,255</u>                       |
| Total capital assets, being depreciated, net..... | <u>124,986</u>                                    | <u>22,029</u>    | <u>-</u>           | <u>147,015</u>                       |
| Capital assets, net.....                          | <u>\$ 262,061</u>                                 | <u>\$ 30,177</u> | <u>\$ (33,484)</u> | <u>\$ 258,754</u>                    |

**Laguna Honda Hospital**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b>  | <b>Decreases</b> | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|-------------------|------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                   |                  |                                      |
| Land.....   | \$ 914                              | \$ -              | \$ -             | \$ 914                               |
| Construction in progress.....                     | 310,534                             | 113,967           | -                | 424,501                              |
| Total capital assets, not being depreciated....   | <u>311,448</u>                      | <u>113,967</u>    | <u>-</u>         | <u>425,415</u>                       |
| Capital assets, being depreciated:                |                                     |                   |                  |                                      |
| Facilities and improvements.....                  | 28,128                              | -                 | (6,168)          | 21,960                               |
| Machinery and equipment.....                      | 14,204                              | 101               | (481)            | 13,824                               |
| Property held under lease.....                    | 2,931                               | -                 | (41)             | 2,890                                |
| Total capital assets, being depreciated.....      | <u>45,263</u>                       | <u>101</u>        | <u>(6,690)</u>   | <u>38,674</u>                        |
| Less accumulated depreciation for:                |                                     |                   |                  |                                      |
| Facilities and improvements.....                  | 24,945                              | 616               | (6,154)          | 19,407                               |
| Machinery and equipment.....                      | 12,744                              | 343               | (481)            | 12,606                               |
| Property held under lease.....                    | 467                                 | 205               | -                | 672                                  |
| Total accumulated depreciation.....               | <u>38,156</u>                       | <u>1,164</u>      | <u>(6,635)</u>   | <u>32,685</u>                        |
| Total capital assets, being depreciated, net..... | <u>7,107</u>                        | <u>(1,063)</u>    | <u>(55)</u>      | <u>5,989</u>                         |
| Capital assets, net.....                          | <u>\$ 318,555</u>                   | <u>\$ 112,904</u> | <u>\$ (55)</u>   | <u>\$ 431,404</u>                    |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Other Fund – San Francisco Market Corporation**

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b> | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                  |                                      |
| Construction in progress.....                     | \$ 3                                | \$ 871           | \$ -             | \$ 874                               |
| Total capital assets, not being depreciated....   | <u>3</u>                            | <u>871</u>       | <u>-</u>         | <u>874</u>                           |
| Capital assets, being depreciated:                |                                     |                  |                  |                                      |
| Facilities and improvements.....                  | 9,872                               | 85               | (327)            | 9,630                                |
| Machinery and equipment.....                      | 56                                  | 33               | -                | 89                                   |
| Total capital assets, being depreciated.....      | <u>9,928</u>                        | <u>118</u>       | <u>(327)</u>     | <u>9,719</u>                         |
| Less accumulated depreciation for:                |                                     |                  |                  |                                      |
| Facilities and improvements.....                  | 5,347                               | 254              | -                | 5,601                                |
| Machinery and equipment.....                      | 31                                  | 7                | -                | 38                                   |
| Total accumulated depreciation.....               | <u>5,378</u>                        | <u>261</u>       | <u>-</u>         | <u>5,639</u>                         |
| Total capital assets, being depreciated, net..... | <u>4,550</u>                        | <u>(143)</u>     | <u>(327)</u>     | <u>4,080</u>                         |
| Capital assets, net.....                          | <u>\$ 4,553</u>                     | <u>\$ 728</u>    | <u>\$ (327)</u>  | <u>\$ 4,954</u>                      |

**Total Business-type Activities**

|   | <b>Balance<br/>July 1, 2008<br/>(as restated)</b> | <b>Increases*</b> | <b>Decreases*</b>   | <b>Balance<br/>June 30,<br/>2009</b> |
|---|---|-------------------|---------------------|--------------------------------------|
| Capital assets, not being depreciated:            |   |                   |                     |                                      |
| Land.....   | \$ 179,100  | \$ 1,819          | \$ -                | \$ 180,919                           |
| Construction in progress.....                     | 1,194,273   | 735,121           | (600,702)           | 1,328,692                            |
| Total capital assets, not being depreciated....   | <u>1,373,373</u>                                  | <u>736,940</u>    | <u>(600,702)</u>    | <u>1,509,611</u>                     |
| Capital assets, being depreciated:                |   |                   |                     |                                      |
| Facilities and improvements.....                  | 9,777,208   | 451,403           | (29,023)            | 10,199,588                           |
| Machinery and equipment.....                      | 1,523,595   | 88,330            | (7,716)             | 1,604,209                            |
| Infrastructure.....                               | 1,102,926   | 32,741            | (1,928)             | 1,133,739                            |
| Property held under lease.....                    | 2,931   | -                 | (41)                | 2,890                                |
| Easements and other intangible assets.....        | 144,847   | 3,619             | -                   | 148,466                              |
| Total capital assets, being depreciated.....      | <u>12,551,507</u>                                 | <u>576,093</u>    | <u>(38,708)</u>     | <u>13,088,892</u>                    |
| Less accumulated depreciation for:                |   |                   |                     |                                      |
| Facilities and improvements.....                  | 3,661,075   | 258,361           | (26,465)            | 3,892,971                            |
| Machinery and equipment.....                      | 742,823   | 83,151            | (7,653)             | 818,321                              |
| Infrastructure.....                               | 308,248   | 33,553            | (1,928)             | 339,873                              |
| Property held under lease.....                    | 467   | 205               | -                   | 672                                  |
| Easements and other intangible assets.....        | 76,870  | 8,902             | -                   | 85,772                               |
| Total accumulated depreciation.....               | <u>4,789,483</u>                                  | <u>384,172</u>    | <u>(36,046)</u>     | <u>5,137,609</u>                     |
| Total capital assets, being depreciated, net..... | <u>7,762,024</u>                                  | <u>191,921</u>    | <u>(2,662)</u>      | <u>7,951,283</u>                     |
| Capital assets, net.....                          | <u>\$ 9,135,397</u>                               | <u>\$ 928,861</u> | <u>\$ (603,364)</u> | <u>\$ 9,460,894</u>                  |

\* The increases and decreases include transfers of categories of capital assets from construction in progress to depreciable categories.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Depreciation expense was charged to functions/programs of the primary government as follows:

|   |    |                |
|---|----|----------------|
| Governmental activities:  |    |                |
| Public Protection.....  | \$ | 14,551         |
| Public works transportation and commerce .....  |    | 12,127         |
| Human welfare and neighborhood development.....   |    | 541            |
| Community Health .....  |    | 1,174          |
| Culture and recreation .....  |    | 34,574         |
| General administration and finance.....   |    | 18,623         |
| Capital assets held by the City's internal service funds<br>charged to the various functions on a prorated basis..... |    | 1,357          |
| Total depreciation expense – governmental activities .....  | \$ | <u>82,947</u>  |
| Business-type activities:   |    |                |
| Airport .....   | \$ | 158,216        |
| Water .....   |    | 49,100         |
| Power.....  |    | 11,869         |
| Transportation .....  |    | 104,486        |
| Hospitals.....  |    | 8,077          |
| Sewer.....  |    | 38,815         |
| Port .....  |    | 13,348         |
| Market.....   |    | 261            |
| Total depreciation expense – business-type activities.....  | \$ | <u>384,172</u> |

Equipment is generally estimated to have useful lives of 2 to 40 years, except for certain equipment of the Water Enterprise that has an estimated useful life of up to 75 years. Facilities and improvements are generally estimated to have useful lives from 15 to 50 years, except for utility type assets of the Water Enterprise, Hetch Hetchy Water and Power (Hetch Hetchy), the Wastewater Enterprise, the Municipal Transportation Agency (MTA), and the Port of San Francisco (Port) that have estimated useful lives from 51 to 175 years. These long-lived assets include reservoirs, aqueducts, pumping stations of Hetch Hetchy, Cable Car Barn facilities and structures of MTA, and pier substructures of the Port, which totaled \$1.7 billion as of June 30, 2009. In addition, the Water Enterprise had utility type assets with useful lives over 100 years, which totaled \$4.5 million as of June 30, 2009.

During the fiscal year ended June 30, 2009, the City's enterprise funds incurred total interest expense and interest income of approximately \$281.1 million and \$49.7 million, respectively. Of these amounts, interest expense of approximately \$28.0 million was capitalized, while no interest income was received as part of the cost of constructing proprietary capital assets.

The Water Enterprise and the Wastewater Enterprise expensed \$5.2 million and \$2.1 million, respectively, related to capitalized design and planning costs on certain projects that were discontinued. The amounts of the write-off were recognized as other operating expenses in the accompanying financial statements.

The General Hospital transferred approximately \$27.0 million in construction in progress to governmental activities and reimbursed the General Fund for the subsidies provided in prior years, which were used to fund the initial phases of the new hospital rebuild project. During the fiscal year, the City issued the first in a series of general obligation bonds of \$131.7 million 2008 San Francisco General Hospital Improvement Bonds (see Note 8.) The general obligation bonds will be funded by governmental activities. The governmental activities will report the construction of the new hospital and the related general obligation bonds during the construction phase.



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Port management determined in fiscal year 2009 that certain land improvements that had not been depreciated were exhaustible assets and should have been depreciated in prior periods. In connection with the restatement adjustment discussed in Note 2(t), accumulated depreciation as of July 1, 2008 has been increased by \$12.3 million and improvements of \$3.2 million have been written off.

**Component Unit –Redevelopment Agency**

Capital asset activity of the Redevelopment Agency for the year ended June 30, 2009 was as follows:

|   | <b>Balance<br/>July 1,<br/>2008</b> | <b>Increases</b> | <b>Decreases</b> | <b>Balance<br/>June 30,<br/>2009</b> |
|---|-------------------------------------|------------------|------------------|--------------------------------------|
| Capital assets, not being depreciated:            |                                     |                  |                  |                                      |
| Land.....   | \$ 117,325                          | \$ 20,644        | \$ -             | \$ 137,969                           |
| Construction in progress.....                     | 14,924                              | 8,580            | -                | 23,504                               |
| Total capital assets, not being depreciated....   | <u>132,249</u>                      | <u>29,224</u>    | <u>-</u>         | <u>161,473</u>                       |
| Capital assets, being depreciated:                |                                     |                  |                  |                                      |
| Facilities and improvements.....                  | 176,655                             | 848              | -                | 177,503                              |
| Machinery and equipment.....                      | 8,103                               | 17               | -                | 8,120                                |
| Leasehold improvements.....                       | 22,202                              | -                | -                | 22,202                               |
| Total capital assets, being depreciated.....      | <u>206,960</u>                      | <u>865</u>       | <u>-</u>         | <u>207,825</u>                       |
| Less accumulated depreciation for:                |                                     |                  |                  |                                      |
| Facilities and improvements.....                  | 48,809                              | 4,427            | -                | 53,236                               |
| Machinery and equipment.....                      | 7,852                               | 56               | -                | 7,908                                |
| Leasehold improvements.....                       | 9,106                               | 444              | -                | 9,550                                |
| Total accumulated depreciation.....               | <u>65,767</u>                       | <u>4,927</u>     | <u>-</u>         | <u>70,694</u>                        |
| Total capital assets, being depreciated, net..... | <u>141,193</u>                      | <u>(4,062)</u>   | <u>-</u>         | <u>137,131</u>                       |
| Capital assets, net.....                          | <u>\$ 273,442</u>                   | <u>\$ 25,162</u> | <u>\$ -</u>      | <u>\$ 298,604</u>                    |

**(8) BONDS, LOANS, CAPITAL LEASES AND OTHER PAYABLES**

**Changes in Short-Term Obligations**

The changes in short-term obligations for governmental and enterprise activities for the year ended June 30, 2009, are as follows:

| <b>Type of Obligation</b>                            | <b>July 1,<br/>2008</b> | <b>Additional<br/>Obligation</b> | <b>Current<br/>Maturities</b> | <b>June 30,<br/>2009</b> |
|--|-------------------------|----------------------------------|-------------------------------|--------------------------|
| Governmental activities:                             |                         |                                  |                               |                          |
| Commercial paper.....                                | \$ 150,000              | \$ 150,000                       | \$ (150,000)                  | \$ 150,000               |
| Government activities short-term obligations.....    | <u>\$ 150,000</u>       | <u>\$ 150,000</u>                | <u>\$ (150,000)</u>           | <u>\$ 150,000</u>        |
| Business-type activities:                            |                         |                                  |                               |                          |
| Commercial paper                                     |                         |                                  |                               |                          |
| San Francisco International Airport.....             | \$ 18,000               | \$ 95,165                        | \$ (6,885)                    | \$ 106,280               |
| San Francisco Water Enterprise.....                  | -                       | 890,500                          | (660,900)                     | 229,600                  |
| San Francisco Wastewater Enterprise.....             | 50,000                  | 227,500                          | (177,500)                     | 100,000                  |
| Business-type activities short-term obligations..... | <u>\$ 68,000</u>        | <u>\$ 1,213,165</u>              | <u>\$ (845,285)</u>           | <u>\$ 435,880</u>        |

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### San Francisco County Transportation Authority

In March 2004, the San Francisco County Transportation Authority (the Authority) issued an initial tranche of \$50 million and in September 2004 the Authority issued the second tranche of \$100 million of a programmed \$200 million aggregate principal amount of commercial paper notes (Limited Tax Bonds), Series A and B. The commercial paper notes are issued to provide a source of financing for the Authority's voter approved Proposition K Expenditure Plan. Under this program, the Authority is able to issue commercial paper notes at prevailing interest rates not to exceed 12% per annum. The maximum maturity of the notes is 270 days. The principal amount of the commercial paper notes plus interest thereon is backed as to credit and liquidity by an irrevocable line of credit (LOC) issued by Landesbank Baden-Württemberg, New York Branch in the amount up to \$217.8 million. On July 12, 2005, the expiration date of the irrevocable LOC was extended from April 14, 2007 to December 29, 2015 through Authority Board Resolution 06-01. The commercial paper notes are secured by a first lien gross pledge of the Authority's Sales Tax. The principal and interest on the commercial paper notes is payable at each maturity.

As of June 30, 2009, \$150 million in commercial paper notes was outstanding and maturing within 1 to 120 days after year-end with interest rates ranging from 0.30% to 0.55%.

### San Francisco International Airport

On May 20, 1997, the Airport authorized the issuance of its subordinate commercial paper notes (CP) in an aggregate principal amount not to exceed the lesser of \$400 million or the stated amount of the letter of credit. On May 9, 2006, the Airport obtained a letter of credit issued by State Street Bank and Trust Company, with a maximum principal amount of \$200 million.

As of June 30, 2009, the outstanding principal amount of CP was \$106.3 million. The proceeds of the notes will be used by the Airport to pay capital costs, costs of CP issuance and other incidental costs, certain extraordinary expenditures for which Airport funds are not otherwise available and principal and interest on maturing CP. For the fiscal year ended June 30, 2009, interest rates on the taxable CP was 0.90%; interest rate on tax exempt, private activity (AMT), CP ranged from 0.35% to 0.55% and the interest rates on the tax-exempt governmental purpose CP (non-AMT) ranged from 0.25% to 0.40%.

### San Francisco Water Enterprise

The Commission and Board of Supervisors have authorized the issuance of up to \$500 million in commercial paper. Pursuant to the voter-approved 2002 Proposition A, the Water Enterprise is authorized to issue up to \$1,628 million of indebtedness, of which, \$507.8 million in long-term bonds were previously issued in fiscal year 2006 and \$890.5 million in short-term commercial paper were issued during fiscal year 2009 and \$660.9 million was repaid. Short-term commercial paper had an average yield of 1.4% and maximum yield at 2.9% during fiscal year 2009.

### San Francisco Wastewater Enterprise

The San Francisco Public Utilities Commission and Board of Supervisors have authorized the issuance of up to \$150 million in commercial paper under the voter-approved 2002 Proposition E for the purpose of reconstructing, expanding, repairing or improving the Wastewater Enterprise's facilities. The commercial paper program is supported by a letter of credit issued by BNP Paribas and is dated as of February 2007 with the U.S. Bank Trust N.A., as agent bank. As of June 30, 2009, the Wastewater Enterprise had \$100 million in commercial paper notes outstanding with interest rates ranging from 0.30% to 2.2%. The letter of credit will expire on February 13, 2012.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

**Long-Term Obligations**

The following is a summary of long-term obligations of the City as of June 30, 2009:

**GOVERNMENTAL ACTIVITIES**

| <u>Type of Obligation and Purpose</u>                                 | <u>Final<br/>Maturity<br/>Date</u> | <u>Remaining<br/>Interest Rate</u> | <u>Amount</u>              |
|---|------------------------------------|------------------------------------|----------------------------|
| <b>GENERAL OBLIGATION BONDS <sup>(a)</sup>:</b>                       |                                    |                                    |                            |
| Affordable housing .....  | 2014                               | 4.10% - 6.75%                      | \$ 6,280                   |
| California Academy of Sciences .....                                  | 2025                               | 3.125% - 5.25%                     | 74,700                     |
| Laguna Honda Hospital .....   | 2030                               | 3.25% - 5.00%                      | 162,685                    |
| Branch libraries .....  | 2028                               | 3.00% - 5.00%                      | 76,900                     |
| Parks and playgrounds .....   | 2028                               | 3.00% - 5.25%                      | 116,845                    |
| Schools .....   | 2023                               | 3.00% - 5.00%                      | 22,535                     |
| San Francisco General Hospital .....                                  | 2029                               | 4.00% - 5.25%                      | 131,650                    |
| Seismic safety loan program .....                                     | 2028                               | 4.35% - 5.83%                      | 10,296                     |
| Steinhart Aquarium .....  | 2025                               | 3.125% - 5.00%                     | 25,075                     |
| Zoo facilities .....  | 2025                               | 3.00% - 5.00%                      | 10,935                     |
| Refunding .....   | 2030                               | 2.85% - 5.00%                      | <u>527,240</u>             |
| General Obligation Bonds - governmental activities .....              |                                    |                                    | <u>1,165,141</u>           |
| <b>LEASE REVENUE BONDS:</b>   |                                    |                                    |                            |
| San Francisco Finance Corporation <sup>(b), (e) &amp; (f)</sup> ..... | 2034                               | 2.75% - 5.875% *                   | <u>294,310</u>             |
| Lease Revenue Bonds - governmental activities .....                   |                                    |                                    | <u>294,310</u>             |
| <b>OTHER LONG-TERM OBLIGATIONS:</b>                                   |                                    |                                    |                            |
| Certificates of participation <sup>(c) &amp; (d)</sup> .....          | 2041                               | 1.95% - 5.30%                      | 565,205                    |
| Loans <sup>(c), (d) &amp; (f)</sup> .....                             | 2025                               | 2.00% - 7.498%                     | 11,329                     |
| Capital leases payable <sup>(c) &amp; (f)</sup> .....                 | 2025                               | 2.90% - 7.05%                      | 164,383                    |
| Settlement Obligation Bonds <sup>(d)</sup> .....                      | 2011                               | 2.75% - 3.05%                      | 13,890                     |
| Accrued vacation and sick leave <sup>(d) &amp; (f)</sup> .....        |                                    |                                    | 143,528                    |
| Accrued workers' compensation <sup>(d) &amp; (f)</sup> .....          |                                    |                                    | 212,881                    |
| Estimated claims payable <sup>(d) &amp; (f)</sup> .....               |                                    |                                    | 145,006                    |
| Other postemployment benefits obligation .....                        |                                    |                                    | <u>338,822</u>             |
| Other long-term obligations - governmental activities .....           |                                    |                                    | <u>1,595,044</u>           |
| <b>DEFERRED AMOUNTS:</b>  |                                    |                                    |                            |
| Bond issuance premiums .....  |                                    |                                    | 47,587                     |
| Bond issuance discounts .....   |                                    |                                    | (4,034)                    |
| Bond refunding .....  |                                    |                                    | <u>(16,831)</u>            |
| Deferred amounts .....  |                                    |                                    | <u>26,722</u>              |
| Governmental activities total long-term obligations .....             |                                    |                                    | <u><u>\$ 3,081,217</u></u> |

Debt service payments are made from the following sources:

- (a) Property tax recorded in the Debt Service Fund.
- (b) Lease revenues from participating departments in the General, Special Revenue and Enterprise Funds.
- (c) Revenues recorded in the Special Revenue Funds.
- (d) Revenues recorded in the General Fund.
- (e) Hotel taxes and other revenues recorded in the General and Special Revenue Funds.
- (f) User-charge reimbursements from the General, Special Revenue and Enterprise Funds.

Internal Service Funds serve primarily the governmental funds. Accordingly, long-term liabilities for the Internal Service Funds are included in the above amounts.

\* Includes the Moscone Center West Expansion Project Refunding Bonds Series 2008-1 & 2, which refunded Moscone Center West Expansion Project Series 2000-1, 2 & 3, both of which were financed with variable rate bonds that reset weekly. The average interest rate from refunding date of September 11, 2008 through June 30, 2009 was 0.95% for Series 2008-1 and 0.98% for Series 2008-2. The rate at June 30, 2009 for both series was 0.25%.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**BUSINESS-TYPE ACTIVITIES**

| <u>Entity and Type of Obligation</u>                       | <u>Final<br/>Maturity<br/>Date</u> | <u>Remaining<br/>Interest Rate</u> | <u>Amount</u>       |
|--|------------------------------------|------------------------------------|---------------------|
| San Francisco International Airport:                       |                                    |                                    |                     |
| Revenue bonds .....  | 2032                               | 3.00% - 6.50% *                    | \$ 3,563,705        |
| Revenue notes .....  | 2029                               | 3.00% - 6.75%                      | 314,925             |
| San Francisco Water Enterprise:                            |                                    |                                    |                     |
| Revenue bonds .....  | 2036                               | 2.50% - 5.00%                      | 921,390             |
| Capital appreciation bonds .....                           | 2019                               | 7.00%                              | 3,620               |
| Hetch Hetchy Water and Power:                              |                                    |                                    |                     |
| Energy bonds ** .....                                      | 2023                               |                                    | 5,903               |
| Municipal Transportation Agency:                           |                                    |                                    |                     |
| Parking and Traffic  |                                    |                                    |                     |
| Revenue bonds .....  | 2020                               | 4.35% - 5.00%                      | 15,880              |
| Lease revenue bonds .....                                  | 2022                               | 4.70% - 5.50%                      | 6,165               |
| Notes, loans and other payables *** .....                  | 2010                               | 3.00% - 5.25%                      | 2,482               |
| Downtown Parking - parking revenue refunding bonds ..      | 2018                               | 3.00% - 5.75%                      | 8,570               |
| Ellis-O'Farrell - parking revenue refunding bonds .....    | 2017                               | 3.50% - 4.70%                      | 3,820               |
| Uptown Parking - revenue bonds .....                       | 2031                               | 4.50% - 6.00%                      | 17,090              |
| San Francisco General Hospital Medical Center:             |                                    |                                    |                     |
| Capital leases .....                                       | 2013                               | 2.75% - 4.00%                      | 2,522               |
| San Francisco Wastewater Enterprise:                       |                                    |                                    |                     |
| Revenue bonds .....  | 2025                               | 3.00% - 5.25%                      | 292,660             |
| State of California - revolving funds loans .....          | 2021                               | 2.80% - 3.50%                      | 75,339              |
| Port of San Francisco:                                     |                                    |                                    |                     |
| Revenue bonds .....  | 2010                               | 2.80% - 4.00%                      | 4,320               |
| Notes, loans and other payables .....                      | 2029                               | 4.50%                              | 3,015               |
| Laguna Honda Hospital:                                     |                                    |                                    |                     |
| Capital leases .....                                       | 2012                               | 2.75% - 4.00%                      | 113                 |
| Accrued vacation and sick leave .....                      |                                    |                                    | 90,100              |
| Accrued workers' compensation .....                        |                                    |                                    | 146,011             |
| Estimated claims payable .....                             |                                    |                                    | 78,743              |
| Other postemployment benefits obligation .....             |                                    |                                    | 247,647             |
| Deferred Amounts:  |                                    |                                    |                     |
| Bond issuance premiums .....                               |                                    |                                    | 97,483              |
| Bond issuance discounts .....                              |                                    |                                    | (8,257)             |
| Bond refunding .....                                       |                                    |                                    | (119,631)           |
| Business-type activities total long-term obligations ..... |                                    |                                    | <u>\$ 5,773,615</u> |

\* Includes Second Series Revenue Bonds Issue 34 A / B, 36 A / B, 36 C / D, and 37 C / D, which were initially issued as variable rate bonds in a weekly mode. For the fiscal year ended June 30, 2009, the average interest rate on the Issue 34 A and B was 1.86% and 2.04 % respectively; for Issue 36 A and B was 1.29% and 1.34% respectively; for Issue 36 C and D was 2.80% and 2.39% respectively; and for Issue 37 C and D was 2.94% and 2.36% respectively.

\*\* The Clean Renewable Energy Bonds issued to fund solar photovoltaic projects carry no interest cost since the effective equivalent of interest on the bonds is paid in the form of federal tax credits in lieu of interest paid by the issuer.

\*\*\* Includes an unamortized loan premium of \$0.1 million for Parking and Traffic.

Sources of funds to meet debt service requirements are revenues derived from user fees and charges for services recorded in the respective enterprise funds.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

COMPONENT UNIT

| <u>Entity and Type of Obligation</u>  | <u>Final<br/>Maturity<br/>Date</u> | <u>Remaining<br/>Interest Rate</u> | <u>Amount</u>            |
|---|------------------------------------|------------------------------------|--------------------------|
| San Francisco Redevelopment Agency<br>and Financing Authority:              |                                    |                                    |                          |
| Lease Revenue Bonds:  |                                    |                                    |                          |
| Moscone Convention Center <sup>(a)</sup> .....                              | 2025                               | 2.90% - 7.05%                      | \$ 116,605               |
| Hotel tax revenue bonds <sup>(b)</sup> .....                                | 2026                               | 4.50% - 6.75%                      | 57,080                   |
| Financing Authority Bonds:  |                                    |                                    |                          |
| Tax allocation revenue bonds <sup>(c)</sup> .....                           | 2038                               | 2.50% - 8.30%                      | 634,714                  |
| South Beach Harbor Variable Rate<br>Refunding bonds <sup>(d)</sup> .....    | 2017                               | Variable<br>(0.35% at 6/30/09)     | 6,300                    |
| Less deferred amounts:  |                                    |                                    |                          |
| Bond issuance premiums .....  |                                    |                                    | 9,612                    |
| Bond issuance discounts .....   |                                    |                                    | (2,610)                  |
| Refunding loss .....  |                                    |                                    | (4,504)                  |
| Subtotal .....  |                                    |                                    | <u>817,197</u>           |
| California Department of Boating and<br>Waterways Loan <sup>(e)</sup> ..... | 2037                               | 4.50%                              | 7,985                    |
| Loans payable .....   |                                    |                                    | 1,511                    |
| Accreted interest payable .....   |                                    |                                    | 66,640                   |
| Accrued vacation and sick leave .....                                       |                                    |                                    | 2,103                    |
| Other postemployment benefits obligation .....                              |                                    |                                    | <u>552</u>               |
| Component unit total long-term obligations .....                            |                                    |                                    | <u><u>\$ 895,988</u></u> |

Debt service payments are made from the following sources:

- (a) Hotel taxes and operating revenues recorded in the Convention Facilities Special Revenue Fund and existing debt service/escrow trust funds.
- (b) Hotel taxes from hotels located in the Redevelopment Project Areas.
- (c) Property taxes allocated to the Redevelopment Agency based on increased assessed valuations in project areas (note 12) and existing debt service/escrow trust funds.
- (d) South Beach Harbor Project cash reserves, property tax increments and project revenues.
- (e) South Beach Harbor Project revenues (subordinated to Refunding Bonds).

Debt Compliance

There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with all significant limitations and restrictions.

Legal Debt Limit and Legal Debt Margin

As of June 30, 2009, the City's debt limit (3% of valuation subject to taxation) was \$4.5 billion. The total amount of debt applicable to the debt limit was \$1.2 billion. The resulting legal debt margin was \$3.3 billion.

Arbitrage

Under U.S. Treasury Department regulations, all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, that the earnings from the investment of tax exempt bond proceeds, which exceed related interest expenditures on the bonds, must be remitted to the Federal government on every fifth anniversary of each bond issue. The City has evaluated each general obligation bond and certificates of participation

# CITY AND COUNTY OF SAN FRANCISCO

## Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

and has recognized an arbitrage liability of \$1.9 million as of June 30, 2009. This arbitrage liability is reported in deferred credits and other liabilities in the governmental activities of the statement of net assets. The Finance Corporation has evaluated its lease revenue bonds and a liability of \$0.2 million was reported in the deferred credits and other liabilities in the Internal Service Fund as of June 30, 2009. Each enterprise fund has performed a similar analysis of its debt, which is subject to arbitrage rebate requirements. Any material arbitrage liability related to the debt of the enterprise funds has been recorded as a liability in the respective fund. In addition, the Redevelopment Agency records any arbitrage liability in deferred credits and other liabilities.

### Assessment District

During June 1996, the City issued \$1 million of Limited Obligation Improvement Bonds for the Bayshore Hester Assessment District No. 95-1. These bonds were issued pursuant to the Improvement Bond Act of 1915. The proceeds were used to finance the construction of a new public right-of-way. The bonds began to mature during the fiscal year ended June 30, 1999 and continue through 2026 bearing interest from 6.0% to 6.85%. These bonds do not represent obligations of the City. Neither the faith and credit nor the taxing power of the City is pledged to the payment of the bonds. Accordingly, the debt has not been included in the basic financial statements. Assessments collected for repayment of this debt are received in the Tax Collection Agency Fund. Unpaid assessments constitute fixed liens on the lots and parcels assessed within the Bayshore-Hester Assessment District and do not constitute a personal indebtedness of the respective owners of such lots and parcels.

### Mortgage Revenue Bonds

In order to facilitate affordable housing, the City issues mortgage revenue bonds for the financing of multifamily rental housing and for below-market rate mortgage financing for first time homebuyers. These obligations are secured by the related mortgage indebtedness and are not obligations of the City. As of June 30, 2009, the aggregate outstanding obligation of such bonds was \$149.7 million.

### **Changes in Long-Term Obligations**

The changes in long-term obligations for governmental activities for the year ended June 30, 2009, are as follows:

|  | July 1,<br>2008     | Additional<br>Obligations,<br>Interest<br>Accretion and<br>Net Increases | Current<br>Maturities<br>Retirements,<br>and Net<br>Decreases | June 30,<br>2009    | Amounts<br>Due Within<br>One Year |
|--|---------------------|--|---|---------------------|-----------------------------------|
| <b>Governmental activities:</b>                    |                     |  |   |                     |                                   |
| Bonds payable:                                     |                     |  |   |                     |                                   |
| General obligation bonds.....                      | \$ 1,098,913        | \$ 293,600   | \$ (227,372)  | \$ 1,165,141        | \$ 117,686                        |
| Lease revenue bonds.....                           | 282,490             | 179,605  | (167,785)   | 294,310             | 18,890                            |
| Certificates of participation.....                 | 412,200             | 163,335  | (10,330)  | 565,205             | 11,275                            |
| Settlement obligation bonds.....                   | 20,585              | -  | (6,695)   | 13,890              | 6,850                             |
| Less deferred amounts:                             |                     |  |   |                     |                                   |
| For issuance premiums.....                         | 37,977              | 12,875   | (3,265)   | 47,587              | -                                 |
| For issuance discounts.....                        | (3,967)             | (209)  | 142   | (4,034)             | -                                 |
| On refunding.....                                  | (15,444)            | (3,491)  | 2,104   | (16,831)            | -                                 |
| Total bonds payable.....                           | <u>1,832,754</u>    | <u>645,715</u>   | <u>(413,201)</u>  | <u>2,065,268</u>    | <u>154,701</u>                    |
| Loans.....   | 12,495              | -  | (1,166)   | 11,329              | 1,321                             |
| Capital leases.....                                | 174,149             | 5,306  | (15,072)  | 164,383             | 17,042                            |
| Accrued vacation and sick leave pay.....           | 138,203             | 99,298   | (93,973)  | 143,528             | 76,008                            |
| Accrued workers' compensation.....                 | 204,330             | 47,005   | (38,454)  | 212,881             | 39,799                            |
| Estimated claims payable.....                      | 114,204             | 48,902   | (18,100)  | 145,006             | 43,798                            |
| Other postemployment benefits obligation.....      | 164,786             | 174,036  | -   | 338,822             | -                                 |
| Governmental activities long-term obligations..... | <u>\$ 2,640,921</u> | <u>\$ 1,020,262</u>  | <u>\$ (579,966)</u>   | <u>\$ 3,081,217</u> | <u>\$ 332,669</u>                 |

# CITY AND COUNTY OF SAN FRANCISCO

## Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Internal Service Funds serve primarily the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. At the year ended June 30, 2009, \$293.3 million of lease revenue bonds, \$0.7 million of capital leases, \$3.4 million of accrued vacation and sick leave pay, \$1.0 million of accrued workers' compensation, and \$7.9 million of other postemployment benefits obligation are included in the above amounts. Also, for the governmental activities, claims and judgments, compensated absences, and other postemployment benefits obligations are generally liquidated by the General Fund.

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2009, are as follows:

|   | July 1,<br>2008 | Additional<br>Obligations,<br>Interest<br>Accretion and<br>Net Increases | Current<br>Maturities<br>Retirements,<br>and Net<br>Decreases | June 30,<br>2009 | Amounts<br>Due Within<br>One Year |
|---|-----------------|--|---|------------------|-----------------------------------|
| <b>San Francisco International Airport</b>    |                 |  |   |                  |                                   |
| Bonds payable:                                |                 |  |   |                  |                                   |
| Revenue bonds.....                            | \$ 3,943,470    | \$ -   | \$ (379,765)  | \$ 3,563,705     | \$ 97,715                         |
| Revenue notes.....                            | -               | 314,925  | -   | 314,925          | -                                 |
| Less deferred amounts:                        |                 |  |   |                  |                                   |
| For issuance premiums.....                    | 56,680          | 2,867  | (4,147)   | 55,400           | -                                 |
| For issuance discounts.....                   | (8,428)         | (347)  | 704   | (8,071)          | -                                 |
| On refunding.....                             | (101,915)       | (16,047)   | 28,255  | (89,707)         | -                                 |
| Total Bonds payable.....                      | 3,889,807       | 301,398  | (354,953)   | 3,836,252        | 97,715                            |
| Accrued vacation and sick leave pay.....      | 12,913          | 10,761   | (9,792)   | 13,882           | 7,410                             |
| Accrued workers' compensation.....            | 4,836           | 2,382  | (2,004)   | 5,214            | 1,015                             |
| Estimated claims payable.....                 | 37              | 271  | (242)   | 66               | 25                                |
| Other postemployment benefits obligation..... | 15,413          | 16,813   | -   | 32,226           | -                                 |
| Long-term obligations.....                    | \$ 3,923,006    | \$ 331,625   | \$ (366,991)  | \$ 3,887,640     | \$ 106,165                        |
| <b>San Francisco Water Enterprise</b>         |                 |  |   |                  |                                   |
| Bonds payable:                                |                 |  |   |                  |                                   |
| Revenue bonds.....                            | \$ 946,910      | \$ -   | \$ (25,520)   | \$ 921,390       | \$ 26,605                         |
| Less deferred amounts:                        |                 |  |   |                  |                                   |
| For issuance premiums.....                    | 25,952          | -  | (1,023)   | 24,929           | -                                 |
| For issuance discounts.....                   | -               | -  | -   | -                | -                                 |
| On refunding.....                             | (14,452)        | -  | 1,019   | (13,433)         | -                                 |
| Total bonds payable.....                      | 958,410         | -  | (25,524)  | 932,886          | 26,605                            |
| Accreted interest payable.....                | 3,380           | 240  | -   | 3,620            | -                                 |
| Accrued vacation and sick leave pay.....      | 10,856          | 8,715  | (8,117)   | 11,454           | 6,071                             |
| Accrued workers' compensation.....            | 8,135           | 2,195  | (1,713)   | 8,617            | 1,551                             |
| Estimated claims payable.....                 | 11,254          | 7,946  | (9,559)   | 9,641            | 2,515                             |
| Other postemployment benefits obligation..... | 15,048          | 15,919   | -   | 30,967           | -                                 |
| Long-term obligations.....                    | \$ 1,007,083    | \$ 35,015  | \$ (44,913)   | \$ 997,185       | \$ 36,742                         |
| <b>Hetch Hetchy Water and Power</b>           |                 |  |   |                  |                                   |
| Clean renewable energy bonds.....             | \$ -            | \$ 6,325   | \$ (422)  | \$ 5,903         | \$ 422                            |
| Less deferred amounts:                        |                 |  |   |                  |                                   |
| For issuance discounts.....                   | -               | (194)  | 8   | (186)            | -                                 |
| Notes, loans, and other payables.....         | 282             | -  | (282)   | -                | -                                 |
| Total bonds payable.....                      | 282             | 6,131  | (696)   | 5,717            | 422                               |
| Accrued vacation and sick leave pay.....      | 2,371           | 1,476  | (1,307)   | 2,540            | 1,454                             |
| Accrued workers' compensation.....            | 2,147           | 533  | (375)   | 2,305            | 405                               |
| Estimated claims payable.....                 | 15,301          | -  | (4,990)   | 10,311           | 3,251                             |
| Other postemployment benefits obligation..... | 2,723           | 3,076  | -   | 5,799            | -                                 |
| Long-term obligations.....                    | \$ 22,824       | \$ 11,216  | \$ (7,368)  | \$ 26,672        | \$ 5,532                          |

# CITY AND COUNTY OF SAN FRANCISCO

## Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2009, are as follows (continued):

|  | July 1,<br>2008 | Additional<br>Obligations,<br>Interest<br>Accretion and<br>Net Increases | Current<br>Maturities<br>Retirements,<br>and Net<br>Decreases | June 30,<br>2009 | Amounts<br>Due Within<br>One Year |
|--|-----------------|--|---|------------------|-----------------------------------|
| <b>Municipal Transportation Agency</b>   |                 |  |   |                  |                                   |
| Bonds payable:   |                 |  |   |                  |                                   |
| Revenue bonds.....   | \$ 46,875       | \$ -   | \$ (1,515)  | \$ 45,360        | \$ 1,825                          |
| Lease revenue bonds.....   | 7,310           | -  | (1,145)   | 6,165            | 345                               |
| Less deferred amounts:   |                 |  |   |                  |                                   |
| For issuance premiums.....   | 837             | -  | (43)  | 794              | -                                 |
| Total bonds payable.....   | 55,022          | -  | (2,703)   | 52,319           | 2,170                             |
| Notes, loans, and other payables.....  | 6,980           | -  | (4,498)   | 2,482 *          | 2,369                             |
| Accrued vacation and sick leave pay.....   | 27,023          | 20,696   | (19,077)  | 28,642           | 16,868                            |
| Accrued workers' compensation.....   | 92,116          | 14,510   | (16,541)  | 90,085           | 17,003                            |
| Estimated claims payable.....  | 55,981          | 12,872   | (21,388)  | 47,465           | 18,382                            |
| Other postemployment benefits obligation.....                                    | 35,438          | 38,347   | -   | 73,785           | -                                 |
| Long-term obligations.....   | \$ 272,560      | \$ 86,425  | \$ (64,207)   | \$ 294,778       | \$ 56,792                         |
| * Includes an unamortized loan premium of \$0.1 million for Parking and Traffic. |                 |  |   |                  |                                   |
| <b>San Francisco General Hospital Medical Center</b>                             |                 |  |   |                  |                                   |
| Capital leases.....  | \$ 3,194        | \$ 535   | \$ (1,207)  | \$ 2,522         | \$ 1,142                          |
| Accrued vacation and sick leave pay.....   | 17,157          | 13,886   | (13,526)  | 17,517           | 10,178                            |
| Accrued workers' compensation.....   | 21,916          | 4,651  | (4,882)   | 21,685           | 3,693                             |
| Other postemployment benefits obligation.....                                    | 30,065          | 32,457   | -   | 62,522           | -                                 |
| Long-term obligations.....   | \$ 72,332       | \$ 51,529  | \$ (19,615)   | \$ 104,246       | \$ 15,013                         |
| <b>San Francisco Wastewater Enterprise</b>                                       |                 |  |   |                  |                                   |
| Bonds payable:   |                 |  |   |                  |                                   |
| Revenue bonds.....   | \$ 328,325      | \$ -   | \$ (35,665)   | \$ 292,660       | \$ 37,130                         |
| Less deferred amounts:   |                 |  |   |                  |                                   |
| For issuance premiums.....   | 17,366          | -  | (1,006)   | 16,360           | -                                 |
| On refunding.....  | (18,218)        | -  | 1,727   | (16,491)         | -                                 |
| Total bonds payable.....   | 327,473         | -  | (34,944)  | 292,529          | 37,130                            |
| State of California - Revolving fund loans.....                                  | 89,101          | -  | (13,762)  | 75,339           | 14,199                            |
| Accrued vacation and sick leave pay.....   | 4,998           | 2,904  | (2,824)   | 5,078            | 2,770                             |
| Accrued workers' compensation.....   | 4,675           | 428  | (690)   | 4,413            | 774                               |
| Estimated claims payable.....  | 9,044           | 1,460  | (144)   | 10,360           | 1,861                             |
| Other postemployment benefits obligation.....                                    | 5,684           | 5,729  | -   | 11,413           | -                                 |
| Long-term obligations.....   | \$ 440,975      | \$ 10,521  | \$ (52,364)   | \$ 399,132       | \$ 56,734                         |
| <b>Port of San Francisco</b>   |                 |  |   |                  |                                   |
| Bonds payable:   |                 |  |   |                  |                                   |
| Revenue bonds.....   | \$ 8,505        | \$ -   | \$ (4,185)  | \$ 4,320         | \$ 4,320                          |
| Less deferred amounts:   |                 |  |   |                  |                                   |
| For issuance premiums.....   | 76              | -  | (76)  | -                | -                                 |
| On refunding.....  | (262)           | 262  | -   | -                | -                                 |
| Total bonds payable.....   | 8,319           | 262  | (4,261)   | 4,320            | 4,320                             |
| Notes, loans, and other payables.....  | 3,107           | -  | (92)  | 3,015            | 96                                |
| Accrued vacation and sick leave pay.....   | 1,941           | 196  | (135)   | 2,002            | 1,138                             |
| Accrued workers' compensation.....   | 2,543           | 274  | (510)   | 2,307            | 365                               |
| Estimated claims payable.....  | 1,121           | 301  | (522)   | 900              | 600                               |
| Other postemployment benefits obligation.....                                    | 2,805           | 3,011  | -   | 5,816            | -                                 |
| Long-term obligations.....   | \$ 19,836       | \$ 4,044   | \$ (5,520)  | \$ 18,360        | \$ 6,519                          |



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2009, are as follows (continued):

|   | July 1,<br>2008     | Additional<br>Obligations,<br>Interest<br>Accretion and<br>Net Increases | Current<br>Maturities<br>Retirements,<br>and Net<br>Decreases | June 30,<br>2009    | Amounts<br>Due Within<br>One Year |
|---|---------------------|--|---|---------------------|-----------------------------------|
| <b>Laguna Honda Hospital</b>                    |                     |  |   |                     |                                   |
| Capital leases.....                             | \$ 649              | \$ -   | \$ (536)  | \$ 113              | \$ 82                             |
| Accrued vacation and sick leave pay.....        | 9,354               | 7,324  | (7,693)   | 8,985               | 5,169                             |
| Accrued workers' compensation.....              | 10,908              | 3,191  | (2,714)   | 11,385              | 2,093                             |
| Other postemployment benefits obligation.....   | 13,207              | 11,912   | -   | 25,119              | -                                 |
| Long-term obligations.....                      | <u>\$ 34,118</u>    | <u>\$ 22,427</u>   | <u>\$ (10,943)</u>  | <u>\$ 45,602</u>    | <u>\$ 7,344</u>                   |
| <b>Total Business-type Activities:</b>          |                     |  |   |                     |                                   |
| Bonds payable:                                  |                     |  |   |                     |                                   |
| Revenue bonds.....                              | \$ 5,274,085        | \$ -   | \$ (446,650)  | \$ 4,827,435        | \$ 167,595                        |
| Revenue notes.....                              | -                   | 314,925  | -   | 314,925             | -                                 |
| Clean renewable energy bonds.....               | -                   | 6,325  | (422)   | 5,903               | 422                               |
| Lease revenue bonds.....                        | 7,310               | -  | (1,145)   | 6,165               | 345                               |
| Less deferred amounts:                          |                     |  |   |                     |                                   |
| For issuance premiums.....                      | 100,911             | 2,867  | (6,295)   | 97,483              | -                                 |
| For issuance discounts.....                     | (8,428)             | (541)  | 712   | (8,257)             | -                                 |
| On refunding.....                               | (134,847)           | (15,785)   | 31,001  | (119,631)           | -                                 |
| Total Bonds payable.....                        | <u>5,239,031</u>    | <u>307,791</u>   | <u>(422,799)</u>  | <u>5,124,023</u>    | <u>168,362</u>                    |
| Accreted interest payable.....                  | 3,380               | 240  | -   | 3,620               | -                                 |
| State of California - Revolving fund loans..... | 89,101              | -  | (13,762)  | 75,339              | 14,199                            |
| Notes, loans, and other payables.....           | 10,369              | -  | (4,872)   | 5,497               | 2,465                             |
| Capital leases.....                             | 3,843               | 535  | (1,743)   | 2,635               | 1,224                             |
| Accrued vacation and sick leave pay.....        | 86,613              | 65,958   | (62,471)  | 90,100              | 51,058                            |
| Accrued workers' compensation.....              | 147,276             | 28,164   | (29,429)  | 146,011             | 26,899                            |
| Estimated claims payable.....                   | 92,738              | 22,850   | (36,845)  | 78,743              | 26,634                            |
| Other postemployment benefits obligation.....   | 120,383             | 127,264  | -   | 247,647             | -                                 |
| Long-term obligations.....                      | <u>\$ 5,792,734</u> | <u>\$ 552,802</u>  | <u>\$ (571,921)</u>   | <u>\$ 5,773,615</u> | <u>\$ 290,841</u>                 |

The changes in long term obligations for the component unit for the year ended June 30, 2009, are as follows:

|   | July 1,<br>2008<br>(as restated) | Additional<br>Obligations,<br>Interest<br>Accretion and<br>Net Increases | Current<br>Maturities<br>Retirements,<br>and Net<br>Decreases | June 30,<br>2009  | Amounts<br>Due Within<br>One Year |
|---|----------------------------------|--|---|-------------------|-----------------------------------|
| <b>Component Unit -</b>                       |                                  |  |   |                   |                                   |
| <b>San Francisco Redevelopment Agency</b>     |                                  |  |   |                   |                                   |
| Bonds payable:                                |                                  |  |   |                   |                                   |
| Revenue bonds.....                            | \$ 845,076                       | \$ -   | \$ (36,677)   | \$ 808,399        | \$ 36,468                         |
| Revenue notes.....                            | 6,300                            | -  | -   | 6,300             | -                                 |
| Less deferred amounts:                        |                                  |  |   |                   |                                   |
| For issuance premiums.....                    | 10,527                           | -  | (915)   | 9,612             | -                                 |
| For issuance discounts.....                   | (2,721)                          | -  | 111   | (2,610)           | -                                 |
| On refunding.....                             | (4,927)                          | -  | 423   | (4,504)           | -                                 |
| Total Bonds payable.....                      | <u>854,255</u>                   | <u>-</u>   | <u>(37,058)</u>   | <u>817,197</u>    | <u>36,468</u>                     |
| Accreted interest payable.....                | 69,746                           | 8,942  | (12,048)  | 66,640            | 12,162 <sup>(1)</sup>             |
| Notes, loans, and other payables.....         | 8,599 <sup>(2)</sup>             | 904  | (7)   | 9,496             | 175                               |
| Accrued vacation and sick leave pay.....      | 2,077                            | 26   | -   | 2,103             | 1,146                             |
| Other postemployment benefits obligation..... | 493                              | 59   | -   | 552               | -                                 |
| Long-term obligations.....                    | <u>\$ 935,170</u>                | <u>\$ 9,931</u>  | <u>\$ (49,113)</u>  | <u>\$ 895,988</u> | <u>\$ 49,951</u>                  |

<sup>(1)</sup> This amount is included in accrued interest payable in the statement of net assets.

<sup>(2)</sup> During the current fiscal year, the Agency evaluated the nature of some liabilities owed to other agencies and restated its June 30, 2008 net assets and related other liabilities balance in the amount of \$0.6 million to reflect the long-term nature of those liabilities owed to other agencies.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2009, for governmental activities are as follows:

| Fiscal Year<br>Ending<br>June 30 | Governmental Activities <sup>(1) (2)</sup> |            |                        |           |                                |            |              |            |
|----------------------------------|--|------------|------------------------|-----------|--------------------------------|------------|--------------|------------|
|                                  | General Obligation<br>Bonds                |            | Lease Revenue<br>Bonds |           | Other Long-Term<br>Obligations |            | Total        |            |
|                                  | Principal                                  | Interest   | Principal              | Interest  | Principal                      | Interest   | Principal    | Interest   |
| 2010.....                        | \$ 117,686                                 | \$ 55,034  | \$ 18,890              | \$ 8,150  | \$ 19,446                      | \$ 26,343  | \$ 156,022   | \$ 89,527  |
| 2011.....                        | 98,315                                     | 48,068     | 17,330                 | 7,538     | 24,971                         | 26,842     | 140,616      | 82,448     |
| 2012.....                        | 86,975                                     | 43,605     | 13,985                 | 7,014     | 18,626                         | 25,937     | 119,586      | 76,556     |
| 2013.....                        | 77,172                                     | 40,185     | 12,545                 | 6,598     | 18,458                         | 25,137     | 108,175      | 71,920     |
| 2014.....                        | 72,004                                     | 36,559     | 10,595                 | 6,213     | 19,152                         | 24,290     | 101,751      | 67,062     |
| 2015-2019.....                   | 302,354                                    | 137,559    | 56,785                 | 26,522    | 99,225                         | 107,576    | 458,364      | 271,657    |
| 2020-2024.....                   | 226,040                                    | 77,205     | 66,740                 | 18,258    | 103,702                        | 83,450     | 396,482      | 178,913    |
| 2025-2029.....                   | 164,104                                    | 28,123     | 73,435                 | 9,031     | 123,718                        | 55,720     | 361,257      | 92,874     |
| 2030-2034.....                   | 20,491                                     | 965        | 24,005                 | 2,009     | 110,396                        | 24,517     | 154,892      | 27,491     |
| 2035-2039.....                   | -  | -          | -                      | -         | 35,970                         | 7,960      | 35,970       | 7,960      |
| 2040-2044.....                   | -  | -          | -                      | -         | 16,760                         | 763        | 16,760       | 763        |
| Total.....                       | \$ 1,165,141                               | \$ 467,303 | \$ 294,310             | \$ 91,333 | \$ 590,424                     | \$ 408,535 | \$ 2,049,875 | \$ 967,171 |

(1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay, accrued workers' compensation and other postemployment benefits obligation is not practicable to determine.

(2) Includes the Moscone Center Expansion Project Lease Revenue Refunding Bonds Series 2008-1 & 2 which bears interest at a weekly rate. The rate as of June 30, 2009 was 0.25%, and together with liquidity fee of 0.750% and remarketing fee of 0.0725%, was used to project the interest payment in this table.

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2009 for each enterprise fund is as follows:

| Fiscal Year<br>Ending<br>June 30 | San Francisco International Airport <sup>(1)</sup> |              |                                |            |              |              |
|----------------------------------|--|--------------|--------------------------------|------------|--------------|--------------|
|                                  | Lease Revenue<br>Bonds                             |              | Other Long-Term<br>Obligations |            | Total        |              |
|                                  | Principal  | Interest     | Principal                      | Interest   | Principal    | Interest     |
| 2010.....                        | \$ 97,715  | \$ 171,360   | \$ -                           | \$ 18,118  | \$ 97,715    | \$ 189,478   |
| 2011.....                        | 125,855  | 166,839      | 8,620                          | 17,134     | 134,475      | 183,973      |
| 2012.....                        | 134,220  | 161,050      | 12,160                         | 16,583     | 146,380      | 177,633      |
| 2013.....                        | 127,215  | 154,583      | 20,015                         | 15,806     | 147,230      | 170,389      |
| 2014.....                        | 138,695  | 148,627      | 26,600                         | 14,527     | 165,295      | 163,154      |
| 2015-2019.....                   | 815,415  | 633,720      | 166,605                        | 44,989     | 982,020      | 678,709      |
| 2020-2024.....                   | 1,119,060  | 400,310      | 25,330                         | 10,970     | 1,144,390    | 411,280      |
| 2025-2029.....                   | 860,975  | 150,715      | 55,595                         | 5,277      | 916,570      | 155,992      |
| 2030-2034.....                   | 144,555  | 10,799       | -                              | -          | 144,555      | 10,799       |
| Total.....                       | \$ 3,563,705                                       | \$ 1,998,003 | \$ 314,925                     | \$ 143,404 | \$ 3,878,630 | \$ 2,141,407 |

| Fiscal Year<br>Ending<br>June 30 | San Francisco Water Enterprise <sup>(1)</sup> |            |                                |          |            |            |
|----------------------------------|---|------------|--------------------------------|----------|------------|------------|
|                                  | Lease Revenue<br>Bonds                        |            | Other Long-Term<br>Obligations |          | Total      |            |
|                                  | Principal                                     | Interest   | Principal                      | Interest | Principal  | Interest   |
| 2010.....                        | \$ 26,605                                     | \$ 42,991  | \$ -                           | \$ -     | \$ 26,605  | \$ 42,991  |
| 2011.....                        | 27,795  | 41,784     | -                              | -        | 27,795     | 41,784     |
| 2012.....                        | 29,190  | 40,401     | -                              | -        | 29,190     | 40,401     |
| 2013.....                        | 30,610  | 38,984     | -                              | -        | 30,610     | 38,984     |
| 2014.....                        | 32,090  | 37,510     | -                              | -        | 32,090     | 37,510     |
| 2015-2019.....                   | 153,470                                       | 164,233    | -                              | -        | 153,470    | 164,233    |
| 2020-2024.....                   | 159,705                                       | 128,192    | -                              | -        | 159,705    | 128,192    |
| 2025-2029.....                   | 184,395                                       | 86,839     | -                              | -        | 184,395    | 86,839     |
| 2030-2034.....                   | 188,280                                       | 41,066     | -                              | -        | 188,280    | 41,066     |
| 2035-2039.....                   | 89,250  | 6,493      | -                              | -        | 89,250     | 6,493      |
| Total.....                       | \$ 921,390                                    | \$ 628,493 | \$ -                           | \$ -     | \$ 921,390 | \$ 628,493 |

(1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay, accrued workers' compensation and other postemployment benefits obligation is not practicable to determine.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2009 for each enterprise fund is as follows (continued):

**Hetch Hetchy Water and Power <sup>(1)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |          | Other Long-Term |          | Total     |          |
|----------------------------------|---------------|----------|-----------------|----------|-----------|----------|
|                                  | Bonds         |          | Obligations     |          |           |          |
|                                  | Principal     | Interest | Principal       | Interest | Principal | Interest |
| 2010.....                        | \$ 422        | \$ -     | \$ -            | \$ -     | \$ 422    | \$ -     |
| 2011.....                        | 422           | -        | -               | -        | 422       | -        |
| 2012.....                        | 422           | -        | -               | -        | 422       | -        |
| 2013.....                        | 422           | -        | -               | -        | 422       | -        |
| 2014.....                        | 422           | -        | -               | -        | 422       | -        |
| 2015-2019.....                   | 2,110         | -        | -               | -        | 2,110     | -        |
| 2020-2024.....                   | 1,683         | -        | -               | -        | 1,683     | -        |
| Total.....                       | \$ 5,903      | \$ -     | \$ -            | \$ -     | \$ 5,903  | \$ -     |

**Municipal Transportation Agency <sup>(1) (2)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |           | Other Long-Term |          | Total     |           |
|----------------------------------|---------------|-----------|-----------------|----------|-----------|-----------|
|                                  | Bonds         |           | Obligations     |          |           |           |
|                                  | Principal     | Interest  | Principal       | Interest | Principal | Interest  |
| 2010.....                        | \$ 2,170      | \$ 1,854  | \$ 2,369        | \$ 61    | \$ 4,539  | \$ 1,915  |
| 2011.....                        | 3,260         | 2,410     | -               | -        | 3,260     | 2,410     |
| 2012.....                        | 3,405         | 2,282     | -               | -        | 3,405     | 2,282     |
| 2013.....                        | 3,575         | 2,135     | -               | -        | 3,575     | 2,135     |
| 2014.....                        | 3,750         | 1,977     | -               | -        | 3,750     | 1,977     |
| 2015-2019.....                   | 19,360        | 6,767     | -               | -        | 19,360    | 6,767     |
| 2020-2024.....                   | 7,410         | 3,377     | -               | -        | 7,410     | 3,377     |
| 2025-2029.....                   | 4,895         | 1,754     | -               | -        | 4,895     | 1,754     |
| 2030-2034.....                   | 3,700         | 111       | -               | -        | 3,700     | 111       |
| Total.....                       | \$ 51,525     | \$ 22,667 | \$ 2,369        | \$ 61    | \$ 53,894 | \$ 22,728 |

**San Francisco Wastewater Enterprise <sup>(1)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |           | Other Long-Term |          | Total      |           |
|----------------------------------|---------------|-----------|-----------------|----------|------------|-----------|
|                                  | Bonds         |           | Obligations     |          |            |           |
|                                  | Principal     | Interest  | Principal       | Interest | Principal  | Interest  |
| 2010.....                        | \$ 37,130     | \$ 13,183 | \$ 14,199       | \$ 2,307 | \$ 51,329  | \$ 15,490 |
| 2011.....                        | 26,320        | 11,827    | 14,648          | 1,855    | 40,968     | 13,682    |
| 2012.....                        | 22,010        | 10,959    | 9,594           | 1,389    | 31,604     | 12,348    |
| 2013.....                        | 23,095        | 9,941     | 8,322           | 1,099    | 31,417     | 11,040    |
| 2014.....                        | 24,395        | 8,754     | 8,192           | 848      | 32,587     | 9,602     |
| 2015-2019.....                   | 90,925        | 27,001    | 17,028          | 1,649    | 107,953    | 28,650    |
| 2020-2024.....                   | 62,530        | 8,197     | 3,356           | 147      | 65,886     | 8,344     |
| 2025-2029.....                   | 6,255         | 315       | -               | -        | 6,255      | 315       |
| Total.....                       | \$ 292,660    | \$ 90,177 | \$ 75,339       | \$ 9,294 | \$ 367,999 | \$ 99,471 |

(1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay, accrued workers' compensation and other postemployment benefits obligation is not practicable to determine.

(2) Unamortized loan premiums of \$0.1 million (MTA) are not included in principal payments.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2009 for each enterprise fund is as follows (continued):

**Port of San Francisco <sup>(1)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |          | Other Long-Term |          | Total     |          |
|----------------------------------|---------------|----------|-----------------|----------|-----------|----------|
|                                  | Bonds         |          | Obligations     |          |           |          |
|                                  | Principal     | Interest | Principal       | Interest | Principal | Interest |
| 2010.....                        | \$ 4,320      | \$ 75    | \$ 96           | \$ 136   | \$ 4,416  | \$ 211   |
| 2011.....                        | -             | -        | 100             | 131      | 100       | 131      |
| 2012.....                        | -             | -        | 105             | 127      | 105       | 127      |
| 2013.....                        | -             | -        | 110             | 122      | 110       | 122      |
| 2014.....                        | -             | -        | 115             | 117      | 115       | 117      |
| 2015-2019.....                   | -             | -        | 655             | 504      | 655       | 504      |
| 2020-2024.....                   | -             | -        | 817             | 342      | 817       | 342      |
| 2025-2029.....                   | -             | -        | 1,017           | 141      | 1,017     | 141      |
| Total.....                       | \$ 4,320      | \$ 75    | \$ 3,015        | \$ 1,620 | \$ 7,335  | \$ 1,695 |

**Total Business-Type Activities <sup>(1) (2)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |              | Other Long-Term |            | Total        |              |
|----------------------------------|---------------|--------------|-----------------|------------|--------------|--------------|
|                                  | Bonds         |              | Obligations     |            |              |              |
|                                  | Principal     | Interest     | Principal       | Interest   | Principal    | Interest     |
| 2010.....                        | \$ 168,362    | \$ 229,463   | \$ 16,664       | \$ 20,622  | \$ 185,026   | \$ 250,085   |
| 2011.....                        | 183,652       | 222,860      | 23,368          | 19,120     | 207,020      | 241,980      |
| 2012.....                        | 189,247       | 214,692      | 21,859          | 18,099     | 211,106      | 232,791      |
| 2013.....                        | 184,917       | 205,643      | 28,447          | 17,027     | 213,364      | 222,670      |
| 2014.....                        | 199,352       | 196,868      | 34,907          | 15,492     | 234,259      | 212,360      |
| 2015-2019.....                   | 1,081,280     | 831,721      | 184,288         | 47,142     | 1,265,568    | 878,863      |
| 2020-2024.....                   | 1,350,388     | 540,076      | 29,503          | 11,459     | 1,379,891    | 551,535      |
| 2025-2029.....                   | 1,056,520     | 239,623      | 56,612          | 5,418      | 1,113,132    | 245,041      |
| 2030-2034.....                   | 336,535       | 51,976       | -               | -          | 336,535      | 51,976       |
| 2035-2039.....                   | 89,250        | 6,493        | -               | -          | 89,250       | 6,493        |
| Total.....                       | \$ 4,839,503  | \$ 2,739,415 | \$ 395,648      | \$ 154,379 | \$ 5,235,151 | \$ 2,893,794 |

(1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay, accrued workers' compensation and other postemployment benefits obligation is not practicable to determine.

(2) Unamortized loan premiums of \$0.1 million (MTA) are not included in principal payments.

The annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2009, for the component unit are as follows:

**Component Unit - San Francisco Redevelopment Agency <sup>(3)</sup>**

| Fiscal Year<br>Ending<br>June 30 | Lease Revenue |           | Tax Revenue |            | Other Long-Term |           | Total      |            |
|----------------------------------|---------------|-----------|-------------|------------|-----------------|-----------|------------|------------|
|                                  | Bonds         |           | Bonds       |            | Obligations     |           |            |            |
|                                  | Principal     | Interest  | Principal   | Interest   | Principal       | Interest  | Principal  | Interest   |
| 2010.....                        | \$ 5,152      | \$ 13,565 | \$ 28,586   | \$ 31,148  | \$ 2,905        | \$ 3,345  | \$ 36,643  | \$ 48,058  |
| 2011.....                        | 5,019         | 13,776    | 30,664      | 30,099     | 3,019           | 3,177     | 38,702     | 47,052     |
| 2012.....                        | 4,881         | 13,992    | 32,312      | 28,256     | 2,996           | 3,007     | 40,189     | 45,255     |
| 2013.....                        | 4,791         | 14,155    | 34,383      | 26,112     | 4,899           | 2,813     | 44,073     | 43,080     |
| 2014.....                        | 4,731         | 14,296    | 36,151      | 24,584     | 4,414           | 2,659     | 45,296     | 41,539     |
| 2015-2019.....                   | 75,116        | 19,819    | 213,125     | 84,721     | 21,144          | 10,807    | 309,385    | 115,347    |
| 2020-2024.....                   | 14,035        | 2,709     | 90,699      | 86,458     | 20,215          | 6,112     | 124,949    | 95,279     |
| 2025-2029.....                   | 2,880         | 76        | 55,585      | 66,208     | 10,329          | 1,464     | 68,794     | 67,748     |
| 2030-2034.....                   | -             | -         | 61,277      | 43,945     | 2,204           | 475       | 63,481     | 44,420     |
| 2035-2039.....                   | -             | -         | 51,932      | 19,654     | 751             | 46        | 52,683     | 19,700     |
| Total.....                       | \$ 116,605    | \$ 92,388 | \$ 634,714  | \$ 441,185 | \$ 72,876       | \$ 33,905 | \$ 824,195 | \$ 567,478 |

(3) The specific year for payment of estimated accreted interest payable and accrued vacation and sick leave is not practicable to determine.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

**Governmental Activities Long-term Liabilities**

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition or improvement of real property and construction of affordable housing. General obligation bonds have been issued for both governmental and business-type activities. The net authorized and unissued governmental activities general obligation bonds for the fiscal year ended June 30, 2009, are as follows:

**Governmental Activities - General Obligation Bonds**

|  |                     |
|--|---------------------|
| Authorized and unissued as of June 30, 2008 .....                  | \$ 490,305          |
| Increases in authorization this fiscal year                        |                     |
| 2008 San Francisco General Hospital Improvement Bonds .....        | 887,400             |
| Bonds issued:  |                     |
| 2008 San Francisco General Hospital Improvement Bonds S2009A ..... | (131,650)           |
| 2008 Clean and Safe Neighborhood Parks S2008B .....                | (42,520)            |
| Seismic Safety Loan Program (4th draw) .....                       | <u>(1,300)</u>      |
| Net authorized and unissued as of June 30, 2009 .....              | <u>\$ 1,202,235</u> |

The increase in authorized amount of \$887.4 million of General Obligation Bonds 2008 San Francisco General Hospital Improvement Bonds was approved by at least two-third votes voting on Proposition A at an election held on November 4, 2008, to provide funds to finance the building and/or rebuilding San Francisco General Hospital (SFGH) to improve earthquake safety. The bond proceeds will primarily fund the construction of a new building on the current SFGH site. The building as described in the City’s environmental impact report, will meet the state’s new higher standards for earthquake safety for acute care hospitals. It will provide 284 beds for acute care treatments and will house the SFGH emergency department, operating rooms, obstetrics, pediatrics, intensive care and nursing units.

In March 2009, the City issued General Obligation Bonds, San Francisco General Hospital Improvement Bonds, Series 2009A in the amount of \$131.7 million. Interest rates range from 4.0% to 5.25%. The bonds mature from December 2009 through June 2029. The proceeds of the bonds will be used to finance the building or rebuilding and improving the earthquake safety of the San Francisco General Hospital and Trauma Center and to pay certain cost related to the issuance of the Bonds.

In August 2008, the City issued the General Obligation Bonds (Clean and Safe Neighborhood Parks Bonds 2008) Series 2008B (“the Bonds”) in the amount of \$42.5 million to finance the construction, reconstruction, purchase and/or improvement of park and recreation facilities under the jurisdiction of the Recreation and Park Commission and the Port Commission, and all other structures, improvements and related costs necessary or convenient for those purposes. The Bonds constitute the first series of bonds to be issued from an aggregate authorized amount of \$185 million, duly approved by at least two-thirds of the voters voting on Proposition A at an election held on February 5, 2008. Interest rates range from 3% to 5% and mature from June 2009 through 2028. The general obligation bonds are payable by pledged revenues from ad valorem property taxes payable by the City. Future pledged revenues equal the total debt service requirement remaining on the general obligation bonds of \$1.6 billion payable through June 15, 2030. For the fiscal year ended June 30, 2009, the property taxes recognized for debt service was \$158.2 million, and principal and interest payments made by the City totaled \$107.4 million and \$52.1 million, respectively. The rest of the debt service payment was supplemented with interest earnings on unused debt service funds.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### Seismic Safety Loan Program Government Obligation Bonds

The Seismic Safety Loan Program was approved by the voters of the City and County of San Francisco by Proposition A in November 1992 which authorized the issuance of up to a total of \$350 million aggregate principal amount of government obligation bonds to provide funds for loans for the seismic strengthening of privately-owned unreinforced masonry buildings within the City for affordable housing and market-rate residential, commercial and institutional purposes and for related administrative costs. Approximately 2,200 privately-owned unreinforced masonry buildings were identified by the City. These buildings are located throughout San Francisco, but are concentrated in Chinatown, the Tenderloin and south of Market Street. In July 1992, the Board of Supervisors passed legislation mandating that these buildings be seismically strengthened within specified periods of time. Most of the buildings have now been seismically retrofitted. The owners of the existing unreinforced masonry buildings are eligible to apply for loans under the Loan Program to finance the required seismic strengthening work and certain other legally-required work.

In February 2007 the Board of Supervisors approved Resolution No. 65-07 which authorized the issuance of indebtedness under Proposition A in the amount not to exceed \$35 million. Such issuance was achieved pursuant to the terms of a Credit Agreement with Bank of America, N.A. In March 2007, the City made the first draw under the Credit Agreement (Seismic Safety Loan Program, 1992) Series 2007A in the amount of \$2 million. The first borrowing bears an interest rate of 5.69% with principal amortizing from June 2007 through June 2026. Within the first loan account are two loan sub-accounts, the market rate loan account and the below market rate loan account.

In October 2007 and January 2008, the City made the second and third draws in the amount of \$3.8 million and \$3.9 million respectively. The second borrowing bears an interest rate of 5.83% with principal amortizing from June 2008 through June 2027. The third borrowing bears interest rate of 5.09% with principal amortizing from June 2008 through June 2027. Both borrowings are for below market rate loan accounts.

In November 2008, the City made the fourth borrowing in the amount of \$1.3 million. This draw bears an interest rate of 4.35% with principal amortizing from June 2009 through June 2028 and for below market rate loan account.

Debt service payments of the Seismic Safety Loan Program Government Obligation Bonds are funded through ad valorem taxes on property and principal repayments from borrowers of the loan program.

### Current Refundings

In July 2008, the City issued the General Obligation Refunding Bonds (Laguna Honda Hospital), Series 2008-R3 (Series 2008-R3 Bonds) in the amount of \$118.1 million with interest rates ranging from 4.625% to 5.0% (maturing from June 2022 through June 2030). The Series 2008-R3 Bonds were issued to refund a certain outstanding general obligation bonds of the City originally issued as variable rate obligations to finance improvements to Laguna Honda Hospital (the "Prior Bonds") and to pay certain costs associated with the issuance of the Series 2008-R3 Bonds. The Prior Bonds were approved by the voters of the City by the passage of Proposition A at the election held in November 1999 and issued in 3 series in 2005 as "City and County of San Francisco General Obligation Bonds (Laguna Honda Hospital, 1999,)" Series 2005B, 2005C and 2005D. The issuance of the Series 2008-R3 and the "Declaration of Trust" under which they were issued were authorized and approved by Ordinance No. 100-08 (the "Ordinance"), adopted by the Board of Supervisors on June 3, 2008 and approved by the Mayor on June 11, 2008. Under Section 9.109 of the Charter, no voter approval is required for the authorization, issuance and sale of refunding bonds which are expected to result in net debt service savings to the City on a present value basis. The Ordinance finds that refunding the Prior Bonds to a fixed rate of interest will result in net debt service savings to the City on a present value basis, considering that the Prior Bonds could under their terms, bear interest at rates of up to 12.0% per year to maturity.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The refunding resulted in the recognition of accounting loss of \$1.8 million for the year ended June 30, 2009. However, the City in effect, reduced its aggregate estimated debt service payments by \$15.5 million and obtained a net present value savings of \$11.3 million.

**General Obligation Refunding Bonds, Series R-3**

| Description of Bonds                | Amount<br>Refunded | Interest<br>Rate | Call<br>Price | Call<br>Date |
|-------------------------------------|--------------------|------------------|---------------|--------------|
| Laguna Honda Hospital S2005B, C & D | \$120,000          | Variable         | 100.0%        | 7/30/2008    |

Certificates of Participation

In May 2009, the City issued \$163.3 million Certificates of Participation, Capital Improvement Projects, Series 2009A. The Certificates were issued to 1) finance a portion of the costs of acquisition, demolition, construction, reconstruction, installation, equipping, improvement or rehabilitation of the Laguna Honda Hospital and related property owned by the City located at 375 Laguna Honda Boulevard; 2) fund capitalized interest payable with respect to the Certificates on each due date through April 1, 2010; 3) fund the 2009A Reserve Account of the Reserve Fund for the Certificates established under the Trust Agreement for the Certificates and 4) pay costs of execution and the delivery of the Certificates.

The Certificates were issued in pursuant to a Trust Agreement between the City and U.S. Bank National Association as Trustee. The City conveyed the real property to the Trustee under a property lease in exchange for the proceeds of the sale of the Certificates. The Trustee has leased the property back to the City and the City is obligated under the Project Lease to pay the Base Rental in consideration of the use and occupancy of the land and facilities subject to the Project Lease.

The Series 2009A were issued with interest rates ranging from 1.95% to 5.25% and matures from April 2011 through April 2031. The certificates of participation are payable by pledged revenues from the base rental payments payable by the City, pursuant to a Project Lease between the City and the Trustee. Total debt service payments remaining on the certificates of participation are \$969.1 million payable through September 1, 2040. For the fiscal year ended June 30, 2009, principal and interest paid by the City totaled \$10.3 million and \$19.1 million, respectively.

Lease Revenue Bonds

The changes in governmental activities – lease revenue bonds for the year ended June 30, 2009 were as follows:

**Governmental Activities - Lease Revenue Bonds**

|   |                   |
|---|-------------------|
| Authorized and unissued as of June 30, 2008 .....                             | \$ 127,740        |
| Increases in authorization this fiscal year                                   |                   |
| Current year annual increase in Finance Corporation's equipment program ..... | 2,292             |
| Current year maturities in Finance Corporation's equipment program .....      | 10,860            |
| Net authorized and unissued as of June 30, 2009 .....                         | <u>\$ 140,892</u> |

Finance Corporation

The purpose of the Finance Corporation is to provide a means to publicly finance, through lease financings, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City's general governmental purposes.

The Finance Corporation uses lease revenue bonds to finance the purchase or construction of property and equipment, which are in turn leased to the City under the terms of an Indenture and Equipment Lease Agreement. These assets are then recorded in the basic financial statements of the City. Since the sole purpose of the bond proceeds is to provide lease financing to the City, any

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

amounts that are not applied towards the acquisition or construction of real and personal property such as unapplied acquisition funds, bond issue costs, amounts withheld pursuant to reserve fund requirements, and amounts designated for capitalized interest are recorded as deferred credits until such time as they are used for their intended purposes.

The lease revenue bonds are payable by pledged revenues from the base rental payments payable by the City, pursuant to a Master Lease Agreement between the City and San Francisco Finance Corporation for the use of equipment and facilities acquired, constructed and improved by the Finance Corporation. The total debt service requirement remaining on the lease revenue bonds is \$385.6 million payable through June 15, 2034. For the fiscal year ended June 30, 2009, principal and interest paid by the Corporation and the total lease payments made by the City totaled \$23.5 million and \$9.5 million, respectively.

#### (a) Equipment Lease Program

In the June 5, 1990 election, the voters of the City approved Proposition C, which amended the City Charter to allow the City to lease-purchase up to \$20 million of equipment through a non-profit corporation using tax-exempt obligations. Beginning July 1, 1991, the Finance Corporation was authorized to issue lease revenue bonds up to \$20 million in aggregate principal amount outstanding plus 5% annual adjustment each July 1. As of June 30, 2009, the total authorized amount is \$48.1 million. The total accumulated annual authorization since 1990 is \$28.1 million of which \$2.3 million is new annual authorization for the fiscal year ended June 30, 2009.

The equipment lease program functions as a revolving bond authorization fund. That is, for each dollar in bond principal that is repaid, a new dollar can be issued. The Finance Corporation has issued \$147.3 million in equipment lease revenue bonds since 1991. As of June 30, 2009, \$125.9 million has been repaid leaving \$21.4 million in equipment lease revenue bonds outstanding and \$26.7 million available for new issuance.

#### (b) City-wide Communication System

In 1993, the voters approved the issuance of up to \$50 million in lease revenue bonds to finance the acquisition and construction of a city-wide emergency radio communication system (800 MHz). The Finance Corporation issued two series in January 1998 and February 1999 for \$31.3 million and \$18.7 million, respectively. As of June 30, 2009, the amount authorized and unissued for the city-wide emergency radio communication system was \$0.1 million. Further, in 1994, the voters approved the issuance of up to \$60 million in lease revenue bonds to finance the acquisition and construction of a combined emergency communication center to house the City's 911-emergency communication system. The Finance Corporation issued two series in June 1997 and in July 1998 for \$22.6 million and \$23.3 million, respectively. As of June 30, 2009, the amount authorized and unissued was \$14.1 million.

#### (c) Moscone Center West Expansion Project

In 1996, the voters approved the issuance of up to \$157.5 million in lease revenue bonds for the purpose of financing a portion of the costs of acquiring, constructing, and improving a free-standing expansion to the City's Moscone Convention Center located on the northwest corner of Howard and Fourth Street in the City. On November 2, 2000, Series 2000-1, 2000-2 and 2000-3 totaling \$157.5 million (the "2000 Bonds") were issued. Each series of the bonds bear interest at a weekly rate and may bear interest at a different rate and in a different rate mode from other series of bonds.

In September 2008, the San Francisco Finance Corporation issued Lease Revenue Refunding Bonds (Moscone Center Expansion Project) Series 2008-1 and Series 2008-2 for a total of \$145.3 million (the "Refunding Moscone Bonds") to provide funds, together with other available monies to the refund the 2000 Bonds with outstanding amount of \$144.3 million to address the concerns regarding the



## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

credit provided by the bond insurer. A portion of the proceeds of the Refunding Bonds were also used to pay the cost of issuing the Bonds.

The Bonds are limited obligations of the Corporation payable from revenues which consist of base rental payments to be made by the City, and other amounts held in certain funds and accounts, established under an indenture of trust. The payment of the principal of and interest on each series of the Bonds and the purchase price of each series of the Bonds upon the optional or mandatory tender thereof will initially be supported by separate irrevocable direct-pay letters of credit issued by Bank of America, N.A. for Series 2008-1 and by State Street Bank and Trust Company for Series 2008-2. The Bonds were issued pursuant to Ordinance No. 203-08 adopted by the Board of Supervisors on August 12, 2008. The proceeds of the Bonds were used to provide funds, together with other City monies, to fully refinance a portion of the costs of acquiring, constructing and improving an expansion to the City's George R. Moscone Convention Center.

Owners of the 2000 Bonds may elect to have their 2000 Bonds, or portions of their 2000 Bonds, purchased at a purchase price equal to the principal amount of such Bonds (or portions thereof), plus accrued interest, if any, payable in immediately available funds, upon not less than seven (7) calendar days' irrevocable written notice. E.J. De La Rosa & Co., Inc. is the exclusive remarketing agent for the 2008-1 Bonds. Banc of America Securities LLC is the exclusive remarketing agent for the 2008-2 Bonds. The remarketing agents have agreed to use their best efforts to remarket the Bonds and have agreed to purchase for their own accounts Bonds tendered but not remarketed under certain conditions specified in remarketing agreements, at a price equal to 100 percent of the principal amount thereof plus accrued interest to the Tender Date.

Under irrevocable direct pay letters of credit issued by Bank of America, N.A. for Series 2008-1 and State Street Bank and Trust Company for Series 2008-2, the trustee is entitled to draw an amount sufficient to pay the purchase price of bonds delivered to it. The letters of credit are effective through September 9, 2011 or such later date or dates as may be extended, and to the extent there is a unreimbursed draw of the letter(s) of credit, carries a fluctuating rate per annum: (A) for any day prior to the date that is 31 days from and including the date of the draw the higher of (i) the Federal Funds Rate plus 2% and (ii) the Prime Rate plus 1% (the "Base Rate"), (B) on any day on or after the date that is 31 days from and including the date of the draw and prior to the date that is 61 from and including the date of the draw, a fluctuating rate of interest equal to the Base Rate plus 1%, (C) on any day on or after the date that is 61 days from and including the date of the draw, a fluctuating rate of interest equal to the Base Rate plus 2%, and (D) on any day after the maturity date for the draw, a fluctuating rate of interest equal to the Base Rate in effect on such date plus 3%.

If the remarketing agent is unable to resell any Bonds that are "tendered" within the six month anniversary of the "tender" date, the City has a reimbursement agreement with Bank of America, N.A. for Series 2008-1 and State Street Bank and Trust Company for Series 2008-2 to convert the bonds to an installment loan payable in six (6) equal semiannual installments, commencing on the six month anniversary of the date of the "tender" date and bearing a fluctuating interest rate equal to the Draw Rate. The reimbursement agreement expires September 9, 2011 or such later date or dates as extended by mutual agreement. If the reimbursement agreement were to be exercised because the entire outstanding balance of \$141.6 million of demand bonds were "tendered" and not resold, the City would be required to pay an amount not to exceed the fair rental value per annum of the leased asset per year for three (3) years under the reimbursement agreement at a rate per annum equal to the Draw Rate.

The City is required to pay to Bank of America, N.A. for Series 2008-1 and State Street Bank and Trust Company for Series 2008-2 an annual commitment fee for the letter of credit of 0.75 percent per annum of the outstanding principal amount of the Bonds, payable quarterly in arrears. For fiscal year 2009-10, the City will pay a commitment fee of \$0.5 million each to Bank of America, N.A. for Series 2008-1 and State Street Bank and Trust Company for Series 2008-2. In addition, the remarketing agent receives an annual fee of 0.0725 percent of the outstanding principal amount of the Bonds,

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

payable quarterly in arrears. For fiscal year 2009-10, the City will pay a remarketing fee of \$0.05 million each to E.J. De La Rosa & Co., Inc. for Series 2008-1 and Banc of America Securities LLC for Series 2008-2.

The Refunding Moscone Bonds mature from April 2009 to April 2030. As of end of June 30, 2009, the bonds bear interest at a weekly rate. Interest rate as of June 30, 2009 for both series was 0.25%.

The refunding resulted in an accounting loss of \$1.7 million for the year ended June 30, 2009. The City however, in effect reduced its aggregate debt service payments by \$43 million or a net present value savings of \$32.7 million.

#### (d) Open Space Fund

In 2000, the voters of the City adopted Proposition C amending the Charter by repealing the then existing Park and Office Space Fund, authorizing the creation of a new Park, Recreation and Open Space Fund to purchase open space, acquire property for recreation facilities and develop, and maintain these facilities and authorizing the issuance of revenue bonds for such purpose. A set aside of 2.5% of the City's general 1% property tax is required by the Charter to be deposited in the Open Space Fund.

The Corporation issued Lease Revenue Bonds (Open Space Fund-Variou Fund Projects) Series S2006 for \$27 million in November 2006 and Series S2007 for \$42.4 million in October 2007 to finance the design, construction, renovation and the installation of various park improvements located within the City. Interest rates for the Series 2006 bonds range from 3.75% to 5.5% and the bonds mature from July 2007 through July 2027. Interest rates for the Series 2007 bonds range from 3.75% to 5.875% with principal amortizing from July 2008 through July 2029.

#### (e) Library Preservation Fund

At an election held in November 2007, the voters of the City adopted Proposition D, amending the Charter by repealing the then existing Library Preservation Fund, renewing the Library Preservation Fund for 15 years to provide library services and to construct, maintain and operate library facilities and authorizing the issuance of debt for such purpose. The Library Preservation Fund is administered by the Library Department as directed by the Library Commission. A set-aside from the City's share of the city-wide 1% property tax levy in an amount equal to two and one-half cents (\$0.025) for each \$100 assessed valuation is required by the Charter to be deposited in the Library Preservation Fund. The authorization to set aside these taxes in the Library Preservation Fund commences in fiscal year 2009 and extends through July 2024.

In April 2009, the Corporation issued Lease Revenue Bonds Series 2009A (Branch Library Improvement Program) in the amount of \$34.3 million (the "Series 2009A Bonds"). The Series 2009A Bonds were issued to finance the acquisition, construction, reconstruction, rehabilitation and /or improvement of real property and/or facilities that will be operated by the San Francisco Public Library for Library purposes and for the purchase of equipment relating to such real property and /or facilities, to fund the Reserve Fund and to pay costs associated with the issuance of the Series 2009A bonds. Interest rates range from 3.0% to 5.75% and the bonds mature from December 2009 to June 2034.

### ***Business-Type Activities Long-Term Liabilities***

The following provides a brief description of the current year additions to the long-term debt of the business-type activities.

#### San Francisco International Airport

During fiscal year 2009, turmoil in the global financial markets continued to affect the Airport's financing considerations. Moody's, Standard and Poor's and Fitch (collectively, the Rating Agencies) each downgraded the claims paying ability and financial strength ratings of most of the nation's

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

monoline municipal bond insurance companies and many other financial institutions, including several that provided credit enhancement, liquidity support and other financial products relating to the Airport's Bonds. While the Airport had relatively limited exposure to Lehman Brothers Holdings Inc. (LBH), LBH's filing for Chapter 11 bankruptcy on September 15, 2008, in tandem with other market developments, collectively resulted in significant disruption to the floating interest rate on the Airport's second series variable rate revenue refunding bonds. Furthermore, LBH's subsidiary, Lehman Brothers Special Financing Inc. (LBSF), was the counterparty on \$173.6 million of interest rate swaps hedging the Airport's Issue 37A bonds. The bankruptcy of LBH constituted an event of default with LBSF and created an optional termination right for the Airport. Accordingly, to help stabilize its variable interest expense, and reduce exposure to LBSF, the Airport issued \$314.9 million of second series revenue notes Series 2008A and 2008B (2008A/B Notes) on October 30, 2008 and December 3, 2008, respectively. The 2008A/B Notes refunded Issues 37A/B and paid for the termination payments of three swaps (including two with LBH) that had hedged Issue 37A.

The Airport converted the tax status of \$266.7 million of Issue 36A/B/C and 37C second series variable rate revenue refunding bonds, from Alternative Minimum Tax (AMT) to Non-AMT on June 2, 2009. The conversions were permitted under tax provisions within the American Recovery and Reinvestment Act of 2009 (ARRA), the economic stimulus package enacted by Congress and signed into law by President Obama on February 17, 2009. The conversions required existing bondholders to surrender the bonds to remarketing agents, who remarketed the converted bonds to new investors. Due to the more favorable tax implications for investors, Non-AMT bonds typically have lower interest rates than AMT bonds and appeal to a wider investor base.

A series of refunding bonds (the Issue 35 Bonds) may be issued on or about February 1, 2010, for debt service savings. While the Airport has not issued long-term new money bonds since 2002, the Airport expects to finance approximately \$648 million in infrastructure projects during fiscal years 2010 and 2011 with long-term bonds.

In October 2008, the Airport Commission issued its Second Series Revenue Refunding Notes Series 2008A in the amount of \$226.7 million to refund the Issue 37A variable rate demand bonds. The Series 2008A Notes are subject to mandatory tender on May 1, 2010 (2008A-1 and 2008A-2), May 1, 2011 (2008A-3) and May 1, 2012 (2008A-4.). The fixed interest rates on the Notes vary by tender date, ranging between 5.50% and 6.75%. The final maturity of the Series 2008A Notes is May 1, 2019.

The net proceeds of the 2008A Notes in the amount of \$212.4 million (after payment of \$24.6 million in reserve fund contributions, underwriting fees, and other costs of issuance), plus \$10.2 million (in prior debt service fund, premium and available debt service funds) were deposited in irrevocable escrows with the bond trustee to provide debt service payments on the refunded bonds described below until such bonds were redeemed. The swap termination payments totaled \$6.9 million and have been included in interest expense in the Airport's statement of revenues, expenses, and changes in net assets.

|  | <u>Amount<br/>Refunded</u> | <u>Interest<br/>Rate</u> | <u>Call<br/>Price</u> |
|--|----------------------------|--------------------------|-----------------------|
| Second Series Revenue Bond Issue:<br>Issue 37A | \$205,100                  | Variable                 | 100.0%                |

In December 2008, the Airport Commission issued its Second Series Revenue Refunding Notes Series 2008B in the amount of \$88.2 million to refund the Issue 37B variable rate demand bonds. The Series 2008B Notes are subject to mandatory tender on December 1, 2009. The interest rate on the 2008B Notes is 3%. The final maturity of the Series 2008B Notes is May 1, 2029.

The net proceeds of the Series 2008B Notes in the amount of \$80 million (after payment of \$9.7 million in reserve fund contributions, underwriting fees and other costs of issuance), plus \$1.5

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

million (in premium and available debt service funds) were deposited in an irrevocable escrow with the bond trustee to provide debt service payments on the refunded bonds described below until the bonds were redeemed.

|  | <u>Amount<br/>Refunded</u> | <u>Interest<br/>Rate</u> | <u>Call<br/>Price</u> |
|--|----------------------------|--------------------------|-----------------------|
| Second Series Revenue Bond Issue:<br>Issue 37B | \$79,720                   | Variable                 | 100.0%                |

In December 2004, the Airport entered into seven forward-starting interest rate swaps (the 2004 swaps) in connection with the anticipated issuance of its Second Series Variable Rate Revenue Refunding Bonds, Issue 32A-E on February 10, 2005, and a portion of its Variable Rate Revenue Refunding Bonds, Issue 33 on February 15, 2006. On July 26, 2007, the Airport entered into four additional forward-starting interest rate swaps (the 2007 swaps), in connection with the anticipated issuance of its San Francisco International Airport Second Series Variable Rate Revenue Refunding Bonds, Issue 37B/C, on May 15, 2008, and its Variable Rate Revenue Refunding Bonds, Issue 35, on February 1, 2010. Pursuant to these interest rate swaps, the Airport receives a monthly variable rate payment from each counterparty equal to 63.5% of USD-LIBOR-BBA, plus 0.29%, for the 2004 swaps and 61.85% of USD-LIBOR-BBA, plus 0.34% for the 2007 swaps, times the notional amount of the swap, which is intended to approximate the variable interest rates on the underlying bonds hedged by the swaps. The Airport makes a monthly fixed rate payment to the counterparties as set forth below. The objective of the swaps is to achieve a synthetic fixed rate with respect to the hedged bonds.

Following the refunding of Issue 37A on October 30, 2008, the three interest rate swaps in the aggregate notional amount of \$205.1 million hedging these bonds were terminated in the aggregate notional amount of \$205.1 million. The Airport paid a settlement amount in connection with the termination of the interest rate swaps in the aggregating amount of \$6.7 million from proceeds of the 2008A Notes. The settlement agreements were paid to Lehman Brothers Special Financing and to J.P. Morgan Chase & Co. (as successor to Bear Stearns Capital Markets Inc.) the parent company of J.P. Morgan Securities.

For the fiscal year ended June 30, 2009, the Airport paid a total of \$15.8 million in fixed rate payments to the swap counterparties and received \$6.3 million in floating rate payments in return, resulting in total net swap payments of \$9.5 million to the counterparties. During the same period, the Airport made variable interest rate payments on the related bonds of \$10.6 million, resulting in the Airport paying \$4.3 million more in interest on the related variable rate bonds than swap receipts from the counterparties. The effective synthetic fixed rate on the related bonds was 4.59% for the year ended June 30, 2009.

The four 2004 swaps now hedging the Issue 36 Bonds went into effect on February 10, 2005, the date of issuance of the refunded Issue 32 Bonds, and the first payments commenced on March 1, 2005. The three 2004 swaps now hedging the Issue 37A Bonds went into effect on February 15, 2006, the date of issuance of the refunded Issue 33 Bonds, and the first payments commenced on March 1, 2006. The two 2007 swaps hedging the Issue 37B/C Bonds went into effect on May 15, 2008, the date of issuance of Issue 37B/C Bonds, and the first payments commenced on June 2, 2008. The two 2007 swaps relating to the Issue 35 Bonds are expected to go into effect on February 1, 2010, the anticipated date of issuance of the Issue 35 Bonds, and the first payments will commence on March 1, 2010. All of the interest rate swaps are terminable at their market value at any time at the option of the Airport. The swaps with counterparty Bear Stearns have been acquired, transferred to and assumed by JP Morgan as part of the JP Morgan/Bear Stearns merger in 2008. The Bear Stearns swaps terms and conditions on the swap remain the same under JP Morgan.

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The swaps relating to the Issue 35 Bonds terminate by their terms on May 1, 2030, the anticipated final maturity date for the Issue 35 Bonds. The following is additional information regarding each swap and the counterparty as of June 30, 2009:

| Counterparty/guarantor        | Initial<br>notional<br>amount | Counterparty<br>credit rating<br>(S&P/Moody's) | Fixed rate<br>payable<br>by Airport | Fair Value<br>to Airport |
|-------------------------------|-------------------------------|--|-------------------------------------|--------------------------|
| Depfa Bank PLC, New York      | \$ 71,793                     | BBB/A3   | 3.925%                              | \$ 8,495                 |
| Goldman Sachs Capital Markets | 143,947                       | A/Aa3  | 3.925%                              | 16,989                   |
| Aggregate notional amount     | <u>\$ 215,740</u>             |  |                                     | <u>\$ 25,484</u>         |

The swaps hedging the Issue 36 Bonds terminate by their terms on May 1, 2026, the final maturity date for the Issue 36 Bonds. The following is additional information regarding each swap and the counterparty as of June 30, 2009:

| Counterparty/guarantor            | Initial<br>notional<br>amount | Counterparty<br>credit rating<br>(S&P/Moody's) | Fixed rate<br>payable<br>by Airport | Fair Value<br>to Airport |
|-----------------------------------|-------------------------------|--|-------------------------------------|--------------------------|
| J.P. Morgan Chase Bank, N.A.      | \$ 70,000                     | AA-/Aa1  | 3.444%                              | \$ 5,106                 |
| Bear Sterns Capital Markets, Inc. | 30,000                        | A+/Aa3   | 3.444%                              | 2,189                    |
| J.P. Morgan Chase Bank, N.A.      | 69,930                        | AA-/Aa1  | 3.445%                              | 5,108                    |
| Bear Sterns Capital Markets, Inc. | 29,970                        | A+/Aa3   | 3.445%                              | 2,189                    |
| Aggregate notional amount         | <u>\$ 199,900</u>             |  |                                     | <u>\$ 14,592</u>         |

The swaps hedging the Series 2008B Notes/Issue 37C Bonds terminate by their terms on May 1, 2029, the final maturity date of the Issue 37C Bonds. The following is additional information regarding each swap and the counterparty as of June 30, 2009:

| Counterparty/guarantor            | Initial<br>notional<br>amount | Counterparty<br>credit rating<br>(S&P/Moody's) | Fixed rate<br>payable<br>by Airport | Fair Value<br>to Airport |
|-----------------------------------|-------------------------------|--|-------------------------------------|--------------------------|
| Merrill Lynch Capital Services    | \$ 79,684                     | A/A2   | 3.898%                              | \$ 10,593                |
| Bear Sterns Capital Markets, Inc. | 89,856                        | A+/Aa3   | 3.898%                              | 11,945                   |
| Aggregate notional amount         | <u>\$ 169,540</u>             |  |                                     | <u>\$ 22,538</u>         |

### Risks Disclosure

The aggregate market value to the Airport from time to time, if any, of the interest rate swaps with any single counterparty is the maximum amount of credit exposure the Airport will have to that counterparty. The Airport has attempted to limit counterparty credit risk by limiting its exposure to any single counterparty. Under the terms of the swaps, counterparties are required to post collateral consisting of specified U.S. Treasury and Agency securities for the market value of a swap that exceeds specified thresholds which are linked to the counterparty's credit ratings. Any such collateral will be held by the Airport's custodial bank. Although the Airport attempted to limit basis risk with respect to the interest rate swaps by choosing a variable rate indexes designed to closely approximate the variable rates payable on the related bonds, the chosen variable rate indexes and the actual variable rates on the related bonds diverged substantially for a period of time in fiscal year 2009 due to the turmoil in the financial markets. The Airport has attempted to limit termination risk with respect to the interest rate swaps. That risk would arise primarily from certain credit-related

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

events or events of default on the part of the Airport, the municipal swap insurer, or the counterparty. The Airport has secured municipal swap insurance for its regular payments and some termination payments due under the interest rate swaps from the following insurers:

| Related Swap  | Swap Insurer | Insurer Credit Ratings<br>(S&P/Moody's) |
|---------------|--------------|---|
| Issue 36C     | FSA          | AAA/Aa3                                 |
| Issue 36AB    | FGIC/MBIA IL | A/Baa1                                  |
| Issue 36D     | FSA          | AAA/Aa3                                 |
| Issue 37C     | FSA          | AAA/Aa3                                 |
| Series 2009AB | FSA          | AAA/Aa3                                 |
| Issue 35      | Ambac        | BBB/Ba3                                 |

Additional Termination Events under the swap documents in respect of the Airport include an insurer payment default under the applicable swap insurance policy, and certain insurer ratings downgrades or specified insurer non-payment defaults combined with a termination event or event of default on the part of the Airport or a ratings downgrade of the Airport below investment grade.

Additional Termination Events under the swap documents in respect of a counterparty include a ratings downgrade below investment grade followed by a failure of the counterparty to assign its rights and obligations under the swap documents to another entity acceptable to the applicable insurer within 15 business days.

Hetch Hetchy Water and Power

Hetch Hetchy issued \$6.3 million in Clean Renewable Energy Bonds (CREBs) on November 7, 2008 to finance the installation of solar energy equipment on selected City-owned facilities. CREBs provide the San Francisco Public Utilities Commission with low-cost access to capital to further its green power objectives.

Hetch Hetchy began making principal payments in the amount of \$0.4 million on December 15, 2008 and will continue annual payments for fifteen years until December 15, 2022. Funding for these payments will be guaranteed by Hetch Hetchy net revenues. Interest payments are not required, since the effective equivalent of interest on the bonds is paid in the form of federal tax credits in lieu of interest paid by the issuer.

***Component Unit Debt – San Francisco Redevelopment Agency***

The current year debt activities of the Redevelopment Agency are discussed in note 12.

**(9) EMPLOYEE BENEFIT PROGRAMS**

**(a) Retirement Plan**

The City maintains a single-employer, defined benefit pension plan (the Plan) which covers substantially all of its employees, and certain classified and certified employees of the San Francisco Community College District and Unified School District, and San Francisco Trial Court employees other than judges, which are not significant to the Plan. The Plan is administered by the San Francisco City and County Employees' Retirement System (the Retirement System). Some City employees participate in the California Public Employees Retirement System (PERS), agent or cost-sharing multiple-employer, public employee pension plans which cover certain employees in public safety functions, the Port, the Airport, the San Francisco County Transportation Authority and the Redevelopment Agency.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

***Employees' Retirement System***

Plan Description – Substantially all full-time employees of the City participate in the Plan. The Plan provides basic service retirement, disability and death benefits based on specified percentages of defined final average monthly salary and provides annual cost-of-living adjustments after retirement. The Plan also provides pension continuation benefits to qualified survivors. The San Francisco City and County Charter and the Administrative Code are the authority which establishes and amends the benefit provisions and employer obligations of the Plan. The retirement related payroll for employees covered by the Retirement System for the year ended June 30, 2009 was approximately \$2.38 billion. The Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to the San Francisco City and County Employees' Retirement System, 30 Van Ness Avenue, Suite 3000, San Francisco, CA 94102 or by calling (415) 487-7020.

Membership of the Retirement System consisted of the following as of June 30, 2009:

|                              | <u>Police</u>       | <u>Fire</u>         | <u>Miscellaneous</u> | <u>Total</u>         |
|------------------------------|---------------------|---------------------|----------------------|----------------------|
| Retirees and beneficiaries   |                     |                     |                      |                      |
| currently receiving benefits | 2,169               | 2,028               | 18,086               | 22,283               |
| Active members               | 2,246               | 1,459               | 26,205               | 29,910               |
| Terminated members           |                     |                     |                      |                      |
| entitled to but not yet      |                     |                     |                      |                      |
| receiving benefits           | 124                 | 60                  | 4,620                | 4,804                |
| <b>Total</b>                 | <b><u>4,539</u></b> | <b><u>3,547</u></b> | <b><u>48,911</u></b> | <b><u>56,997</u></b> |

Plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Funding Policy – Contributions are made to the basic plan by both the City and the participating employees. Employee contributions are mandatory. Employee contribution rates for fiscal year 2008-2009 varied from 7% to 8% as a percentage of gross salary. The City is required to contribute at an actuarially determined rate. Based on the July 1, 2007 actuarial report, the required employer contribution for fiscal year 2008-2009 was 4.99%. In collective bargaining during the year ended June 30, 1994, the City agreed to pay a portion of the employee contributions on behalf of employees. From 1994 through June 2003, the City portion of these contributions has been negotiated through the various unions on a member group basis, and did not exceed 8% of base salary. For fiscal year ended June 30, 2009, most employee groups agreed through collective bargaining for employees to contribute the full amount of the employee contributions on a pretax basis.

Employer contributions and member contributions made by the employer to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions.

Annual Pension Cost – The annual required contribution for the current year was determined as part of an actuarial valuation performed as of July 1, 2007. The actuarial method used was the entry age normal cost method. The significant actuarial assumptions include: (1) annual rate of return on investments of 8.0%; (2) cost of living adjustments of 2% to 4.5%; and (3) salary merit increases of 4.5%. The actuarial value of Retirement System assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a 5-year period. Unfunded liabilities are amortized using the level percentage of payroll method. Changes in actuarial gains and loss assumptions and purchasable services are amortized as a level percentage of pay over an open 15-year period. Plan amendments are amortized over a closed 20-year period.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

Three-year trend information is as follows:

| <u>Fiscal Year Ended</u> | <u>Annual Pension Cost (APC)</u> | <u>Percentage of APC Contributed</u> | <u>Net Pension Obligation</u> |
|--------------------------|----------------------------------|--------------------------------------|-------------------------------|
| 6/30/2007                | \$ 132,601                       | 100%                                 | \$ -                          |
| 6/30/2008                | 134,060                          | 100%                                 | -                             |
| 6/30/2009                | 119,750                          | 100%                                 | -                             |

Funded Status and Funding Progress – As of July 1, 2008, the most recent actuarial valuation date, the actuarial value of assets was \$15.9 billion; the actuarial accrued liability was \$15.4 billion; the total overfunded actuarial accrued liability was \$583 million; the actuarial value of assets as a percentage of the actuarial accrued liability (funded ratio) was 103.8%; the annual covered payroll was \$2.5 billion; and the ratio of the overfunded actuarial liability to annual covered payroll was 23.7%. The actuarial assumptions used were the same as described in the Annual Pension Cost section above, except the investment rate of return has been reduced to 7.75%. In addition, the results of the actuarial valuation dated July 1, 2008 reflect benefit changes passed in June 2008 under Proposition B. Significant changes include increased retirement accrual factors for miscellaneous plan members (resulting in an additional change in retirement rates to recognize the increased benefits) and basic COLA for all new plan members (police, fire, and miscellaneous) changed from a 2.0% simple COLA to a 2.0% compound COLA. The schedule of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

***California Public Employees’ Retirement System***

Various City public safety, Port, and all Redevelopment Agency and San Francisco County Transportation Authority employees are eligible to participate in PERS. Disclosures for the San Francisco County Transportation Authority and Redevelopment Agency are included in the separately issued financial statements.

Plan Description – The City contributes to PERS, an agent multiple-employer public employee defined benefit pension plan for safety members and a cost-sharing multiple-employer plan for miscellaneous members. Effective with the PERS June 30, 2003 actuarial valuation, PERS mandated that the City’s miscellaneous members plan be included in a cost-sharing multiple-employer plan consisting of various government entities with plan memberships of less than 199 active members. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance. Copies of PERS’ annual financial report may be obtained from their executive office: 400 P Street, Sacramento, CA 95814. A separate report for the City’s plan within PERS is not available.

***Miscellaneous Plan***

Funding Policy – Miscellaneous plan – Participants are required to contribute 7% of their annual covered salary. The City is required to contribute at an actuarially determined rate. For the miscellaneous plan, the fiscal year 2008-2009 contribution rate is 0% of annual covered payroll. The contribution requirements of plan members and the City are established and may be amended by PERS.

Annual Pension Cost – Miscellaneous plan – Cost for PERS for fiscal year 2008-2009 was equal to the City’s required and actual contributions which was determined as part of the June 30, 2006 actuarial valuation using the entry age actuarial cost method.



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Three-year payment trend information is as follows:

| <u>Fiscal Year Ended</u> | <u>Annual Pension Cost (APC)</u> | <u>Percentage of APC Contributed</u> | <u>Net Pension Obligation</u> |
|--------------------------|----------------------------------|--------------------------------------|-------------------------------|
| 6/30/2007                | \$ -                             | N/A                                  | \$ -                          |
| 6/30/2008                | -                                | N/A                                  | -                             |
| 6/30/2009                | -                                | N/A                                  | -                             |

**Safety Plan**

Funding Policy – Safety plan – Participants are required to contribute 9% of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. For the safety plan, the fiscal year contribution rate is 17.481% because the City is funded at 100.5%. The contribution requirements of plan members and the City are established and may be amended by PERS.

Annual Pension Cost – Safety Plan – The cost for PERS for fiscal year 2008-2009 was equal to the City's required and actual contributions which was determined as part of the June 30, 2006 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 2006 actuarial valuation were: (a) 7.75% investment rate of return (net of administrative expenses), (b) 3.25% to 13.15% projected annual salary increases that vary by age, service and type of employment, and (c) 3.25% per year cost-of-living adjustments. The cost-of-living adjustment includes an inflation component of 3.00%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized over as a level percentage of pay over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 6% of the net unamortized gain/loss is recognized.

Three-year trend information is as follows:

| <u>Fiscal Year Ended</u> | <u>Annual Pension Cost (APC)</u> | <u>Percentage of APC Contributed</u> | <u>Net Pension Obligation</u> |
|--------------------------|----------------------------------|--------------------------------------|-------------------------------|
| 6/30/2007                | \$ 15,977                        | 100%                                 | \$ -                          |
| 6/30/2008                | 15,982                           | 100%                                 | -                             |
| 6/30/2009                | 14,351                           | 100%                                 | -                             |

Funded Status and Funding Progress – As of June 30, 2008, the most recent actuarial valuation date, the actuarial value of assets was \$673.3 million; the actuarial accrued liability was \$685.2 million; the total unfunded actuarial accrued liability was \$11.9 million; the actuarial value of assets as a percentage of the actuarial accrued liability (funded ratio) was 98.3%; the annual covered payroll was \$89.0 million; and the ratio of the unfunded actuarial liability to annual covered payroll was 13.3%. The actuarial assumptions used were the same as described in the Annual Pension Cost – Safety Plan section above. The schedule of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### **(b) Deferred Compensation Plan**

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

### **(c) Health Service System**

The Health Service System was established in 1937. Health care benefits of employees, retired employees and surviving spouses are financed by beneficiaries and by the City through the Health Service System. The employers' contribution, which includes the San Francisco Community College District, San Francisco Unified School District and the San Francisco Superior Court, amounted to approximately \$517.5 million in fiscal year 2008-2009. The employers' contribution is mandated and determined by Charter provision based on similar contributions made by the ten most populous counties in California. Included in this amount is \$153.7 million to provide postemployment health care benefits for 22,576 retired participants, of which \$120.0 million related to the City employees. The City's liability for both current employee and postemployment health care benefits is enumerated below. The City's contribution is paid out of current available resources and funded on a pay-as-you-go basis. The Health Service System issues a publicly available financial report that includes financial statements and required supplementary information for the health care benefits. That report may be obtained by writing to the San Francisco Health Service System, 1145 Market Street, Suite 200, San Francisco, CA 94103 or by calling (800) 541-2266.

### **(d) Postemployment Health Care Benefits**

#### ***City (excluding the San Francisco County Transportation Authority and the San Francisco Redevelopment Agency)***

Plan Description – The City provides health care benefits to employees, retired employees, and surviving spouses, through the City's Health Service System outlined above. Health care benefits are provided to members of the Health Service System through four plan choices: City Health Plan, Kaiser, Blue Shield, and PacifiCare.

Funding Policy – The contribution requirements of plan members and the City are based on a pay-as-you-go basis. For fiscal year ended June 30, 2009, the City paid approximately \$120.0 million on behalf of its retirees.

Annual OPEB Cost and Net OPEB Obligation – The City's annual other postemployment benefits (OPEB) expense is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost of each year and any unfunded actuarial liabilities (or funding excess) amortized over thirty years.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The net OPEB obligations are reflected in the statements of net assets of the governmental activities, business-type activities, and fiduciary funds. The following table shows the components of the City's annual OPEB cost for the year, the amount contributed to the plan, and changes in the City's net OPEB obligation:

|  |                          |
|--|--------------------------|
| Annual required contribution               | \$ 427,489               |
| Interest on Net OPEB obligation            | 13,250                   |
| Adjustment to annual required contribution | <u>(9,815)</u>           |
| Annual OPEB cost                           | 430,924                  |
| Contribution made                          | <u>(119,967)</u>         |
| Increase in net OPEB obligation            | 310,957                  |
| Net OPEB obligation - beginning of year    | <u>294,440</u>           |
| Net OPEB obligation - end of year          | <u><u>\$ 605,397</u></u> |

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the current and prior year are as follows:

| Fiscal Year<br>Ended | Annual<br>OPEB Cost | Percentage of<br>Annual OPEB<br>Cost Contributed | Net OPEB<br>Obligation |
|----------------------|---------------------|--|------------------------|
| 6/30/2008            | \$ 409,080          | 28.0%  | \$ 294,440             |
| 6/30/2009            | 430,924             | 28.0%  | 605,397                |

Funded Status and Funding Progress – The unfunded actuarial accrued liability is being amortized as a level percentage of expected payroll over a thirty year period, beginning July 1, 2007. As of July 1, 2006, the most recent actuarial valuation date, the funded status of the Retiree Health Care Benefits was 0%. The actuarial accrued liability for benefits was \$4 billion, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$4 billion. The covered payroll (annual payroll of active employees covered by the plan) was \$2.1 billion and the ratio of the UAAL to the covered payroll was 195.3%.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the actuarial valuation as of July 1, 2006, the entry age normal cost method was used. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percent of expected salary for each year of employment between entry age (age at hire) and assumed exit (maximum retirement age). The actuarial assumptions included a 4.5% investment rate of return on investment; an annual blended healthcare cost trend

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

rate of 9% in the fiscal year ended June 30, 2007, reduced by 0.5% each year to an ultimate rate of 5% in the tenth year and beyond; annual vision cost trend rate of 3%; annual administrative cost trend rate of 4.5%; and a 4.5% annual increase in projected payroll.

***San Francisco County Transportation Authority***

The San Francisco County Transportation Authority (the Authority) maintains a separate OPEB plan and reported a net OPEB obligation of \$0 as of June 30, 2009. The Authority's most recent actuarial valuation was performed as of January 1, 2008, covering the fiscal year ended June 30, 2008, and June 30, 2009. The Authority's OPEB plan was for retiree healthcare benefits and was 0% funded and the unfunded actuarial accrued liability was \$0.2 million. Details of the Authority's OPEB plan may be found in its financial statements for the fiscal year ended June 30, 2009. Financial Statements for the Authority can be obtained from their finance and administrative offices at 100 Van Ness Avenue, 26<sup>th</sup> Floor, San Francisco, CA 94102.

As of June 30, 2009, the Authority's annual OPEB expense of \$86 was equal to the ARC. The following table represents annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the net OPEB obligation.

| Fiscal Year<br>Ended | Annual<br>OPEB Cost | Percentage of<br>Annual OPEB<br>Cost Contributed | Net OPEB<br>Obligation |
|----------------------|---------------------|--|------------------------|
| 6/30/2008            | \$ 84               | 100%   | \$ -                   |
| 6/30/2009            | 86                  | 100%   | -                      |

***San Francisco Redevelopment Agency***

The San Francisco Redevelopment Agency (the Agency) maintains a separate OPEB plan and reported a net OPEB obligation of \$0.6 million as of June 30, 2009. The Agency's most recent actuarial valuation was performed as of June 30, 2007, covering the fiscal year ended June 30, 2008. The Agency's OPEB plan was for retiree healthcare benefits and was 0% funded and the unfunded actuarial accrued liability was \$13.8 million. Details of the Agency's OPEB plan may be found in its financial statements for the fiscal year ended June 30, 2009. Financial Statements for the Agency can be obtained from their finance and administrative offices at 1 South Van Ness Avenue, 5<sup>th</sup> Floor, San Francisco, CA 94102.

The following table shows the components of the Agency's annual OPEB cost for the year, the amount contributed to the plan, and changes in its net OPEB obligation:

|  |               |
|--|---------------|
| Annual required contribution               | \$ 1,307      |
| Interest on Net OPEB obligation            | 38            |
| Adjustment to annual required contribution | (47)          |
| Annual OPEB cost                           | 1,298         |
| Contribution made                          | (1,239)       |
| Increase in net OPEB obligation            | 59            |
| Net OPEB obligation - beginning of year    | 493           |
| Net OPEB obligation - end of year          | <u>\$ 552</u> |

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The Agency's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the current and prior year are as follows:

| <u>Fiscal Year<br/>Ended</u> | <u>Annual<br/>OPEB Cost</u> | <u>Percentage of<br/>Annual OPEB<br/>Cost Contributed</u> | <u>Net OPEB<br/>Obligation</u> |
|------------------------------|-----------------------------|---|--------------------------------|
| 6/30/2008                    | \$ 1,216                    | 59.0%   | \$ 493                         |
| 6/30/2009                    | 1,298                       | 95.0%   | 552                            |

The Agency intends to fund the current year ending net OPEB obligations with expendable available financial resources for fiscal year 2009. The net OPEB obligation of \$552 as of June 30, 2009 was recorded as other liabilities on the Agency's financial statements.

### ***Proposition B – A City Charter Amendment Changing Qualifications for Retiree Health and Pension Benefits and Establishing a Retiree Health Care Trust Fund***

Proposition B was passed by voters on June 3, 2008, and increased the years of service required to qualify for employer-funded retiree health benefits for City employees and certain employees of the San Francisco Unified School District, San Francisco Community College District, and the San Francisco Superior Court who retire under the San Francisco Employees Retirement System and were hired on or after January 10, 2009. Employees hired before January 10, 2009, became eligible to participate in the retirement health care system after 5 years of service and the employer paid 100% of the contribution. Now it states that between 5-10 years of service, there is no employer contribution, at 10-15 years there is a 50% contribution, between 15-20 years there is 75% contribution and only after 20 years of service will the employer pay 100% of the contribution.

Proposition B also stated that a separate Retiree Health Care Trust Fund would be created to pay for the City's future costs related to retiree health care. This trust fund will be funded by employer and employee contributions for employees hired on or after January 10, 2009. These new employees would contribute up to 2% of their pre-tax pay and employers would contribute 1%. The San Francisco Community College District and San Francisco Unified School District have the option to participate in and contribute to this trust fund if approved by their governing boards.

The trust fund is administered by a Retiree Health Care Board of Administration governed by five trustees, one selected by the City Controller, one by the City Treasurer, one by the Executive Director of the San Francisco Employees Retirement System, and two elected by the active and retired members of the City's Health Service System. The Board is in the process of establishing trust documentation.

### **(10) SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY**

The San Francisco County Transportation Authority (the Authority) was created in 1989 by a vote of the San Francisco electorate. The vote approved Proposition B, which imposed a sales tax of one-half of one percent (0.5%), for a period not to exceed 20 years, to fund essential transportation projects. The types of projects to be funded with the proceeds from the sales tax are set forth in the San Francisco County Transportation Expenditure Plan (the Plan), which was approved as part of Proposition B. The Authority was organized pursuant to Sections 131000 et seq. of the Public Utilities Code. Collection of the voter-approved sales tax began on April 1, 1990.

In November, 1990, the Authority was designated under State law as the Congestion Management Agency (CMA) for the City. Responsibilities resulting from this designation include developing a Congestion Management Program, which provides evidence of the integration of land use, transportation programming and air quality goals; preparing a long-range countywide transportation plan to guide the City's future transportation investment decisions; monitoring and measuring traffic congestion levels in the City; measuring the performance of all modes of transportation; and

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

developing a computerized travel demand forecasting model and supporting databases. As the CMA, the Authority is responsible for establishing the City's priorities for state and federal transportation funds and works with the Metropolitan Transportation Commission (MTC) to program those funds to San Francisco projects.

Major programs under the CMA include:

- Surface Transportation Program (STP) – In September 1992, the MTC began programming Federal Surface Transportation Program (STP) to CMAs in the Bay Area. In turn, the Authority is responsible for certain planning and programming activities, work tasks and products, that support MTC's overall work program.
- South Approach to the Golden Gate Bridge: Doyle Drive Replacement Project – The Authority and California Department of Transportation (Caltrans) are working in partnership to implement the Doyle Drive Replacement Project. In April 1998, the Authority and Caltrans signed a Memorandum of Understanding designating the Authority as the lead agency for the environmental study. The Doyle Drive Draft Environmental Impact Statement/Report (DEIS/R) was completed and circulated for public comment in December 2005. On September 1, 2006, Caltrans gave the Authority an authorization to proceed with preliminary engineering for the Doyle Drive Replacement Project. On September 26, 2006, through Resolution 07-17, the Authority selected Alternative 5 (Presidio Parkway) with specified design options, as the Preferred Alternative to be identified in the Final Environmental Impact Statement/Report for the Doyle Drive Replacement Project. The Final Environmental Impact Statement/Report and State Notice of Determination were approved in December 2008. The federal Record of Decision was issued in January 2009. Construction contracts are being procured and awarded in the fall of 2009, with major construction scheduled to start in November 2009.
- Countywide Transportation Plan – As the CMA, the Authority is responsible for preparing a Countywide Transportation Plan to guide transportation system development and investment over the next 30 years. The Plan is consistent with the broader policy framework of the City and County of San Francisco's General Plan and particularly its Transportation Element. The Countywide Transportation Plan further develops and implements General Plan principles, by identifying needed transportation system improvements based on technical review of system performance; extensive public input on key issues and needs; and analysis of financial opportunities and constraints.

In June 2002, the Authority was designated to act as the overall program manager for the local guarantee (40%) share of transportation funds available through the Transportation Fund for Clean Air (TFCA) program. Funds from this program, administered by the Bay Area Air Quality Management District (BAAQMD) come from a \$4 vehicle registration fee on automobiles registered in the Bay Area. Through this program, the Authority recommends projects that benefit air quality by reducing motor vehicle emissions.

In November, 2003, the San Francisco voters approved Proposition K with a 74.7% affirmative vote, amending the City Business and Tax Code to extend the county-wide one-half of one percent sales tax, and to replace the 1989 Proposition B Plan with a new 30-year Expenditure Plan. The new Expenditure Plan includes investments in four major categories: 1) Transit; 2) Streets and Traffic Safety (including street resurfacing, and bicycle and pedestrian improvements); 3) Paratransit services for seniors and disabled people; and 4) Transportation System Management/Strategic Initiatives (including funds for neighborhood parking management, transportation/land use coordination, and travel demand management efforts). Major capital projects to be funded by the Proposition K Expenditure Plan include: A) development of the Bus Rapid Transit and MUNI Metro Network; B) construction of the MUNI Central Subway (Third Street Light Rail Project–Phase 2); C) construction of the Caltrain Downtown Extension to a rebuilt Transbay Terminal; and D) replacement of the South Access to the Golden Gate Bridge (Doyle Drive). Within 20 years of the effective date of

# CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

the adoption of the Proposition K Expenditure Plan, the Authority may modify the Expenditure Plan with voter approval. Pursuant to the provisions of Division 12.5 of the California Public Utilities Code, the Authority Board may adopt an updated Expenditure Plan anytime after 20 years from the effective date of adoption of the Proposition K Expenditure Plan but no later than the last general election in which the Proposition K Expenditure Plan is in effect. The Sales Tax would continue as long as a new or modified plan is in effect. Under Proposition K legislation, the Authority directs the use of the Sales Tax and may spend up to \$485.2 million per year and may issue up to \$1.88 billion in bonds secured by the Sales Tax.

## (11) DETAILED INFORMATION FOR ENTERPRISE FUNDS

### (a) San Francisco International Airport

San Francisco International Airport (Airport), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five-member Commission is responsible for the operation and management of the Airport. The Airport is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and the San Francisco Bay. According to final data for calendar year 2008 from the Airports Council International (ACI), the Airport is one of the largest airports in the United States both in terms of passengers (10th) and air cargo (14th). The Airport is also a major origin and destination point and one of the nation's principal gateways for Pacific traffic.

The San Francisco Bay Area Rapid Transit District (BART) extension to the Airport creates a convenient connection between the Airport and the greater San Francisco Bay Area. An intermodal station in the City of Millbrae provides a direct link to Caltrain, offering additional transit options and connections to the southern parts of the Bay Area. Access from the BART station throughout the Airport is enhanced by the AirTrain system, a shuttle train that connects airport terminals. The AirTrain system provides transit service over a "terminal loop" to serve the terminal complex and over a "north corridor loop" to serve the rental car facility and other locations situated north of the terminal complex.

The Airport has revised its five-year Capital Plan, which was approved in May 2009 and included airfield and groundside improvements, utility infrastructure upgrades, terminal upgrades, health, safety and security enhancements, and cost savings and revenue generating enhancements.

**Passenger Facility Charges** – The Airport, as authorized by the Federal Aviation Administration (FAA) pursuant to the Aviation Safety and Capacity Expansion Act of 1990 (the Act), as amended, imposes a Passenger Facility Charge (PFC) of \$4.50 for each enplaning passenger at the Airport. Under the Act, air carriers are responsible for the collection of PFC charges and are required to remit PFC revenues to the Airport in the following month after they are recorded by the air carrier. The Airport's most recent application amendment of \$609 million was approved by the FAA in September 2006. The current authority to impose PFCs is estimated to end January 1, 2017.

For the year ended June 30, 2009, the Airport reported approximately \$68.8 million of PFC revenue, which is included in other nonoperating revenues in the accompanying basic financial statements. The Airport designated \$51.0 million of PFC revenues as "Revenues" under the 1991 Master Bond Resolution for the purpose of paying debt service in fiscal year 2008-2009.

**Commitments and Contingencies** – In addition to the long-term obligations discussed in Note 8, there was \$102.4 million of Special Facilities Lease Revenue Bonds outstanding at June 30, 2009 which financed improvements to the Airport's aviation fuel storage and delivery system that is leased to SFO Fuel Company LLC (SFO Fuel). SFO Fuel is required to pay facilities rent to the Airport in an amount equal to debt service payments and required bond reserve account deposits on the bonds. The principal and interest on the bonds will be paid solely from the facilities rent payable by SFO Fuel to the Airport. The Airport assigned its right to receive the facilities rent to the bond trustee to pay and

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

secure the payment of the bonds. Neither the Airport nor the City is obligated in any manner for the repayment of these obligations, and as such, they are not reported in the accompanying financial statements.

Purchase commitments for construction, material and services as of June 30, 2009 are as follows:

|                    |                  |
|--------------------|------------------|
| Construction ..... | \$ 39,043        |
| Operating.....     | 11,763           |
| Total              | <u>\$ 50,806</u> |

Due to the Airport's noise mitigation efforts, significant progress has been made in reducing the impact of aircraft noise on the communities surrounding the Airport through the implementation of (1) noise abatement flight procedures, (2) an aircraft noise insulation program, (3) community outreach through the Airport Community Roundtable, and (4) requests that certain surrounding communities adopt ordinances to protect new purchasers of homes within their community.

The Airport has entered into a Memorandum of Understanding and supplemental funding agreement with various surrounding communities to insulate residential and nonresidential structures such as schools, churches, and hospitals. This program was funded by bond proceeds, by federal grant reimbursements to the local communities, and by operating and other internally generated funds. In fiscal year 2008, this program was finalized and the Airport received a reimbursement of \$0.4 million from the County of San Mateo. In addition, the Airport made a final disbursement of \$0.2 million to close the last phase for the City of San Bruno. As of June 30, 2009, approximately \$121.1 million has been disbursed under this program.

Pursuant to the Lease and Use Agreement between the Airport and most of the airlines operating at the Airport, the Airport makes an annual service payment to the City's General Fund equal to 15% of concession revenue, but not less than \$5 million per fiscal year, in order to compensate the City for all indirect services provided to the Airport. The annual service payment for the year ended June 30, 2009 was \$26.8 million. In addition, the Airport compensates the City's General Fund for the cost of certain direct services provided by the City to the Airport, including those provided by the Police Department, the Fire Department, the City Attorney, the City Treasurer, the City Controller, the City Purchasing Agent and other City departments. The cost of direct services paid for by the Airport for the year ended June 30, 2009 was \$101.3 million.

In addition to the Lease and Use Agreements with the airlines, the Airport leases facilities to other businesses to operate concessions at the Airport. During the year ended June 30, 2009, revenues realized from the following the Airport tenants exceeded five percent of the Airport's total operating revenues:

|                         |       |
|-------------------------|-------|
| United Airlines .....   | 14.8% |
| New South Parking ..... | 11.8% |

**(b) Port of San Francisco**

A five-member Port Commission is responsible for the operation, development, and maintenance activities of the Port of San Francisco (Port). In February 1969, the Port was transferred in trust to the City under the terms and conditions of State legislation ("Burton Act") ratified by the electorate of the City. Prior to 1969, the Port was owned and operated by the State of California. The State retains the right to amend, modify or revoke the transfer of lands in trust provided that it assumes all lawful obligations related to such lands.

**Pledged Revenues** – The Port's revenues, derived primarily from property rentals to commercial and industrial enterprises and from maritime operations which include cargo, ship repair, fishing, harbor services, cruise and other maritime activities, are held in a separate enterprise fund and appropriated for expenditure pursuant to the budget and fiscal provisions of the City Charter, consistent with trust



## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

requirements. Under public trust doctrine, the Burton Act, and the transfer agreement between the City and the State, Port revenues may be spent only for uses and purposes of the public trust.

The Port pledged future net revenues to repay the \$19.9 million in Revenue Bonds issued in 2004. The final annual principal and interest payments on the bonds required less than 45% of net pledged revenues as calculated in accordance with the bond indenture. For the year ended June 30, 2009, principal and interest payments were \$4.4 million and net pledged revenues were \$9.9 million. The bonds were fully repaid on the final maturity date of July 1, 2009.

**Commitments and Contingencies** – The Port is presently planning various development projects that involve a commitment to expend significant funds. Under an agreement with the San Francisco Bay Conservation and Development Commission (BCDC), the Port is committed to fund and expend up to \$30 million over a 20-year period for pier removal, parks and plazas, and other public access improvements. As of June 30, 2009, \$16.7 million of Port funds has been appropriated and \$2.0 million has been expended for projects under the agreement. The \$16.7 million appropriated includes \$9.0 million received in 2004 from the sale of a portion of Seawall Lot 330 to a developer. After expiration of the original development agreement in 2006, the land sales proceeds of \$9.0 million remain designated for the design and construction of a public plaza (Brannan Street Wharf) as required by the San Francisco Waterfront Special Area Plan.

A City general obligation bond, 2008 Clean and Safe Neighborhood Parks, included \$33.5 million for open space projects on Port property. As of June 30, 2009, \$3.6 million has been appropriated and \$0.3 million has been expended from the first issuance of these park bonds. A future issuance will provide additional funding of \$2.9 million for the Brannan Street Wharf project.

As of June 30, 2009, the Port had purchase commitments for construction-related services, materials and supplies, and other services were \$7.2 million for capital projects and \$2.6 million for general operations.

In November 2002, a maritime vessel known as Drydock #1 broke free from its moorings at Pier 70 and went adrift in very high winds, finally running aground on Yerba Buena Island. The recovered drydock is currently moored at a safer harbor location. The Port continues to evaluate options for the final disposition of this surplus vessel. Engineering consultants have assessed requirements for hazardous materials abatement, including potential remediation of lead-based paints, heavy-metal contaminated sediments, and asbestos. The consulting engineers also performed a preliminary structural assessment and condition survey to assess the viability of towing the vessel from its present location to a location for ultimate disposal. Based on its poor condition, the drydock is most likely only salvageable for scrap metal. Based on the information from various consultants and internal engineering estimates, \$2.8 million was accrued in 2008 for the drydock's final disposition, including the remediation of identified hazardous materials. The Port is also pursuing federal financial assistance towards the final disposition cost of Drydock #1. This accrual is included in other noncurrent liabilities.

**Pollution Remediation Obligations** – The Port's financial statements include liabilities, established and adjusted periodically, based on new information, in accordance with applicable generally accepted accounting principles in the United States of America, for the estimated costs of compliance with environmental laws and regulations and remediation of known contamination. As future development planning is undertaken, the Port evaluates its overall provisions for environmental liabilities in conjunction with the nature of future activities contemplated for each site and accrues a liability, if necessary. It is, therefore, reasonably possible that in future reporting periods current estimates of environmental liabilities could materially change.

Port lands are subject to environmental risk elements typical of sites with a mix of light industrial activities dominated by transportation, transportation-related and warehousing activities. Due to the historical placement of fill of varying quality, and widespread use of aboveground and underground

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

tanks and pipelines containing and transporting fuel, elevated levels of petroleum hydrocarbons and lead are commonly found on Port properties. Consequently, any significant construction, excavation or other activity that disturbs soil or fill material may encounter hazardous materials and/or generate hazardous waste.

The Port has been conducting a public planning process to produce a preferred master plan for an underutilized 65-acre area commonly known as "Pier 70". A long history of heavy industrial use has turned this area into a "brownfield" – an underutilized property area where reuse is hindered by actual or suspected contamination. The 65-acre site has been used for over 150 years for iron and steel works, ship building and repair, and other heavy industrial operations. Much of the site was owned and/or occupied by the U.S. Navy or its contractors for at least 60 years. Fifteen acres remain occupied by an on-going ship repair facility. Environmental conditions exist that require investigation and remediation prior to any rehabilitation or development for adaptive reuse. The lack of adequate information about environmental conditions has hindered previous development proposals for Pier 70.

Since early 2007, the Port has been engaged in a community-based master planning process to produce a plan to rehabilitate and reuse many of the historic buildings, enable new development, create parks, open space and other public amenities, complete environmental remediation where required, and preserve existing ship repair facilities. In 2007, the Port completed a site investigation of a small portion of Pier 70: an approximately 17-acre area along the northeast shoreline. This investigation found that soil and sediment are contaminated with metals, petroleum hydrocarbons and PCBs at concentrations that do not pose a hazard to human health or the environment under existing conditions, but will require removal or capping of surface soil before development of the area for public access and recreation.

With funding from a federal grant, the Port proceeded in fiscal 2008-2009 with a \$1.2 million contract to investigate soil and groundwater conditions throughout the site, including the fifteen-acre portion leased to the Port's ship repair tenant; survey many of the historic buildings for hazardous building materials, such as lead and asbestos; and abate hazardous materials in select building or buildings to the extent that funding is available. The contractor's sampling work will be conducted between August and November 2009. Environmental conditions that require remediation, for which the Port and/or other responsible parties would be required to address, may be discovered. Depending on the results of the investigation, remediation may range from removal of "hot spots" and subsequent implementation of risk management measures, to design, install and operate an active remediation system, such as groundwater and/or vapor extraction and treatment. In many cases, site remediation or mitigation is most efficiently and effectively conducted in conjunction with site development. Federal grant reimbursements are recorded as the qualifying grant-funded expenditures are incurred by the Port.

Earlier in 2009, the contractor prepared a report describing potential remediation scenarios for Pier 70 site and probability of certain contamination being encountered in soil, soil vapor or groundwater, and various degrees of remediation that would be required. The model calculation estimated that soil, groundwater, and soil vapor remediation and/or management (excluding hazardous building materials such as asbestos or lead-based paint) would cost between \$15.0 million and \$50.0 million, with a most likely probability-weighted estimated cost of \$27.5 million. Port management believes the environmental consultant's model calculation is a reasonable estimate of an existing brownfield pollution remediation obligation. The \$27.5 million is recorded as a noncurrent pollution remediation obligation as of July 1, 2008 (see Note 2(s)).

The above mentioned risk assessment and feasibility study will be completed in fiscal 2009-10; and it will more thoroughly inform pollution remediation activities and adaptive re-use of the Pier 70 project area. Additionally, hazardous building materials, such as lead-based paint, asbestos, and mercury and/or PCBs in certain electrical equipment, will have to be abated during the course of rehabilitation of any historic building. Hazardous building materials abatement is very roughly estimated to be 20% of the total construction cost of building rehabilitation.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

In addition to the Pier 70 issue, the Port has identified and accrued certain environmental issues related to Port property, including asbestos removal, fuel tank removal and oil contamination in the amount of \$0.5 million at June 30, 2009. The Port may be required to perform certain clean-up work if it intends to develop or lease the property, or at such time as required by the City or State. There are sites where groundwater contamination may be later identified, where the Port has primary or secondary responsibility. The potential liability for such risk cannot be reasonably made at this time.

A summary of environmental liabilities, included in noncurrent liabilities, at June 30 2009, is as follows:

|   | Environmental<br>Remediation | Monitoring and<br>Compliance | Total            |
|---|------------------------------|------------------------------|------------------|
| Environmental liabilities at July 1, 2008 (as restated) | \$ 27,630                    | \$ 250                       | \$ 27,880        |
| Current year claims and changes in estimates            | -                            | 244                          | 244              |
| Vendor payments   | (130)                        | -                            | (130)            |
| Environmental liabilities at June 30, 2009              | <u>\$ 27,500</u>             | <u>\$ 494</u>                | <u>\$ 27,994</u> |

**(c) San Francisco Water Enterprise**

The San Francisco Water Enterprise (Water Enterprise) was established in 1930. The Water Enterprise, which consists of a system of reservoirs, storage tanks, water treatment plants, pump stations, and pipelines, is engaged in the collection, transmission and distribution of water to the City and certain suburban areas. The Water Enterprise delivers water, approximately 86,986 million gallons annually, to a total population of approximately 2.5 million people who reside primarily in four Bay Area counties (San Francisco, San Mateo, Santa Clara and Alameda).

The San Francisco Public Utilities Commission (the Commission), established in 1932, provides the operational oversight for the Water Enterprise, Hetch Hetchy Water and Power (Hetch Hetchy), and the San Francisco Wastewater Enterprise. Until August 1, 2008, the Commission consists of five members appointed by the Mayor who are responsible for determining such matters as the rates and charges for services, approval of contracts, and organizational policy. Proposition E, the City's Charter Amendment approved by the voters in the June 3, 2008 elections, terminated the terms of the existing Commission members, changed the process of appointing new members and set qualifications for all members. Under the amended Charter, the Mayor continues to nominate candidates to the Commission, but nominees do not take office until the Board of Supervisors votes to approve their appointments by a majority (at least 6 members).

**Pledged Revenues** – The Water Enterprise has pledged future revenues to repay various bonds. Proceeds from the revenue bonds provided financing for various capital construction projects and to refund previously issued bonds. These bonds are payable solely from revenues of the Water Enterprise and are payable through the year ending 2036. Annual principal and interest payments on the bonds are expected to require less than 56% of future revenues through the year 2036.

The original amount of revenue bonds issued, total principal and interest remaining, principal and interest paid during 2009 and applicable revenues for 2009 are as follows:

|   |              |
|---|--------------|
| Bonds issued with revenue pledge                            | \$ 1,108,500 |
| Principal and interest remaining due at the end of the year | 1,549,883    |
| Principal and interest paid during the year                 | 69,585       |
| Net revenue for the year ended June 30, 2009                | 82,978       |

During fiscal year 2008-2009, water sales to suburban resale customers were \$131.8 million. As of June 30, 2009, the suburban resale customers owed the Water Enterprise approximately \$27.6 million under the Water Rate Agreement.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Commitments and Contingencies** – As of June 30, 2009, the Water Enterprise had outstanding commitments with third parties of \$303.4 million for various capital projects and for materials and supplies.

**Pollution Remediation Obligation** – In July 1999, the California Regional Water Quality Control Board (CRWQCB) issued a directive instructing the Water Enterprise to develop a remedial action plan (Plan) that addresses environmental contamination at certain real property owned by the Water Enterprise. In response to the directive, the Commission completed a remedial action plan and in August 2001 received the final directive from the CRWQCB to execute the plan. This environmental issue, along with the Water Enterprise's complete review of GASB Statement No. 49 pronouncement resulted in the reporting of \$3.3 million in fiscal year 2009. The Water Enterprise paid \$1.1 million in fiscal year 2009 in accordance with the remedial action plan.

**Transactions with Other Funds** – During the fiscal year ended June 30, 2009, \$1.1 million was transferred to other City departments, including \$0.9 million, representing a percentage of construction contracts to the Art Commission and \$0.2 million to the Fire Department for a water reclamation study.

The Water Enterprise purchases water from Hetch Hetchy. This amount, totaling approximately \$23 million, is included in the charges for services provided by other departments in the Water Enterprise's financial statements.

### **(d) Hetch Hetchy Water and Power Enterprise**

Hetch Hetchy Water and Power (Hetch Hetchy) was established as a result of the Raker Act of 1913, which granted water and power resources rights-of-way on the Tuolumne River in Yosemite National Park to the City. Hetch Hetchy is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity from that resource. Approximately 79% of the electricity is used by the City's municipal customers (e.g., the San Francisco Municipal Railway, the Recreation and Parks Department, the Port of San Francisco, San Francisco General Hospital, street lighting, Moscone Center, and the San Francisco Public Utilities Commission Water and Wastewater enterprises). Also a result of the 1913 Raker Act, energy produced above the City's Municipal Load is sold first to Modesto and Turlock Irrigation Districts (the Districts) to cover their pumping municipal load needs and any remaining energy either sold to other Municipalities and/or Government Agencies (not for resale) or deposited into an account under the City's agreement with PG&E.

Hetch Hetchy consists of a system of reservoirs, hydroelectric power plants, aqueducts, pipelines, and transmission lines. This system carries water and power more than 165 miles from the Sierra Nevada Mountains to customers in the City and portions of the surrounding San Francisco Bay Area.

Hetch Hetchy also purchases wholesale electric power from various energy providers that are used in conjunction with owned hydro resources to meet the power requirements of its customers. Operations and business decisions can be greatly influenced by market conditions, state and federal power matters before the California Public Utilities Commission (CPUC), the California Independent System Operator (CAISO) and the Federal Energy Regulatory Commission (FERC). Therefore, Hetch Hetchy serves as the City's representative at CPUC, CAISO and FERC forums and continues to monitor regulatory proceedings.

**Pledged Revenues** – Hetch Hetchy has pledged future revenues to repay Clean Renewable Energy Bonds which were issued in fiscal year 2009. Proceeds from the bonds provided financing for various capital construction projects. These bonds are payable solely from net power revenues of Hetch Hetchy and are payable through the year ending 2022. Annual principal and interest payments on the bonds are expected to require less than 1% of future revenues through the year 2022.

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The original amount of revenue bonds issued, total principal and interest remaining, principal and interest paid during 2009 and applicable revenues for 2009 are as follows:

|   |    |        |
|---|----|--------|
| Bonds issued with revenue pledge                            | \$ | 6,325  |
| Principal and interest remaining due at the end of the year |    | 5,903  |
| Principal and interest paid during the year                 |    | 422    |
| Net revenue for the year ended June 30, 2009                |    | 53,241 |

**Commitments and Contingencies** – As of June 30, 2009, Hetch Hetchy had outstanding commitments with third parties of \$22.3 million for various capital projects and other purchase agreements for materials and services.

Charges for services for the year ended June 30, 2009 include \$61.1 million in sales of power by Hetch Hetchy to other City Departments. Income from Hetch Hetchy is available for certain operations of the City.

Effective September 2007, the City renegotiated the Interconnection Agreement (agreement) with PG&E to provide transmission and distribution services on PG&E's system where needed to deliver the Hetch Hetchy's power to its customers. In addition, the PG&E agreement provides supplemental power and energy banking and other support services to Hetch Hetchy. The PG&E agreement provides audit rights to allows PG&E to review past billings paid by Hetch Hetchy and to retroactively (up to two years) adjust these payments as determined necessary. During fiscal year 2009, Hetch Hetchy purchased \$13.3 million of transmission, distribution services, and other support services from PG&E under the terms of the agreement.

To meet certain requirements of the Don Pedro Reservoir operating license, the City entered into an agreement with the Modesto and Turlock Irrigation Districts (the Districts) in which they would be responsible for an increase in water flow releases from the reservoir in exchange for annual payments from the City. Total payments were \$4.3 million in fiscal year 2009. The payments are to be made for the duration of the license, but may be terminated with one year's prior written notice after 2001. The City and the Districts have also agreed to monitor the fisheries in the lower Tuolumne River for the duration of the license. A maximum monitoring expense of \$1.4 million is to be shared between the City and the Districts over the term of the license. The City's share of the monitoring costs is 52% and the Districts are responsible for 48% of the costs.

In April 1988, Hetch Hetchy entered into a long-term power sales agreement (the Agreement) with the Districts. In June 2003, Hetch Hetchy amended the terms of the Agreement with the Modesto Irrigation District (MID). Under the terms of the amended and restated long-term power sales agreement, which became effective on January 1, 2003, the expiration date was shortened to December 31, 2007. The renegotiated agreement with MID became effective January 1, 2008, removed Hetch Hetchy's obligation to provide firm power, and eliminated MID's rights to excess energy from the Project. This agreement expires June 30, 2015. In April 2005, Hetch Hetchy amended the terms of the agreement with Turlock Irrigation District (TID). The settlement agreement between Hetch Hetchy and TID restates and amends the power sales agreement and terminates Hetch Hetchy's obligation to provide firm power at below market costs to TID to the end of the agreements term on June 30, 2015. Hetch Hetchy will continue to comply with the Raker Act by making water system generated hydropower available at cost to MID and TID for its agricultural pumping and municipal loads as energy is available. For fiscal year 2009, energy sales to the Districts totaled 258,268 MWhrs or \$6.5 million.

On January 21, 2003, the City's Board of Supervisors authorized the settlement of a lawsuit filed in January 2001 by the City, on behalf of the people of the State of California (the State), against certain energy companies. Under the terms of the settlement, the City received (i) four gas turbine generator sets valued at approximately \$33 million for use at two power plants, one within the City and one at

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

the San Francisco International Airport, (ii) future funding from a State administered fund (the Fund) to assist with the costs of sitting and developing electric generating equipment in the City, and (iii) payment to the City of \$0.5 million for attorney's fees and other expenses of litigation.

In conjunction with the execution of the settlement agreement, the Attorney General has received the first \$10.8 million from the defendants, and deposited that amount into the Fund. No receipts have been received subsequent to June 30, 2008. The City has actual costs incurred in the development of the facility of about \$18.2 million as of June 30, 2009. Also as of June 30, 2009, the City has requested and received a total of \$14.1 million for reimbursement from the Fund. Under the terms of the Agreement, the City only has claim to the proceeds held by the Fund to the extent that eligible costs are incurred and limited to reimbursement schedule. As such, the corresponding revenue will be recognized as eligible costs are incurred.

The City has no plans to complete the project and has submitted a proposal to the State for disposal of the combustion turbines, which is currently pending approval. Payments are past due from the State, pending an auditing of prior expenditures. The State will either approve or disallow expenditures and the sales plan to dispose of the combustion turbines.

Also in preparation of the combustion turbines for sale in fiscal year 2010, some entities have shown interest in modifying steam heating plants in San Francisco to cogenerate electricity for local consumption. The Commission is instructed to analyze the feasibility of these local cogeneration projects. If any of these projects demonstrate initial feasibility and environmental benefit, and requires purchase from the City a combustion turbine unit, the Commission is instructed to report to the Mayor and Board of Supervisors on what actions would allow for consideration of these projects.

### **(e) Municipal Transportation Agency**

The San Francisco Municipal Transportation Agency (SFMTA) is governed by the SFMTA Board of Directors. It is composed of the San Francisco Municipal Railway (MUNI), the San Francisco Municipal Railway Improvement Corporation (SFMRIC), and the Department of Parking and Traffic (DPT), and includes its five nonprofit garage corporations. Proposition E passed by the San Francisco voters in November 1999 amended the City Charter, calling for the creation of the SFMTA by consolidating MUNI and DPT by July 1, 2002. The incorporations are intended to support the City's *TransitFirst* Policy. MUNI is one of America's oldest public transit agencies, the seventh largest system in the United States. The DPT operations manage 40 City-owned garages and metered parking lots as well as all traffic engineering functions within the City. SFMRIC is a nonprofit corporation established to provide capital financial assistance on behalf of the City for the modernization of Muni by purchasing equipment and improving facilities.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The tables below reflect the financial information of MUNI, DPT, and the parking garages that are reported within the SFMTA, net of eliminations for \$20.1 million receivable, restricted cash and payables, and revenues of \$18.8 million and transfers in of \$141.3 million.

|  | <u>MUNI</u>         | <u>DPT</u>        | <u>Parking<br/>Garages</u> | <u>Eliminations</u>                        | <u>Total</u>        |
|--|---------------------|-------------------|----------------------------|--|---------------------|
| <b>Assets</b>                            |                     |                   |                            |  |                     |
| Current assets.....                      | \$ 248,574          | \$ 39,632         | \$ 2,941                   | \$ (1,553)                                 | \$ 289,594          |
| Noncurrent assets.....                   | <u>1,893,492</u>    | <u>28,045</u>     | <u>96,360</u>              | <u>(18,567)</u>                            | <u>1,999,330</u>    |
| Total assets.....                        | <u>2,142,066</u>    | <u>67,677</u>     | <u>99,301</u>              | <u>(20,120)</u>                            | <u>2,288,924</u>    |
| <b>Liabilities</b>                       |                     |                   |                            |  |                     |
| Current liabilities.....                 | 162,920             | 19,160            | 24,646                     | (20,120)                                   | 186,606             |
| Current liabilities payable              |                     |                   |                            |  |                     |
| from restricted assets.....              | 6,667               | -                 | -                          | -  | 6,667               |
| Noncurrent liabilities.....              | <u>187,057</u>      | <u>50,533</u>     | <u>28,723</u>              | <u>-</u>                                   | <u>266,313</u>      |
| Total liabilities.....                   | <u>356,644</u>      | <u>69,693</u>     | <u>53,369</u>              | <u>(20,120)</u>                            | <u>459,586</u>      |
| <b>Net assets</b>                        |                     |                   |                            |  |                     |
| Invested in capital assets,              |                     |                   |                            |  |                     |
| net of related debt.....                 | 1,864,522           | 2,532             | 35,805                     | -  | 1,902,859           |
| Restricted net assets.....               | 22,303              | 723               | 9,948                      | -  | 32,974              |
| Unrestricted net assets (deficit).....   | <u>(101,403)</u>    | <u>(5,271)</u>    | <u>179</u>                 | <u>-</u>                                   | <u>(106,495)</u>    |
| Total net assets (deficit).....          | <u>\$ 1,785,422</u> | <u>\$ (2,016)</u> | <u>\$ 45,932</u>           | <u>\$ -</u>                                | <u>\$ 1,829,338</u> |
| <b>Operating Results</b>                 |                     |                   |                            |  |                     |
|  | <u>MUNI</u>         | <u>DPT</u>        | <u>Parking<br/>Garages</u> | <u>Eliminations/<br/>Reclassifications</u> | <u>Total</u>        |
| Operating revenues.....                  | \$ 166,299          | \$ 66,326         | \$ 43,328                  | \$ (18,870)                                | \$ 257,083          |
| Operating expenses.....                  | <u>738,720</u>      | <u>102,825</u>    | <u>18,926</u>              | <u>-</u>                                   | <u>860,471</u>      |
| Net operating income (loss).....         | <u>(572,421)</u>    | <u>(36,499)</u>   | <u>24,402</u>              | <u>(18,870)</u>                            | <u>(603,388)</u>    |
| Nonoperating income (loss).....          | 112,310             | 128,685           | (1,490)                    | (3,933)                                    | 235,572             |
| Capital contributions.....               | 62,605              | -                 | -                          | (6,690)                                    | 55,915              |
| Transfers in.....                        | 331,021             | 53,271            | -                          | (134,681)                                  | 249,611             |
| Transfers out.....                       | <u>(4,413)</u>      | <u>(148,687)</u>  | <u>(22,803)</u>            | <u>164,174</u>                             | <u>(11,729)</u>     |
| Change in net assets.....                | <u>(70,898)</u>     | <u>(3,230)</u>    | <u>109</u>                 | <u>-</u>                                   | <u>(74,019)</u>     |
| Net assets at beginning of year.....     | <u>1,856,320</u>    | <u>1,214</u>      | <u>45,823</u>              | <u>-</u>                                   | <u>1,903,357</u>    |
| Net assets (deficit) at end of year..... | <u>\$ 1,785,422</u> | <u>\$ (2,016)</u> | <u>\$ 45,932</u>           | <u>\$ -</u>                                | <u>\$ 1,829,338</u> |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The data below reflect the operations of the parking garages operated by separate nonprofit corporations managed by SFMTA. Information about these nonprofit corporations for the year ended June 30, 2009 is as follows:

|  | Downtown<br>Parking | Uptown<br>Parking | Japan<br>Center<br>Garage | Ellis -<br>O'Farrell<br>Parking | Portsmouth<br>Plaza<br>Parking | Elimination | Total     |
|--|---------------------|-------------------|---------------------------|---------------------------------|--------------------------------|-------------|-----------|
| Operating revenues .....   | \$ 15,486           | \$ 15,895         | \$ 3,008                  | \$ 5,497                        | \$ 3,442                       | \$ -        | \$ 43,328 |
| Depreciation .....   | 690                 | 1,085             | 185                       | 365                             | 157                            | -           | 2,482     |
| Operating income .....   | 10,396              | 10,023            | 1,106                     | 1,594                           | 1,283                          | -           | 24,402    |
| Interest and other<br>non-operating<br>revenues (expenses) ..... | (383)               | (967)             | -                         | (168)                           | 28                             | -           | (1,490)   |
| Change in net assets .....                                       | 805                 | (754)             | 116                       | (127)                           | 69                             | -           | 109       |
| Capital assets, additions .....                                  | 684                 | 61                | -                         | 35                              | 202                            | -           | 982       |
| Capital assets, deletions .....                                  | (16)                | -                 | -                         | (10)                            | -                              | -           | (26)      |
| Net working capital (deficit) .....                              | (1,371)             | (1,118)           | 225                       | (2,226)                         | 1,353                          | (18,568)    | (21,705)  |
| Total assets .....   | 21,980              | 38,296            | 2,894                     | 14,087                          | 3,476                          | 18,568      | 99,301    |
| Total liabilities .....  | 9,572               | 18,708            | 304                       | 5,838                           | 379                            | 18,568      | 53,369    |
| Net assets .....   | 12,408              | 19,588            | 2,590                     | 8,249                           | 3,097                          | -           | 45,932    |
| Total debt outstanding .....                                     | \$ 8,725            | \$ 17,696         | \$ -                      | \$ 3,825                        | \$ -                           | \$ -        | \$ 30,246 |

**Operating and Capital Grants and Subsidies** – The City’s Annual Appropriation Ordinance provides funds to subsidize the operating deficits of MUNI and DPT determined by the City’s budgetary accounting procedures, subject to the appropriation process. The amount of General Fund subsidy to the SFMTA was \$229.7 million.

The SFMTA receives capital grants from various federal, state, and local agencies to finance transit-related property and equipment purchases. As of June 30, 2009, MUNI had approved capital grants with unused balances amounting to \$468.5 million. Capital grants receivable as of June 30, 2009 totaled \$13.9 million.

The SFMTA also receives operating assistance from various federal, state, and local sources, including Transit Development Act funds and sales tax allocations. As of June 30, 2009, MUNI had various operating grants receivable of \$23.5 million. In fiscal year 2009, the SFMTA’s operating assistance also includes BART American Disability Act (ADA) revenues of \$1.3 million and other federal, state and local grants of \$20 million to fund project expenses that are operating in nature.

The capital grants and operating assistance identified above include funds received and due from the San Francisco County Transportation Authority (SFCTA). During the fiscal year 2009, the SFCTA approved \$18.7 million in new capital grants and \$17.6 million in new operating grants for SFMTA. During the same period, SFMTA received total payments of \$8.7 million for capital grants and \$21.0 million in operating grants from the Authority. As of June 30, 2009, MUNI had \$0.6 million due from the SFCTA for capital grants and \$2.0 million due from the SFCTA for operating grants reported in due from other funds.

Proposition 1B is a ten-year \$20 billion transportation infrastructure bond that was approved by voters in November 2006. The bond measure was composed of several funding programs including the Public Transportation Modernization, Improvement and Service Enhancement Account program (PTMISEA) that is funding solely for public transit projects. MUNI received \$50 million in FY2008 for eight different projects and \$7 million in FY2009 for transit security-related projects. Proposition 1B funds do not require matching funds. These funds must be obligated within three years. The eligibility requirements for the PTMISEA program include rehabilitation of infrastructure, procurement of



## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

equipment and rolling stock, and investment in expansion projects. During fiscal year 2009, \$8.3 million drawdowns were made from these funds for the various eligible project costs.

The State Public Utilities Code requires that fare revenues must equal or exceed 33% of operating costs in order to qualify for an allocation of certain sales tax revenues available for public transit. Transit operators may add local support to fare revenues in order to calculate the fare recovery ratio. The City provides significant local support to SFMTA from parking revenues and the General Fund.

**Commitments and Contingencies** – The SFMTA has outstanding contract commitments of approximately \$68.4 million with third parties for various capital projects. Grant funding is available for a majority of this amount. The SFMTA also has outstanding commitments of approximately \$16.3 million with third parties for non-capital expenditures. Various local funding sources are used to finance these expenditures. The SFMTA is also committed to numerous capital projects for which it anticipates that federal and state grants will be the primary source of funding. The SFMRIC board of directors has authorized SFMRIC to extend financial guarantees to the SFMTA for certain projects totaling \$2.2 million.

### **Leveraged Lease-Leaseback of BRED A Vehicles – Tranches 1 and 2**

In April 2002 and in September 2003, following the approval of the Federal Transit Administration, SFMTA Board of Directors and the City's Board of Supervisors, MUNI entered into the leveraged lease-leaseback transactions for over 118 and 21, respectively, Breda light rail vehicles (the Tranche 1 and Tranche 2 Equipment). Each transaction also referred to as "sale in lease out" or "SILO", was structured as a head lease of the Equipment to separate special purpose trusts and a sublease of the Equipment back from such trusts. Under the respective sublease, MUNI may exercise an option to purchase the Tranche 1 Equipment on specified dates between November 2026 through January 2030 and Tranche 2 Equipment in January 2030, in each case, following the scheduled expiration dates of the subleases. During the terms of the subleases, MUNI maintains custody of the Tranche 1 and Tranche 2 Equipment and is obligated to insure and maintain the Tranche 1 and Tranche 2 Equipment throughout the life of each sublease.

MUNI received an aggregate of \$388.2 million and \$72.6 million, respectively in 2002 and 2003, from the equity investors in full prepayment of the head lease. MUNI deposited a portion of the prepaid head lease payments into an escrow and deposited a portion with a debt payment undertaker whose repayment obligations are guaranteed by Financial Security Assurance (FSA), a bond insurance company that is currently rated "AAA" by Standard & Poor's and "Aa3" by Moody's Investor Services. The terms of the SILO documents require MUNI replace FSA as guarantor of debt payment undertaker if its ratings are downgraded below BBB+/Baa1 by Standard & Poor's and Moody's, respectively. FSA's current ratings satisfy this requirement. In addition, FSA provided a surety policy with respect to each SILO to guarantee potential payments in the event such transaction is terminated in whole or in part prior to the sublease expiration date. The terms of the SILO documents require the City to replace FSA as surety provider if FSA's ratings are downgraded below "AA-/Aa3 by Standard & Poor's and Moody's, respectively." FSA's current ratings satisfy this requirement. Although S&P has placed FSA on "credit watch with negative implications," and Moody's indicated that FSA's outlook is "developing," it is not known whether or to what level downgrades, if any, may occur. Failure of the City to replace FSA following a downgrade within a specified period of time could allow the investors, in effect, to issue a default notice to MUNI. Because replacement of FSA in either of its roles as a debt payment undertaker guarantor or surety may not be practicable, MUNI could be liable to pay a termination cost as provided in certain schedules of the SILO transaction documents. These early termination costs are in the nature of liquidated damages. The scheduled termination costs as of June 30, 2009, after giving effect to the market value of the securities in the escrow account, would approximate \$108.1 million. The scheduled termination costs increase over the next several years.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The escrows were invested in U.S. agency securities with maturity dates that correspond to the purchase option dates in each sublease. Although these escrows do not represent a legal defeasance of MUNI's obligations under the sublease, management believes that these transactions are structured in such a way that it is not probable that MUNI will need to access other monies to make sublease payments. Therefore, the assets and sublease obligations are not recorded on the financial statements of the SFMTA as of June 30, 2009.

As a result of the cash transactions above, MUNI recorded deferred revenue of \$35.5 million and \$4.4 million in fiscal years 2002 and 2003, respectively, for the difference between the amounts received of \$388.2 million and \$72.6 million, respectively, and the amounts paid to the escrows and the debt payment undertaker of \$352.7 million and \$67.5 million. The deferred revenue will be amortized over the life of the sublease. The deferred revenue amortized amounts were \$1.3 million and \$0.2 million in fiscal year 2009.

As of June 30, 2009, the outstanding payments to be made on the sublease through the end of the sublease term are \$84.8 million and \$51.4 million, for Tranche 1 and Tranche 2, respectively, and the payments to be made on the purchase option, if exercised, would be \$680.8 million and \$154.2 million. These payments are to be funded from the amounts in escrow and by the payment undertaker. If MUNI does not exercise the purchase option, MUNI would be required to either: 1) pay service and maintenance costs related to the continued operation and use of the vehicles beyond the term of the sublease; or 2) arrange for another party to be the "service recipient," under a "service contract," and to perhaps guarantee the obligations of that party under the service contract if the replacement service recipient does not meet specified credit or net worth criteria.

### **(f) Laguna Honda Hospital**

The Laguna Honda Hospital (LHH) is a skilled nursing facility which specializes in serving elderly and disabled residents. The operations of LHH are subsidized by the City's General Fund. It is the City's policy to fund operating deficits of the enterprise on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Any amount not required for the purpose of meeting an enterprise fund deficit shall be transferred back to the General Fund at the end of each fiscal year, unless otherwise approved by the Board of Supervisors. For the fiscal year ended June 30, 2009, the subsidy for LHH was approximately \$55.5 million.

**Net Patient Services Revenue** – Net patient services revenues are recorded at the estimated net realizable amounts from patients, third-party payers and others for services rendered, including a provision for doubtful accounts and estimated retroactive adjustments under reimbursement agreements with federal and state government programs and other third-party payers. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined.

Patient accounts receivable are recorded net of estimated allowances, which include allowances for contractals, bad debt, and administrative write-offs. These allowances are based on closed account history.

**Third Party Payer Agreements** – LHH has agreements with third-party payers that provide for reimbursement to LHH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the hospital's established rate for services and amounts reimbursed by third-party payers. Medicare and Medi-Cal are the major third-party payers with whom such agreements have been established. Laws and regulations governing the Medicare and Medi-Cal programs are complex and subject to interpretation. LHH believes that it is in compliance with all applicable laws and regulations and is not aware of any pending or threatened investigations involving allegations of potential wrongdoing. While no such regulatory inquiries have been made, compliance with such laws and regulations can be subject to

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

future government review and interpretation as well as significant regulatory action including fines, penalties and exclusion from the Medicare and Medi-Cal programs.

During the fiscal year ended June 30, 2009, LHH's patient receivables and charges for services were as follows:

|                                      | Patient Receivables, net |                 |               |                  |
|--------------------------------------|--------------------------|-----------------|---------------|------------------|
|                                      | Medi-Cal                 | Medicare        | Other         | Total            |
| Gross Accounts Receivable            | \$ 39,605                | \$ 2,155        | \$ 309        | \$ 42,069        |
| Less:                                |                          |                 |               |                  |
| Provision for Contractual Allowances | (13,286)                 | (723)           | (104)         | (14,113)         |
| Total, net                           | <u>\$ 26,319</u>         | <u>\$ 1,432</u> | <u>\$ 205</u> | <u>\$ 27,956</u> |

|                                      | Net Patient Service Revenue |                 |               |                   |
|--------------------------------------|-----------------------------|-----------------|---------------|-------------------|
|                                      | Medi-Cal                    | Medicare        | Other         | Total             |
| Gross Revenue                        | \$ 204,375                  | \$ 11,120       | \$ 1,593      | \$ 217,088        |
| Less:                                |                             |                 |               |                   |
| Provision for Contractual Allowances | (92,159)                    | (4,753)         | (802)         | (97,714)          |
| Provision for Bad Debt               | (743)                       | -               | -             | (743)             |
| Total, net                           | <u>\$ 111,473</u>           | <u>\$ 6,367</u> | <u>\$ 791</u> | <u>\$ 118,631</u> |

Because Medi-Cal reimbursement rates are less than LHH's established charges rates, LHH is eligible to receive supplemental federal funding. During fiscal year ended June 30, 2009, LHH accrued approximately \$15 million revenue as a result of matching federal funds to local funds.

**Replacement Project** – The California Hospital Facilities Safety Act (SB 1953) specifies certain requirements that must be met at various dates in order to increase the probability that LHH could maintain uninterrupted operations following major earthquakes. By January 1, 2008, all general acute care buildings must be life safe. By January 1, 2030, all general acute care inpatient buildings must be operational after an earthquake. In December 2001, LHH finalized and submitted a plan to the State of California indicating that the Laguna Honda Hospital Replacement Project will be fully operational by 2013 and thereby in full compliance with the 2030 requirements. A five-year extension for the January 2008 deadline was requested and granted, postponing the deadline to 2013.

In November 1999, San Francisco voters approved Proposition A, a ballot measure authorizing the City to issue general obligation bonds to finance the acquisition, improvement, construction and/or reconstruction of a new health care, assisted living and/or other type of continuing care facility or facilities to replace Laguna Honda Hospital (the Replacement Project). Proposition A requires an increase in property taxes to pay for the bonds. In addition, Proposition A stipulates that \$100 million of tobacco settlement funds received by the City, excluding \$1 million set aside each year for smoking education and prevention programs, may be used to pay for some construction of the Replacement Project, as well as to offset the cost to property owners of repaying the bonds. As of June 30, 2009, general obligation bonds in the amount of \$299 million have been sold to fund the Replacement Project. During fiscal year ended June 30, 2009, LHH recognized \$19.8 million in tobacco settlement revenues as other non-operating revenues.

As of June 30, 2009, LHH has entered into various purchase contracts totaling approximately \$53.7 million that are related to future construction for the Replacement Project.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**(g) San Francisco General Hospital Medical Center**

San Francisco General Hospital Medical Center (SFGH) is an acute care hospital. The operations of SFGH are subsidized by the City's General Fund. It is the City's policy to fully fund enterprise operations on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Any amount not required for the purpose of meeting an enterprise fund deficit shall be transferred back to the General Fund at the end of each fiscal year, unless otherwise approved by the Board of Supervisors. For the year ended June 30, 2009, the subsidy for SFGH was \$116 million.

**Net Patient Services Revenue** – Net patient services revenues are recorded at the estimated net realizable amounts from patients, third-party payers and others for services rendered, including a provision for doubtful accounts and estimated retroactive adjustments under reimbursement agreements with federal and state government programs and other third-party payers. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined.

Patient accounts receivable are recorded net of estimated allowances, which include allowances for contractuels, bad debt, and administrative write-offs. These allowances are based on closed account history.

**Third Party Payer Agreements** – SFGH has agreements with third-party payers that provide for reimbursement to SFGH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between SFGH's established rates and amounts reimbursed by third-party payers. Major third-party payers with whom such agreements have been established are Medicare, Medi-Cal, and the State of California through the Medi-Cal Hospital/Uninsured Care Demonstration Project and Short-Doyle mental health programs. Laws and regulations governing the Medicare and Medi-Cal programs are complex and subject to interpretation. SFGH believes that it is in compliance with all applicable laws and regulations and is not aware of any pending or threatened investigations involving allegations of potential wrongdoing. While no such regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as significant regulatory action including fines, penalties and exclusion from the Medicare and Medi-Cal programs.

During the fiscal year ended June 30, 2009, SFGH's patient receivables and charges for services were as follows:

|                                      | Patient Receivables, net |                  |               |                  |
|--------------------------------------|--------------------------|------------------|---------------|------------------|
|                                      | Medi-Cal                 | Medicare         | Other         | Total            |
| Gross Accounts Receivable            | \$ 140,170               | \$ 56,166        | \$ 69,877     | \$ 266,213       |
| Less:                                |                          |                  |               |                  |
| Provision for Contractual Allowances | (108,931)                | (43,648)         | (54,304)      | (206,883)        |
| Provision for Bad Debt               | -                        | -                | (15,361)      | (15,361)         |
| Total, net                           | <u>\$ 31,239</u>         | <u>\$ 12,518</u> | <u>\$ 212</u> | <u>\$ 43,969</u> |

## CITY AND COUNTY OF SAN FRANCISCO

### Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

| Net Patient Service Revenue          |            |            |            |              |
|--------------------------------------|------------|------------|------------|--------------|
|                                      | Medi-Cal   | Medicare   | Other      | Total        |
| Gross Revenue                        | \$ 622,816 | \$ 283,215 | \$ 664,886 | \$ 1,570,917 |
| Less:                                |            |            |            |              |
| Provision for Contractual Allowances | (547,296)  | (167,475)  | (361,419)  | (1,076,190)  |
| Provision for Bad Debt               | -          | -          | (56,888)   | (56,888)     |
| Total, net                           | \$ 75,520  | \$ 115,740 | \$ 246,579 | \$ 437,839   |

California's Medi-Cal Hospital/Uninsured Care Demonstration Project (Demonstration) is a new system for paying selected hospitals for hospital care provided to Medi-Cal and uninsured patients and replaces funding previously provided through California State Senate Bills 855 and 1255. The Demonstration was negotiated between the State of California's Department of Health Services and the Federal Centers for Medicare and Medicaid Services last year, and covers the period from July 1, 2005 to June 30, 2010. Under the Demonstration, payments for public hospitals are comprised of: 1) fee-for-service cost-based reimbursement for inpatient hospital services; 2) Disproportionate Share Hospital payments; and 3) distribution from a pool of federal funding for uninsured care, known as the Safety Net Care Pool (SNCP). The nonfederal share of these three payments will be provided by the public hospitals, primarily through certified public expenditures, whereby the hospital would expend its local funding for services to draw down the federal financial participation. Revenues recognized under the Demonstration approximated \$114 million for the fiscal year ended June 30, 2009. Beginning in fiscal year 2008, the State created the Health Care Coverage Initiative (HCCI), allowable under the Demonstration, to expand healthcare coverage for eligible low-income, uninsured individuals using an annual allotment of federal funds from the SNCP. On September 1, 2007, the City entered in to a contract with the State to participate in HCCI and was allocated \$73.1 million over 3 years. As of June 30, 2009, SFGH has accrued and recognized \$24.6 million. The HCCI covers a subset of the Healthy San Francisco population, primarily those individuals at or below 200% of the federal poverty level and who meet citizenship requirements. Refer to the Healthy San Francisco Program footnote.

In addition, SFGH was reimbursed by the State of California, under the Short-Doyle Program, for mental health services provided to qualifying residents based on an established rate per unit of service not to exceed an annual negotiated contract amount. During the year ended June 30, 2009, reimbursement under the Short-Doyle Program amounted to approximately \$5.3 million and is included in other operating revenue.

**Deferred Credits and Other Liabilities** – As of June 30, 2009, SFGH recorded approximately \$52.4 million in deferred credits and other liabilities, which was comprised of \$34.7 million in deferred credits and \$17.7 million in Third Party Settlements Payable.

**Charity Care** – SFGH provides care without charge or at amounts less than its established rates to patients who meet certain criteria under its charity care policy. Charges foregone based on established rates were \$155 million and estimated costs and expenses to provide charity care were \$64 million in fiscal year 2008-2009.

**Other Non-Operating Revenues** – The State of California provides support to SFGH through a realignment of funding provided from vehicle license fees and sales tax allocated to California's counties. SFGH recognized \$52.8 million as other non-operating revenue for the year ended June 30, 2009, for realignment funding.

State of California Proposition 99, the Tobacco Tax Initiative, allocates funds to counties for health care services to indigent persons and others who are unable to pay for health care services. Allocation for Proposition 99 funds was eliminated by the State of California in FY08-09.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Contract with the University of California San Francisco** – The City contracts on a year-to-year basis on behalf of SFGH with the University of California (UC). Under the contract, SFGH serves as a teaching facility for UC professional staff, medical students, residents, and interns who, in return, provide medical and surgical specialty services to SFGH's patients. The total amount for services rendered under the contract for the year ended June 30, 2009, was approximately \$91.6 million.

**SFGH Rebuild** – In 1996, California passed Senate Bill 1953, mandating that all California acute care hospitals meet new seismic safety standards by 2013. In January 2001, the San Francisco Health Commission approved a resolution to support a rebuild effort for the hospitals, and the Department of Public Health conducted a series of planning meetings to review its options. It became evident that rebuilding rather than retrofitting was required, and that rebuilding SFGH presented a unique opportunity for the Department of Public Health to make system-wide as well as structural improvements in its delivery of care for patients in 2013 and beyond.

In October 2005, the San Francisco Health Commission accepted the Mayor's Blue Ribbon Committee recommendation to rebuild the hospital at its current Potrero Avenue location. A site feasibility study was concluded in September 2006 and showed a compliant hospital can be built on the west lawn without demolishing the historic buildings or other buildings. An institutional master plan, a hazardous materials assessment, a geotechnical analysis and rebuild space program have all been completed in fiscal year 2006-2007. Schematic design of the new building is complete and the project cost is estimated at \$887.4 million.

Majority of the funding will be through issuance of bonds. In November 2008, San Francisco voters approved Proposition A, a ballot measure that authorized the City to issue general obligation bonds for the rebuild of the hospital. As of June 30, 2009, General Obligation Bonds in the amount of \$131.7 million have been sold to fund the hospital rebuild. The General Obligation Bonds proceeds are recorded in the City's Governmental Capital Projects Funds.

As of June 30, 2009, SFGH has entered into various purchase contracts totaling approximately \$2.2 million that are related to future construction for the Replacement Project.

**HEALTHY SAN FRANCISCO Program** – In July 2007, the City and County of San Francisco Department of Public Health implemented Healthy San Francisco (HSF). HSF is a program to provide health care for the uninsured residents using a medical home model, with an emphasis on wellness and preventive care. Persons between the ages of 18-64 are eligible and persons whose income is at or below 500% of the federal poverty level are eligible for a subsidy.

As of June 30, 2009, over 43,000 participants have enrolled in the program, representing 72% of the estimated 60,000 potential population.

### **(h) San Francisco Wastewater Enterprise**

The San Francisco Wastewater Enterprise (Wastewater Enterprise), formerly known as the San Francisco Clean Water Program, was established in 1977 following the transfer of all sewage-system-related assets and liabilities of the City to the Wastewater Enterprise pursuant to bond resolution to account for the City's municipal sewage treatment and disposal system.

The Wastewater Enterprise collects, transmits, treats, and discharges sanitary and stormwater flows generated within the City for the protection of public health and environmental safety. In addition, the Wastewater Enterprise serves on a contractual basis certain municipal customers located outside of the City limits, including the North San Mateo County Sanitation District No. 3, Bayshore Sanitary District, and the City of Brisbane. The Wastewater Enterprise recovers cost of service through user fees based on the volume and strength of sanitary flow. The Wastewater Enterprise serves approximately 150,000 residential accounts, which discharge about 19.0 million units of sanitary flow

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

per year (measured in hundreds of cubic feet, or ccf) and approximately 22,000 non-residential accounts, which discharge about 9.2 million units of sanitary flow per year.

**Pledged Revenues** – Wastewater Enterprise’s revenue, which consists mainly of sewer service charges, is pledged for the payment of principal and interest on various revenue bonds. Proceeds from the bonds provided financing for various capital construction projects and to refund previously issued bonds. These bonds are payable solely from net power revenues of Wastewater Enterprise and are payable through the year ending 2026. Annual principal and interest payments on the bonds are expected to require less than 27% of future revenues through the year 2026.

The original amount of revenue bonds issued, total principal and interest remaining, principal and interest paid during 2009 and applicable revenues for 2009 are as follows:

|   |            |
|---|------------|
| Bonds issued with revenue pledge                            | \$ 396,270 |
| Principal and interest remaining due at the end of the year | 382,837    |
| Principal and interest paid during the year                 | 50,311     |
| Net revenue for the year ended June 30, 2009                | 71,130     |

**Commitments and Contingencies** – As of June 30, 2009, Wastewater Enterprise had outstanding commitments with third parties for capital projects and for materials and services totaling \$23.8 million.

**Pollution Remediation Obligations** – The City and the Enterprise have been listed as potentially responsible parties in the clean-up effort of Yosemite Creek due to the Enterprise’s role in conveying contaminated flows to the receiving waters through the sewerage system. Yosemite Creek has been identified as having toxic sediments, primarily polychlorinated biphenyls. The U.S. Environmental Protection Agency is moving forward with a clean-up plan for these sediments. Contaminated flows emanating from a local industrial discharger in the drainage areas to Yosemite Creek is the likely responsible source of the contamination. As of June 30, 2009, the environmental liability reported in the accompanying statements of net assets is \$375, based on estimated contractual costs.

**Transactions with Other Funds** – The Wastewater Enterprise purchases electricity from Hetch Hetchy at market rates. The amount was \$8.6 million for the year ended June 30, 2009, and has been included in services provided by other departments.

The City’s Department of Public Works provides certain engineering and other services to the Wastewater Enterprise and charges amounts designed to recover its costs. These services are primarily related to street cleaning, engineering, building repair, and sewer repair. This amount charged was approximately \$16.0 million for the year ended June 30, 2009 and has been included in services provided by other departments.

A variety of other City departments provide services such as purchasing, legal, data processing, telecommunications, and human resources to the Wastewater Enterprise and charge amounts designed to recover those departments’ costs. These charges total approximately \$7.0 million for the year ended June 30, 2009 and have been included in services provided by other departments.

**(i) San Francisco Market Corporation**

The San Francisco Market Corporation is a non-profit corporation organized to acquire, construct, finance, and operate a produce market. The information about this non-profit corporation is presented in the financial statements of the proprietary funds as a non-major fund.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### (12) SAN FRANCISCO REDEVELOPMENT AGENCY

The Redevelopment Agency of the City and County of San Francisco (the Agency) is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Since the organization of the Agency in 1948, the Agency has completed four redevelopment project areas and twelve redevelopment areas are now underway. In addition, the Agency has completed a feasibility study on the Mid Market Survey Area and the redevelopment plan has been submitted to the Board of Supervisors for review. A feasibility study is underway for Bayview Hunters Point Survey Area designated by the Board of Supervisors.

The Agency has no direct taxing power and does not have the power to pledge the general credit or taxing power of the City, the State of California or any political subdivision thereof. However, California's Health and Safety Code allows redevelopment agencies with appropriate approvals of the local legislative bodies to recover costs of financing public improvements from increased tax revenues (tax increment) associated with increased property values of individual project areas. During the year, the Agency's revenue from property tax increment was \$86.7 million.

The Public Initiatives Development Corporation (PIDC) was formed in May of 2002 to develop affordable housing on the Agency's behalf. On November 12, 2004, PIDC and Wincopin Circle, LLLP formed a limited partnership, Plaza Apartments Associates, L.P. (the Partnership). PIDC is the managing general partner and owns a 0.01% interest in the partnership. Wincopin Circle, LLLP is a limited partner and owns a 99.99% interest. Wincopin Circle, LLLP transferred its interest in the Partnership to the Housing Outreach Fund XI Limited Partnership, effective December 24, 2004. The Partnership completed construction of a 106-unit affordable housing project in the South of Market project area in January 2006. As of June 30, 2008, 100% of the units were leased. The Agency reports the investment in the Partnership under the equity method, based on the value of the assets and liabilities transferred to the Partnership.

California Health and Safety Code Section 33334.3 requires the Agency to set aside 20% of the proceeds from its incremental property tax revenues for expenditures for low and moderate income housing. Related interest earned on these funds must also be set aside for such purposes. The Agency established the City-wide Housing Capital Project Account to account for this commitment and has budgeted \$579 million for such expenditures since its inception. The Agency has expended \$429 million for low- and moderate-income housing since its inception.

***Pledged Revenues for Bonds*** – The Agency's Tax Allocation Bonds are equally and ratably secured by the pledge and lien of the Agency's tax increment revenue. These revenues have been pledged until the year 2038, the final maturity date of the bonds. The total principal and interest remaining on these bonds is approximately \$1.1 billion. The tax increment revenue recognized during the year ended June 30, 2009 was \$89.1 million as against the total debt service payment of \$60.8 million.

The Agency's Moscone Convention Center Lease Revenue Bonds are secured by the pledge of the capital lease revenue received by the Agency from the City. These revenues have been pledged until the year 2025, the final maturity date of the bonds. The total principal and interest remaining on these bonds is approximately \$209.0 million. The lease revenue recognized during the year ended June 30, 2009 was \$18.6 million as against the total debt service payment of \$18.6 million.

The Agency's Hotel Tax Lease Revenue Bonds are secured by the pledge and lien of the hotel tax revenue received by the Agency from the City. These revenues have been pledged until the year 2026, the final maturity date of the bonds. The total principal and interest remaining on these bonds is approximately \$84.6 million. The tax increment revenue recognized during the fiscal year ended June 30, 2009 was \$5.3 million as against the total debt service payment of \$5.6 million.



## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Commitments and Contingencies** – The Agency had commitments under contracts for capital improvements of approximately \$53.8 million as of June 30, 2009.

In order to facilitate construction and rehabilitation in the City, various community district facility bonds and mortgage revenue bonds with an aggregate outstanding balance of approximately \$637 million as of June 30, 2009 have been issued by the Agency on behalf of various developer and property owners who retain full responsibility for the repayment of the debt. When these obligations are issued, they are secured by the related mortgage indebtedness and special assessment taxes, and, in the opinion of management, are not considered obligations of the Agency or the City and are therefore not included in the accompanying financial statements. Debt service payments will be made by developers or property owners.

The Agency provides standby payment agreements in conjunction with its issuance of Mortgage Revenue Bonds wherein the Department of Housing and Urban Development (HUD) guarantees Housing Assistance Payments (HAP) subsidized under Section 8 for multifamily residential facilities. If the HAP contract expires and is not renewed or is substantially reduced, the Agency will be required to pay the difference. The estimated maximum obligation until June 30, 2019 over the terms of all standby payment agreements is \$43.3 million. As of June 30, 2009, management has designated \$4.3 million for standby payment agreements. It is management's intent to designate 10% of the estimated maximum obligation.

### (13) TREASURE ISLAND DEVELOPMENT AUTHORITY

The Treasure Island Development Authority (TIDA) is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. The TIDA is governed by seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabitants of the City.

The mission of TIDA is to redevelop the former Naval Station Treasure Island and to manage its integration with the City in compliance with federal, state and City guidelines (including the California Tidelands Trust) to maximize revenues to the City's General Fund; to create new job opportunities for San Francisco residents, including assuring job opportunities for homeless and economically disadvantaged residents; to increase recreational and bay access venues for San Francisco and Bay Area residents; and to promote the welfare and well being of the citizens of San Francisco.

The services provided by TIDA include negotiating the acquisition of former Naval Station Treasure Island with the U.S. Navy and establishing the Treasure Island Redevelopment Project; renting Treasure Island facilities leased from the U.S. Navy to generate revenues sufficient to cover operating costs; maintaining Treasure Island facilities owned by the U.S. Navy which are not leased to the TIDA or the City; providing facilities for special events, film production and other commercial business uses; providing approximately 800 housing units; and overseeing the U.S. Navy's toxic remediation activities on the former naval base.

In early 2000, TIDA initiated a master developer selection process, culminating in the selection of Treasure Island Community Development, LLC (TICD) in March 2003. TIDA and TICD entered into an Exclusive Negotiating Agreement in 2003, and began work on the Development Plan and Term Sheet for the Redevelopment of Naval Station Treasure Island (Development Plan). The Development Plan represented the culmination of nearly seven years of extensive public discourse about the future of Treasure Island, and was the product of the most extensive public review process for a large development project in the City's History. The Development Plan was endorsed by the TIDA Board and the San Francisco Board of Supervisors in December 2006.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

The 2006 endorsement of the Development Plan marked a very important milestone in the project, as it has very specifically guided the enormous efforts undertaken since then to make the ambitious redevelopment plans for Treasure Island a reality.

**(14) INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

“Due to” and “due from” balances have primarily been recorded when funds overdraw their share of pooled cash or when there are transactions between entities where one or both entities do not participate in the City’s pooled cash or when there are short-term loans between funds. The composition of interfund balances as of June 30, 2009, is as follows:

**Due to/from other funds:**

| <u>Receivable Fund</u>                  | <u>Payable Fund</u>                 | <u>Amount</u>    |
|---|-------------------------------------|------------------|
| General                                 | Nonmajor Governmental Funds         | \$ 7,536         |
|   | Internal Service Funds              | 285              |
|   | Municipal Transportation Agency     | 170              |
|   | San Francisco Water Enterprise      | 23               |
|   | Laguna Honda Hospital               | 16,373           |
|   |                                     | <u>24,387</u>    |
| Nonmajor Governmental Funds             | Nonmajor Governmental Funds         | 351              |
|   | Internal Service Funds              | 2,823            |
|   | Municipal Transportation Agency     | 1,000            |
|   | <u>4,174</u>                        |                  |
| Laguna Honda Hospital                   | Nonmajor Governmental Funds         | 22,464           |
|   | Internal Service Funds              | 33               |
|   | <u>22,497</u>                       |                  |
| San Francisco Water Enterprise          | Nonmajor Governmental Funds         | 52               |
|   | Municipal Transportation Agency     | 145              |
|   | <u>197</u>                          |                  |
| Hetch Hetchy Water and Power Enterprise | General Fund                        | 1,003            |
|   | Nonmajor Governmental Funds         | 10,718           |
|   | Port of San Francisco               | 736              |
|   | General Hospital Medical Center     | 1,645            |
|   | San Francisco Wastewater Enterprise | 556              |
|   | <u>14,658</u>                       |                  |
| Municipal Transportation Agency         | Nonmajor Governmental Funds         | 2,705            |
|   | <u>2,705</u>                        |                  |
| San Francisco Wastewater Enterprise     | Nonmajor Governmental Funds         | 31               |
|   | <u>31</u>                           |                  |
| Total                                   |                                     | <u>\$ 68,649</u> |

**Interfund transactions between the primary government and component units:**

| <u>Receivable Entity</u>                | <u>Payable Entity</u>                                  | <u>Amount</u> |
|---|--|---------------|
| Primary government - governmental fund  | Component unit - San Francisco Redevelopment Agency    | \$ 9,466      |
| Hetch Hetchy Water and Power Enterprise | Component unit - Treasure Island Development Authority | \$ 4,427      |
| Primary government - governmental fund  | Component unit - Treasure Island Development Authority | \$ 2,272      |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

| Transfers Out:<br>Funds                           | Transfers In:<br>Funds |                       |                        |                                 |                                 |                 |                       | Total             |
|---|------------------------|-----------------------|------------------------|---------------------------------|---------------------------------|-----------------|-----------------------|-------------------|
|   | General Fund           | Nonmajor Governmental | Internal Service Funds | Municipal Transportation Agency | General Hospital Medical Center | Port            | Laguna Honda Hospital |                   |
| General Fund.....                                 | \$ -                   | \$ 148,341            | \$ 132                 | \$ 229,691                      | \$ 116,862                      | \$ -            | \$ 55,884             | \$ 550,910        |
| Nonmajor governmental funds .....                 | 21,501                 | 52,441                | 123                    | 19,920                          | -                               | 3,644           | 97,639                | 195,268           |
| Internal service funds .....                      | 29                     | -                     | -                      | -                               | -                               | -               | -                     | 29                |
| San Francisco International Airport.....          | 26,849                 | -                     | -                      | -                               | -                               | -               | -                     | 26,849            |
| Water Enterprise .....                            | 214                    | 929                   | -                      | -                               | -                               | -               | -                     | 1,143             |
| Hetch Hetchy Water and Power Enterprise.....      | 244                    | 58                    | -                      | -                               | -                               | -               | -                     | 302               |
| Municipal Transportation Agency.....              | -                      | 11,729                | -                      | -                               | -                               | -               | -                     | 11,729            |
| San Francisco General Hospital Medical Center.... | 61,497                 | -                     | -                      | -                               | -                               | -               | 210                   | 61,707            |
| Laguna Honda Hospital                             | 25,861                 | 3,000                 | -                      | -                               | -                               | -               | -                     | 28,861            |
| Total transfers out.....                          | <u>\$ 136,195</u>      | <u>\$ 216,498</u>     | <u>\$ 255</u>          | <u>\$ 249,611</u>               | <u>\$ 116,862</u>               | <u>\$ 3,644</u> | <u>\$ 153,733</u>     | <u>\$ 876,798</u> |

The \$550.9 million General Fund transfer out includes a total of \$401.2 million in operating subsidies to Municipal Transportation Agency, San Francisco General Hospital Medical Center (SFGH), and Laguna Honda Hospital (note 11). The transfer of \$148.3 million from the General Fund to the nonmajor governmental funds is to provide support to various City programs such as the Public Library and Children and Families Fund, as well as to provide resources for the payment of debt service. The transfers between the nonmajor governmental funds are to provide support for various City programs and to provide resources for the payment of debt service.

San Francisco International Airport transferred \$26.8 million to the General Fund, representing a portion of concession revenue (note 11(a)). The General Fund received transfers in of \$36.5 million from SFGH for the SB 855 matching program reimbursement (note 11(g)) and \$25.0 million to reimburse the General Fund for expenditures related to the SFGH rebuild project. In addition, Laguna Honda Hospital transferred \$25.9 million to reimburse the General Fund for expenditures related to Laguna Honda Hospital's capital activities.

The \$19.9 million transferred to the Municipal Transportation Agency from a nonmajor governmental fund represented capital and operating transfers from San Francisco County Transportation Authority. The \$75.2 million transfer from nonmajor governmental funds to Laguna Honda Hospital for capital projects was funded by the Laguna Honda Hospital General Obligation Bonds in the City Facilities Improvement Fund. The \$22.4 million transfer from nonmajor governmental funds to Laguna Honda Hospital for capital projects was funded by the Laguna Honda Hospital Certificate of Participation Bonds in the City Facilities Improvement Fund. The \$3.6 million transfer from nonmajor governmental funds to the Port of San Francisco is for a capital transfer funded by the 2008 Clean & Safe Park Bond in the Capital Facilities Improvement Fund.

**(15) COMMITMENTS AND CONTINGENT LIABILITIES**

**(a) Grants and Subventions**

Receipts from federal and state grants and other similar programs are subject to audit to determine if the monies were expended in accordance with appropriate statutes, grant terms and regulations. The City believes that no significant liabilities will result.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

**(b) Operating Leases**

The City has noncancelable operating leases for certain buildings and data processing equipment, which require the following minimum annual payments:

**Primary Government**

Governmental Activities

| <b>Fiscal<br/>Years</b> |    |                |
|-------------------------|----|----------------|
| 2010.....               | \$ | 23,231         |
| 2011.....               |    | 21,921         |
| 2012.....               |    | 19,554         |
| 2013.....               |    | 13,146         |
| 2014.....               |    | 8,570          |
| 2015-2019.....          |    | 15,486         |
| Total.....              | \$ | <u>101,908</u> |

Operating lease expense incurred for fiscal year 2008-2009 was approximately \$24.5 million.

Business-type Activities

| <b>Fiscal<br/>Years</b> | <b>San Francisco<br/>International<br/>Airport</b> | <b>Port<br/>of San<br/>Francisco</b> | <b>Municipal<br/>Transportation<br/>Agency (MTA)</b> | <b>San<br/>Francisco<br/>General<br/>Hospital<br/>Medical<br/>Center (SFGH)</b> | <b>Total<br/>Business-type<br/>Activities</b> |
|-------------------------|--|--------------------------------------|--|---|---|
| 2010.....               | \$ 183   | \$ 3,157                             | \$ 9,658   | \$ 1,142  | \$ 14,140                                     |
| 2011.....               | 188  | 3,157                                | 7,300  | 793   | 11,438  |
| 2012.....               | 116  | 3,157                                | 7,236  | 388   | 10,897  |
| 2013.....               | 118  | 3,157                                | 7,242  | 199   | 10,716  |
| 2014.....               | 85   | 3,157                                | 7,202  | -   | 10,444  |
| 2015-2019.....          | 5  | 15,240                               | 36,388   | -   | 51,633  |
| 2020-2024.....          | -  | 14,988                               | 39,966   | -   | 54,954  |
| 2025-2029.....          | -  | 14,987                               | 44,023   | -   | 59,010  |
| 2030-2034.....          | -  | 14,987                               | 48,462   | -   | 63,449  |
| 2035-2039.....          | -  | 14,987                               | -  | -   | 14,987  |
| 2040-2044.....          | -  | 14,987                               | -  | -   | 14,987  |
| 2045-2049.....          | -  | 14,987                               | -  | -   | 14,987  |
| 2050-2054.....          | -  | 250                                  | -  | -   | 250   |
| Total.....              | <u>\$ 695</u>                                      | <u>\$ 121,198</u>                    | <u>\$ 207,477</u>                                    | <u>\$ 2,522</u>   | <u>\$ 331,892</u>                             |

Operating lease expense incurred for the Airport, Port, MTA, and SFGH for fiscal year 2008-2009 was \$5.2 million, \$3.1 million, \$12.1 million, and \$5.4 million, respectively.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**Component Unit – San Francisco Redevelopment Agency**

The San Francisco Redevelopment Agency (The Agency) has noncancelable operating leases for its office sites, which require the following minimum annual payments:

| <u>Fiscal<br/>Years</u> |    |               |
|-------------------------|----|---------------|
| 2010.....               | \$ | 1,799         |
| 2011.....               |    | 1,799         |
| 2012.....               |    | 1,792         |
| 2013.....               |    | 1,775         |
| 2014.....               |    | 1,775         |
| 2015-2019.....          |    | 7,369         |
| 2020-2024.....          |    | 4,119         |
| 2025-2029.....          |    | 4,119         |
| 2030-2034.....          |    | 4,119         |
| 2035-2039.....          |    | 4,119         |
| 2040-2044.....          |    | 4,119         |
| 2045-2049.....          |    | 4,119         |
| 2050-2054.....          |    | 1,029         |
| Total.....              | \$ | <u>42,052</u> |

Rent payments totaling \$1.3 million are included in the Agency’s financial statements for the year ended June 30, 2009.

Several City departments lease land and various facilities to tenants and concessionaires who will provide the following minimum annual payments:

**Primary Government**

Governmental Activities

| <u>Fiscal<br/>Years</u> |    |               |
|-------------------------|----|---------------|
| 2010.....               | \$ | 2,814         |
| 2011.....               |    | 2,385         |
| 2012.....               |    | 2,014         |
| 2013.....               |    | 1,761         |
| 2014.....               |    | 1,463         |
| 2015-2019.....          |    | 5,294         |
| 2020-2024.....          |    | 332           |
| 2025-2029.....          |    | 100           |
| Total.....              | \$ | <u>16,163</u> |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

Business-type Activities

| Fiscal<br>Years | San Francisco            |                             |  |                                       |                 | Total<br>Business-type<br>Activities |
|-----------------|--------------------------|-----------------------------|--|---------------------------------------|-----------------|--------------------------------------|
|                 | International<br>Airport | Port<br>of San<br>Francisco | General<br>Hospital<br>Medical<br>Center | Municipal<br>Transportation<br>Agency | Market<br>Corp  |                                      |
| 2010.....       | \$ 79,189                | \$ 29,573                   | \$ 618                                   | \$ 4,145                              | \$ 958          | \$ 114,483                           |
| 2011.....       | 61,030                   | 26,241                      | 547                                      | 3,665                                 | 972             | 92,455                               |
| 2012.....       | 47,431                   | 24,299                      | 475                                      | 3,480                                 | 976             | 76,661                               |
| 2013.....       | 44,737                   | 21,073                      | 481                                      | 2,794                                 | 937             | 70,022                               |
| 2014.....       | 38,962                   | 18,878                      | 488                                      | 3,970                                 | 75              | 62,373                               |
| 2015-2019.....  | -                        | 79,981                      | 494                                      | 4,010                                 | -               | 84,485                               |
| 2020-2024.....  | -                        | 66,364                      | -  | 4,000                                 | -               | 70,364                               |
| 2025-2029.....  | -                        | 52,460                      | -  | 4,000                                 | -               | 56,460                               |
| 2030-2034.....  | -                        | 48,917                      | -  | 4,000                                 | -               | 52,917                               |
| 2035-2039.....  | -                        | 41,021                      | -  | 4,000                                 | -               | 45,021                               |
| 2040-2044.....  | -                        | 26,300                      | -  | 4,000                                 | -               | 30,300                               |
| 2045-2049.....  | -                        | 21,648                      | -  | 4,000                                 | -               | 25,648                               |
| 2050-2054.....  | -                        | 10,266                      | -  | 4,000                                 | -               | 14,266                               |
| 2055-2059.....  | -                        | 8,633                       | -  | 4,000                                 | -               | 12,633                               |
| 2060-2064.....  | -                        | 8,561                       | -  | 4,000                                 | -               | 12,561                               |
| 2065-2069.....  | -                        | 5,472                       | -  | 800                                   | -               | 6,272                                |
| 2070-2074.....  | -                        | 1,568                       | -  | -                                     | -               | 1,568                                |
| 2075-2079.....  | -                        | 313                         | -  | -                                     | -               | 313                                  |
| Total.....      | <u>\$ 271,349</u>        | <u>\$ 491,568</u>           | <u>\$ 3,103</u>                          | <u>\$ 58,864</u>                      | <u>\$ 3,918</u> | <u>\$ 828,802</u>                    |

The Airport and Port have certain rental agreements with concessionaires, which specify that rental payments are to be based on a percentage of tenant sales, subject to a minimum amount. Concession percentage rents in excess of minimum guarantees for the Airport and Port were approximately \$13.1 million and \$11.1 million, respectively, in fiscal year 2008-2009.

**Component Unit – San Francisco Redevelopment Agency**

The Agency leases various facilities within the Yerba Buena Center, Western Addition and Hunters Point areas. The minimum annual payments are as follows:

| Fiscal Years   |          | Fiscal Years   |                   |
|----------------|----------|----------------|-------------------|
| 2010.....      | \$ 4,700 | 2045-2049..... | \$ 12,384         |
| 2011.....      | 4,605    | 2050-2054..... | 1,589             |
| 2012.....      | 4,575    | 2055-2059..... | 843               |
| 2013.....      | 4,605    | 2060-2064..... | 650               |
| 2014.....      | 4,556    | 2065-2069..... | 556               |
| 2015-2019..... | 23,080   | 2070-2074..... | 315               |
| 2020-2024..... | 21,740   | 2075-2079..... | 178               |
| 2025-2029..... | 22,632   | 2080-2084..... | 150               |
| 2030-2034..... | 24,409   | 2085-2089..... | 150               |
| 2035-2039..... | 20,998   | 2090-2094..... | 150               |
| 2040-2044..... | 21,509   | 2095-2099..... | 98                |
|                |          | Total.....     | <u>\$ 174,472</u> |

For the year ended June 30, 2009, operating lease rental income for noncancelable operating leases was \$11.0 million.

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

**(c) Other Lease Commitments**

The City is making lease payments to the Agency for the Moscone Convention Center in the amount of approximately \$18.6 million per year through July 1, 2024. The lease payments are intended to approximate the debt service requirements of the corresponding lease revenue bonds that were issued by the Agency to finance the construction and expansion of the Moscone Convention Center which are recorded as a long term obligation of the Agency. Together with financing from the City through appropriation of a portion of the hotel tax and through the issuance of lease revenue bonds by the Finance Corporation, the total cost of approximately \$371.4 million was included in the City's asset class of facilities and improvements.

The City is also making lease payments to outside lessors for various telecommunication and information equipment through an internal service fund.

Amounts to be provided for capital leases are as follows:

| Fiscal<br>Years                              | Moscone<br>Convention<br>Center | Other           | Total             |
|--|---------------------------------|-----------------|-------------------|
| 2010.....                                    | \$ 18,717                       | \$ 1,285        | \$ 20,002         |
| 2011.....                                    | 18,794                          | 205             | 18,999            |
| 2012.....                                    | 18,873                          | 138             | 19,011            |
| 2013.....                                    | 18,946                          | 138             | 19,084            |
| 2014.....                                    | 19,028                          | 30              | 19,058            |
| 2015-2019.....                               | 94,934                          | -               | 94,934            |
| 2020-2024.....                               | 16,744                          | -               | 16,744            |
| 2025-2029.....                               | 2,956                           | -               | 2,956             |
| Total minimum lease payments.....            | 208,992                         | 1,796           | 210,788           |
| Less amounts representing interest.....      | (46,299)                        | (105)           | (46,404)          |
| Present value of maximum lease payments..... | <u>\$ 162,693</u>               | <u>\$ 1,691</u> | <u>\$ 164,384</u> |

**(d) Other Commitments**

The Retirement System has commitments to contribute capital for real estate and alternative investments in the aggregate amount of approximately \$1.4 billion at June 30, 2009.

The City is a participant in the Peninsula Corridor Joint Powers Board (PCJPB), which was formed in 1991 to plan, administer, and operate the Peninsula CalTrain rail service. The City, on behalf of MUNI, contributes to the net operating costs and administrative expenses of the PCJPB for operating and capital needs. During the fiscal year ended June 30, 2009, the City contributed approximately \$7.3 million to the PCJPB. This is paid by MTA from the subsidy transfer it receives from the City.

**(16) Risk Management**

***Risk Retention Program Description***

The City is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; business interruption; errors and omissions; automobile liability and accident claims (primarily for Muni Railway); medical malpractice; natural disasters; employee health benefit claim payments for direct provider care (collectively referred to herein as estimated claims payable); and injuries to employees (workers' compensation). With certain exceptions, it is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed. Instead, the City believes it is more economical to manage its risks internally and set aside funds as needed for

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

estimated current claim settlements and unfavorable judgments through annual appropriations and supplemental appropriations.

The Airport carries general liability insurance coverage of \$750 million, subject to a deductible of \$10 per single occurrence and commercial property insurance coverage for full replacement value on all facilities at SFO owned by the Airport subject to a deductible of \$500 per single occurrence. Additionally, tenants and contractors on all contracts are required to carry commercial general liability insurance in various amounts naming the Airport as additional insured. The Airport does not carry insurance for losses due to land movement or seismic activity and losses for war, terrorism and hijacking. The Airport carries public official liability and employer's liability coverage of \$5 million, subject to deductible of \$100 per single occurrence for each wrongful act other than employment practices' violations, and \$200 per each occurrence for employment practices' violation. The Airport also carries insurance for public employee dishonesty, fine arts, electronic data processing equipment and watercraft liability for Airport fire and rescue vessels.

The Port carries commercial insurance for all risks of loss except workers' compensation, property damage to Port-owned vehicles and employee health and accident. The Port's property insurance does not cover losses due to seismic events.

The San Francisco Redevelopment Agency is a member of the Bay Cities Joint Powers Authority which provides coverage for its general liability, automobile liability, and public officials' errors and omissions risks with combined single limits of \$29 million per occurrence and a deductible of \$50 self-insurance retention per occurrence. Claims relating to the construction of the Moscone Convention Center are indemnified by the City under an agreement between the Agency and the City.

Settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.

Expenditures and liabilities for all workers' compensation claims and other estimated claims payable are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other legal and economic factors. The recorded liabilities have not been discounted.

***Estimated Claims Payable***

Numerous lawsuits related to the governmental fund types are pending or threatened against the City. The City's liability as of June 30, 2009 has been actuarially determined and includes an estimate of incurred but not reported losses.

Changes in the reported estimated claims payable since June 30, 2007, resulted from the following activity:

|           | Beginning<br>Fiscal Year<br>Liability | Current<br>Year Claims<br>and Changes<br>in Estimates | Claim<br>Payments | Ending<br>Fiscal Year<br>Liability |
|-----------|---------------------------------------|---|-------------------|------------------------------------|
| 2007-2008 | \$ 192,940                            | \$ 67,092   | \$ (53,090)       | \$ 206,942                         |
| 2008-2009 | 206,942                               | 71,752  | (54,945)          | 223,749                            |



**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
June 30, 2009  
(Dollars in Thousands)

Breakdown of the estimated claims payable at June 30, 2009 is as follows:

|   |                   |
|---|-------------------|
| <u>Governmental activities:</u>                     |                   |
| Current portion of estimated claims payable .....   | \$ 43,798         |
| Long-term portion of estimated claims payable ..... | 101,208           |
| Total .....   | <u>\$ 145,006</u> |
| <u>Business-type activities:</u>                    |                   |
| Current portion of estimated claims payable .....   | \$ 26,634         |
| Long-term portion of estimated claims payable ..... | 52,109            |
| Total .....   | <u>\$ 78,743</u>  |

In June 2007, a jury from the San Mateo County Superior Court rendered a verdict finding the Airport in breach of the covenant of good faith and fair dealing and awarded the plaintiffs \$1.1 million in damages. In February 2008, the Court vacated the judgment against the Airport and ordered that judgment be entered in the Airport's favor. The ruling renders the \$1.1 million verdict against the Airport null and void. It also nullifies the Airport's liability for up to \$0.5 million in expenses and \$5 million in attorneys' fees that plaintiffs were seeking. In April 2008, the Court awarded the Airport \$3.4 million in attorney fees and costs associated with successfully litigating the case. Plaintiffs appealed the judgment and the award of fees and costs. The appeal is pending.

In July 2004, the San Francisco Superior Court granted summary judgment to the plaintiff in a case involving a contractor who claimed the City's minority and women-owned business program violates the California Constitution. The City appealed the Superior Court's decision and prevailed in the Court of Appeals. Plaintiff, however, petitioned the California Supreme Court for review and the Supreme Court agreed to hear the case. If the decision is reversed by the Supreme Court, the plaintiff would be entitled to recover reasonable attorney's fees, which could approximate \$3.5 million. The Airport, which is one of two City departments sued in the case, would be responsible for 50% of any attorney's fees award.

The Retirement System is involved in various other petitions, lawsuits, and threatened lawsuits relating to individuals' benefits due under the Retirement System which management does not expect to have a material impact on the net assets available for pension benefits. The results of such actions are included in the Retirement System's experience factors used in its actuarial valuations and accordingly, are eventually considered in establishing the City's required annual contributions.

***Workers' Compensation***

The City self-insures for workers' compensation coverage. The City's liability as of June 30, 2009 has been actuarially determined and includes an estimate of incurred but not reported losses. The total amount estimated to be payable for claims incurred as of June 30, 2009 was \$358.9 million which is reported in the appropriate individual funds in accordance with the City's accounting policies (note 2).

Changes in the reported accrued workers' compensation since June 30, 2007, resulted from the following activity:

|           | Beginning<br>Fiscal Year<br>Liability | Current<br>Year Claims<br>and Changes<br>in Estimates | Claim<br>Payments | Ending<br>Fiscal Year<br>Liability |
|-----------|---------------------------------------|---|-------------------|------------------------------------|
| 2007-2008 | \$ 341,128                            | \$ 82,447   | \$ (71,969)       | \$ 351,606                         |
| 2008-2009 | 351,606                               | 75,169  | (67,883)          | 358,892                            |

**CITY AND COUNTY OF SAN FRANCISCO**

Notes to Basic Financial Statements  
 June 30, 2009  
 (Dollars in Thousands)

Breakdown of the accrued workers' compensation liability at June 30, 2009 is as follows:

|  |                   |
|--|-------------------|
| <u>Governmental activities:</u>                                    |                   |
| Current portion of accrued workers' compensation liability .....   | \$ 39,799         |
| Long-term portion of accrued workers' compensation liability ..... | 173,082           |
| Total .....  | <u>\$ 212,881</u> |
| <br><u>Business-type activities:</u>                               |                   |
| Current portion of accrued workers' compensation liability .....   | \$ 26,899         |
| Long-term portion of accrued workers' compensation liability ..... | 119,112           |
| Total .....  | <u>\$ 146,011</u> |

**(17) SUBSEQUENT EVENTS**

**(a) Long-term Debt Issuance**

The San Francisco Public Utilities Commission issued \$412 million in 2009 Series A Bonds in August 2009 and \$412 million in 2009 Series B Bonds in September 2009. The bonds were issued to finance a portion of the design, acquisition and construction of various capital projects of the Water System Improvement Program (WSIP), fund the capitalized interest accounts of the 2009 Series A and B for approximately five Indentures and to pay for the costs of issuances. A portion of the 2009 Series A will also be used to refund the San Francisco Utilities Commission's (SFPUC) Commercial Paper Notes issued to fund a portion of the WSIP. Interest rates for the 2009 Series A bonds range from 4% to 5.25% and mature from November 2011 through November 2039. The 2009 Series B bonds bear interest ranging from 4% to 5% and mature from November 2011 to 2039.

In September 2009, the San Francisco International Airport issued its Second Series Revenue Refunding Bonds, Series 2009A in the principal amount of \$92.5 million and Series B in the principal amount of \$82.5 million to purchase and hold in a trust established by the Airport all of the \$175 million outstanding principal amount of Airport's Second Series Variable Rate Revenue Refunding Bonds (Issue 34 A/B) previously issued by the Airport. The proceeds were also used to pay for the cost of issuance and to fund the Reserve Account for each series of the 2009 bonds. Both bond series are not subject to the Alternative Minimum Tax and have a mandatory tender date of September 15, 2010. The Series 2009A and Series 2009B bonds bear interest of 0.75% and mature in May, 2029. Interest on both series are payable in May and November of each year, commencing May 1, 2010.

In September 2009, the City issued the Certificates of Participation (Multiple Capital Improvement Projects) Series 2009B in the amount of \$37.9 million to provide funds to pay a portion of the costs of the acquisition, construction and installation of certain improvements to various City streets, fund capitalized interest payable with respect to the 2009B Certificates, to fund the Reserve Fund established under the Trust Agreement and to pay the cost of execution and delivery of the 2009B Certificates. The Series 2009B Certificates were issued with interest rates ranging from 3.0% to 5.0% and mature from April 2011 through April 2035. The 2009B Certificates represent and are payable solely from Base Rental payments made by the City and amounts held in the 2009B Reserve Account pursuant to the Project Lease as supplemented and amended by that certain First Supplement to Project Lease and the Trust Agreement, as supplemented and amended by the First Supplement to the Trust Agreement for the 2009B Certificates.

In October 2009, the San Francisco Public Utilities Commission issued Certificates of Participation (525 Golden Gate Avenue – San Francisco Public Utilities Commission Office Project) (Tax Exempt) Series 2009C in the amount of \$38.1 million and Certificates of Participation (525 Golden Gate Avenue – San Francisco Public Utilities Commission Office Project) (Federally Taxable – Build

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

America Bonds – Direct Payment) Series 2009D in the amount of \$129.6 million to provide funds to pay a portion of the costs of the acquisition, demolition, improvement, installation, equipping, rehabilitation, construction and/or reconstruction of an office building for the San Francisco Public Utilities Commission and related property owned by the City and located at 525 Golden Gate Avenue; fund a portion of the capitalized interest payable with respect to the 2009C and 2009D Certificates; fund the Reserve Fund established under the Trust Agreement for the 2009C and 2009D Certificates; and pay the cost of execution and delivery of the 2009C and 2009D Certificates. The Series 2009C and 2009D Certificates were issued with interest rates ranging from 2.0% to 6.487% and mature from November 2012 through November 2041. The 2009C and 2009D Certificates represent and are payable solely from Base Rental payments made by the City and amounts held in the 2009C and 2009D Reserve Accounts pursuant to the Project Lease and Trust Agreement for the 2009C and 2009D Certificates.

The Board of Supervisors authorized the settlement of the two lawsuits filed by United States of America on behalf of the U.S. Forest Service related to fires that occurred in proximity to San Francisco Public Utilities Commission (SFPUC) power lines. By Ordinance No. 200-09, adopted August 18, 2009, the Board approved the payment of \$7 million, in settlement of both actions. The settlement agreement did not concede SFPUC liability nor establish legal precedent with respect to future incidents.

On September 3, 2009, the San Francisco Redevelopment Financing Authority (SFRFA) issued \$75 million in 2009 Series A Taxable Tax Allocation Revenue Bonds, \$17.6 million in 2009 Series B Tax-Exempt Tax Allocation Bonds, \$25.7 million in 2009 Series C Tax-Exempt Tax Allocation Revenue Bonds and \$49.8 million in 2009 Series D Tax-Exempt Tax Allocation Revenue Bonds. The proceeds from the Series A Bonds will be used primarily to fund the construction of affordable housing. Additionally, proceeds from the sale of the 2009 Series A Bonds deposited into the Load Proceeds Account may be used to make required payments to the Supplemental Educational Revenue Augmentation Fund. The proceeds from the 2009 Series B Bonds will be used to fund various public works projects in the Bay View Hunters Point (Area B), South of Market, Transbay and Yerba Buena Center project areas. The proceeds from the 2009 Series C Bonds will be used to fund the Agency's obligation to finance certain infrastructure required pursuant to the Mission Bay North Owner Participation Agreement. The proceeds from the 2009 Series D Bonds will be used to fund the Agency's obligation to finance certain infrastructure required pursuant to the Mission Bay South Owner Participation Agreement.

### **(b) Elections**

On November 3, 2009, the San Francisco voters approved the Proposition A that will have a fiscal impact on the City:

**Proposition A – Charter amendment to make changes to the City's budget and financial processes which are likely to stabilize spending through requiring multi-year budgeting and financial planning.** The amendment makes four significant changes to the City's financial processes and policies: 1) Specifies a two-year (biennial) budget, replacing the current annual budget; 2) Requires a five-year financial plan which forecasts revenues and expenses and summarizes expected public service levels and funding requirements for that period; 3) Charges the Controller's Office with proposing to the Mayor and the Board of Supervisors financial policies addressing reserves, use of volatile revenues, debt, and financial measures in the case of disaster recovery, whereby the City would be required to adopt budgets consistent with these policies once approved; and 4) Standardizes the processes and deadlines for the City to submit labor agreements for all public employee unions on May 15.

Overall, the proposed changes will cause the City to budget less in some years and to fund the budget with reserved funds or new revenues in other years, but the total amount of the City revenue or expenditure would not be directly affected.

## CITY AND COUNTY OF SAN FRANCISCO

Notes to Basic Financial Statements

June 30, 2009

(Dollars in Thousands)

### **(c) Borrowing of Property Tax Revenue**

Proposition 1A passed by California voters in 2004 was to ensure local property tax and sales tax revenues remain with local government, thereby safeguarding funding for public safety, health, libraries, parks and other local services. Under the Proposition, the State is allowed to borrow an amount up to 8% of local governments' tax allocations. As part of the 2009-2010 budget package, the California Legislature suspended the local agency protections of the Proposition and passed a provision to withhold more than \$2 billion of property tax revenue for cities, counties and special district. The California Statewide Communities Development Authority (California Communities) was appointed to offer a program to purchase the receivables due to local governments from the State.

On October 27, 2009, the Board of Supervisors passed a resolution authorizing the sale of the City's Proposition 1A Receivable. On November 19, 2009, California Communities issued \$1.9 billion in securitization bonds. All cost of issuance and interest incurred will be paid by the State, allowing participating agencies to maintain 100 percent of their receivables. The City will receive one half of the total cash proceeds of \$89.2 million from the program in January 15, 2010 and May 3, 2010, respectively.

### **(d) Educational Revenue Augmentation Funds**

On July 24, 2009, the State Legislature passed Assembly Bill (AB) 26 4X, which requires redevelopment agencies statewide to deposit a total of \$2.05 billion of property tax increment in county Supplemental Educational Revenue Augmentation Funds (SERAF) to be distributed to meet the State's Proposition 98 obligations to schools. The SERAF revenue shift of \$2.05 billion will be made over two years, \$1.7 billion in fiscal year 2009-2010 and \$350 million in fiscal year 2010-2011. The SERAF would then be paid to school districts and the county offices of education, which have students residing in redevelopment project areas, or residing in affordable housing projects financially assisted by a redevelopment agency, thereby relieving the State of payments to those schools. The Agency's share of this revenue shift is approximately \$28.7 million in fiscal year 2009-2010 and \$5.9 million in fiscal year 2010-2011. Payments are to be made by May 10 of each respective fiscal year.

On October 20, 2009, the California Redevelopment Association (CRA) together with two redevelopment agencies filed a lawsuit in Sacramento Superior Court challenging the constitutionality of AB 26 4X. The lawsuit asserted that the transfer of property tax increment to the SERAF is not permitted under Article XVI, Section 16 of the California Constitution. The complaint also asserted impairment of contract and gift of public funds arguments.

### **(e) Treasure Island Development Authority**

The Treasure Island Development Authority (TIDA) successfully negotiated the terms of a conveyance agreement with the Navy in December 2009 for the transfer of Treasure Island from the Navy to the City. Having agreed on the terms of a property conveyance agreement with the Navy, TIDA will resume finalizing its development plans, including negotiating the terms of a Disposition and Development Agreement (DDA) with TICD, and engaging multiple agencies and stakeholders to implement the many components of the Development Plan. Key priorities for 2010 include completing an environmental review under CEQA and adopting a Redevelopment Plan under California Redevelopment Law. Final project approvals from the TIDA Board and the Board of Supervisors are anticipated in late 2010, with the first phase of construction expected to begin in early 2011. The build-out of the redevelopment project is anticipated to occur over 10-15 years.